BEFORE THE

CALIFORNIA WASTE MANAGEMENT BOARD FOR THE STATE OF CALIFORNIA

IN THE MATTER OF THE:)
REGULAR MONTHLY BOARD MEETING)
SEPTEMBER 29, 1988	j
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DATE AND TIME: THURSDAY, SEPTEMBER 29, 1988, 10:00 A.M.

PLACE:

BOARD HEARING ROOM 1020 NINTH STREET

SACRAMENTO, CALIFORNIA

REPORTER:

BETH C. DRAIN, CSR CERTIFICATE NO. 7152

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1600 EAST FOURTH STREET, SUITE 220 SANTA ANA, CALIFORNIA 92701 TELEPHONE (714) 953-4447 C. TIFIED COPY

APPEARANCES

MR. JOHN E. GALLAGHER, CHAIRMAN

MR. JOHN C. MOSCONE

MR. SAM ARAKALIAN

MR. PHILLIP BEAUTROW

MRS. GINGER BREMBERG

MR. E. L. VARNER

MR. LES BROWN

MR. JAMES W. CALLOWAY

STAFF PRESENT

MR. HERBERT IWAHIRO, CHIEF DEPUTY EXECUTIVE OFFICER

MR. ALAN OLDALL, DEPUTY EXECUTIVE OFFICER

MS. JOELLEN JACKSON, DIRECTOR OF LEGISLATION

AND PUBLIC AFFAIRS

MR. ROBERT F. CONHEIM, GENERAL COUNSEL

MR. BILL ORR

MR. GEORGE LARSON

MR. JOHN SMITH



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CHAIRMAN GALLAGHER: CALL THE BOARD MEETING OF
THE CALIFORNIA WASTE MANAGEMENT BOARD TO ORDER. IT IS
THAT HOUR. CHAIRMAN WOULD LIKE TO TAKE THE PREROGATIVE
OF LETTING MR. VARNER HAVE A COUPLE OF SECONDS HERE TO
TALK TO YOU ABOUT AN ACTIVITY THAT FITS RIGHT IN WITH OUR
PROGRAM.

BOARD MEMBER VARNER: THANK YOU, MR. CHAIRMAN.

IT IS MY PLEASURE THIS MORNING TO ADVISE

THE BOARD AND THOSE IN THE AUDIENCE OF SOMETHING THAT WE,

MY COMPANY AND BAKERSFIELD -- AND HOPEFULLY IN THE WHOLE

THE KERN COUNTY AREA WILL HAVE AN IMPACT ON IT -- WE'RE

WORKING WITH THE CALIFORNIA CLEANIN' CAMPAIGN, WHICH IS A

WASTE MANAGEMENT BOARD IDEA AND ENTITY.

ROBERTSON WAS DOWN ABOUT A MONTH AGO AND MET WITH PUBLIC WORKS AND SOME OF THE SUPERVISORS IN THE AREA TO GET THIS KICKED OFF. AND WE AT VARNER BROTHERS NOW ARE A CALIFORNIA CLEANIN' COMPANY. WE'RE PASSING OUT THESE BAGS AT THE KERN COUNTY FAIR AND ALSO PASSING THEM OUT IN OUR OFFICE. AND, ALSO, WE'RE GOING TO PUT SIGNS ON OUR TRUCKS ADVERTISING THIS SO THAT WE CAN TRY TO GET THE COMMUNITY THERE INVOLVED.

AND ALONG WITH THIS I'M PUTTING IN A



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BUY-BACK CENTER IN MY YARD IN CONJUNCTION WITH THE BARC
PEOPLE IN BAKERSFIELD WHO ARE ALREADY MAJOR RECYCLERS.
THAT WAY WE HAVE A FEELING THAT THIS WILL MAKE THE
GREATEST IMPACT AND WILL HAVE PEOPLE INVOLVED IN IT THAT
ARE ALREADY KNOWLEDGEABLE PRESENTLY AND HAVE MARKETS
AVAILABLE IN THE RECYCLING COMMUNITY.

SO I JUST WANTED ALL OF YOU TO KNOW WHAT'S
TAKING PLACE THERE; AND WHEN WE GET THE SIGNS FINALLY
MADE SO THAT WE CAN PUT THEM ON OUR TRUCKS, WE INTEND TO
HAVE A PRESS CONFERENCE AND, HOPEFULLY, MAYBE OUR
CHAIRMAN MIGHT BE ABLE TO ATTEND. AND I KNOW JOELLEN AND
CANDY WILL BE THERE.

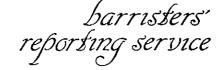
AND, ALSO, I MAY SAY THAT SENATOR ROGERS,
OUR SENATOR FROM THAT AREA, WAS ON A TALK PROGRAM ALSO
ADVERTISING AND SUPPORTING THIS CALIFORNIA CLEANIN'. AND
I, HOPEFULLY, WILL BE WORKING CLOSELY WITH HIM IN KEEPING
THIS MESSAGE BEFORE THE PEOPLE AND REALLY GETTING THIS
PROGRAM OFF THE GROUND BECAUSE I THINK, IN MOST CASES,
THIS PROGRAM WASN'T REALLY KNOWN ABOUT IN THE STATE. NO
ONE IN OUR AREA KNEW ABOUT IT. NATURALLY, I DID, BUT IT
WAS DOWN HERE IN SACRAMENTO BECAUSE THE GOVERNOR HAD
KICKED IT OFF AND SO FORTH, SO WE'RE GOING TO GET IT
KNOWN IN KERN COUNTY KNEW.

CHAIRMAN GALLAGHER: THANK YOU VERY MUCH. 1
CERTAINLY KNOW THAT EVERYONE OUT THERE WILL APPLAUD THE



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VARNER BROTHERS TAKING THE LEAD. AND, CERTAINLY, I HOPE THAT ANYONE OUT THERE REPRESENTING ANOTHER REFUSE REMOVAL COMPANY WILL BENEFIT FROM THEIR LEADERSHIP AND WILL GO AHEAD AND DO A SIMILAR THING BECAUSE, CERTAINLY, EVERY RECORD THAT WE LOOK AT INDICATES THAT LITTER IS INCREASING IN CALIFORNIA, AND WE NEED TO DO A REAL TURNAROUND IN THAT. AND CALIFORNIA CLEANIN', IN OUR JUDGMENT, IS THE WAY TO GO.

NOW, COUPLE OF OTHER COMMENTS. MAJORITY OF TODAY'S AGENDA IS GOING TO INVOLVE ITSELF AROUND PROMULGATING REGULATIONS. SO WE DO NOT PERCEIVE THAT THERE WILL BE ANY DECISIONS MADE TODAY. IT'S GOING TO BE HELD ON KIND OF A WORKSHOP-TYPE BASIS.

GO AHEAD, INTERRUPT, BOB.

ATTORNEY CONHEIM: MR. CHAIRMAN, ITEM 1 REQUIRES AN OFFICIAL ACT ON THE PART OF THE BOARD. IT'S A FORMAL REGULATIONS ITEM WHICH YOU ARE ASKED TO MAKE A DECISION TO REPEAL CERTAIN REGULATIONS. THE OTHER REGULATIONS ITEMS ARE WORKSHOP-TYPE PROCEEDINGS FOR WHICH NO DECISION IS ASKED FOR.

CHAIRMAN GALLAGHER: AND I WAS SAYING THIS FOR THE PURPOSE THAT THOSE OF YOU IN THE AUDIENCE WHO CAME HERE SPECIFICALLY TO TALK ABOUT REGULATIONS, THAT YOU LET US KNOW AS SOON AS YOU CAN VIA THE LITTLE SLIPS THAT ARE IN THE BACK OF THE ROOM WHICH ONE OF THE REGULATIONS YOU



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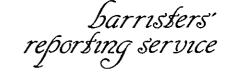
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WANT TO BE HEARD ON. AND WE DON'T KNOW HOW MANY PEOPLE ARE GOING TO BE HERE AND HOW MUCH TIME IT'S GOING TO TAKE. WE WANT TO BE ABLE, IF WE CAN, TO HEAR EVERYBODY, BUT IT MAY BE AT SOME POINT IN TODAY'S SESSION THAT WE WILL HAVE TO START LIMITING PEOPLE AS TO THE AMOUNT OF TIME THEY CAN TAKE TO COMMENT.

WITH THAT FRAMEWORK, WE HOPE WE CAN
ACCOMPLISH WHATEVER IS ON THE AGENDA. WE WILL RECESS THE
MEETING, HOPEFULLY, AT AROUND 4 O'CLOCK. IT WILL
RECONVENE THE NEXT DAY, AND THEN WE WILL HAVE AN
ADJOURNMENT OR RECESS TO GO INTO CLOSED SESSION TO
DISCUSS LITIGATION AND PERSONNEL MATTERS. SO THAT THOSE
OF YOU WHO HAVE TRAVEL PLANS THAT NEED TO REARRANGE THEM,
WE'LL HAVE A VERY SHORT SESSION TOMORROW MORNING, AND
THEN THE REST OF THAT MORNING SESSION WILL BE TURNED OVER
TO PERSONNEL AND LITIGATION MATTERS.

WITHIN THAT FRAMEWORK, WE ARE READY TO PROCEED.

MR. IWAHIRO: MR. CHAIRMAN, THERE ARE A COUPLE OF ITEMS HERE THAT I'D LIKE TO BRING TO YOUR ATTENTION.

NO. 1 IS THAT WE DO HAVE THE LANDFILL COST TASK FORCE MEETING AT 3 O'CLOCK THIS AFTERNOON. SO IF WE COULD ADJOURN FOR THAT AT THAT TIME BECAUSE MR. PHIL BEAUTROW -- UNLESS WE CAN HAVE IT CONCURRENTLY ALSO AS WELL.



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CHAIRMAN GALLAGHER: WELL, WE CAN CERTAINLY ACCOMMODATE MR. BEAUTROW. AND IT WILL DEPEND ENTIRELY ON HOW THINGS ARE GOING AT THAT TIME. AND CERTAINLY THAT IS A VERY IMPORTANT ITEM. DEPENDS ON WHETHER OR NOT WE HAVE A QUORUM AND WHAT HAVE YOU. LET'S WORK TOWARD A 4 O'CLOCK ADJOURNMENT WITH MR. BEAUTROW BEING ALLOWED TO LEAVE WHATEVER THE TIME THE THING IS CONVENED, 3 O'CLOCK. ARE THEY GOING TO USE THIS ROOM. BY ANY CHANCE? MR. IWAHIRO: WE CAN GO SOMEPLACE ELSE. CHAIRMAN GALLAGHER: PROBABLY BECAUSE MR. VARNER IS ALSO INVOLVED IN THAT, I WAS NOT AWARE OF THAT, WE WILL ATTEMPT TO ADJOURN AT 3 O'CLOCK. 12 13 IS THERE ANYONE IN THE AUDIENCE THAT THAT

WILL CAUSE A GREAT INCONVENIENCE? IF NOT, WE ARE NOW READY TO GO AHEAD.

MR. IWAHIRO: ITEM NO. 1, BOB -- WOULD YOU LIKE TO GO THROUGH THE ORDER? IN TERMS OF ITEM 4 AND 5. YOU HAVE A LETTER, IN FACT, TWO LETTERS. ONE FROM THE HEALTH SERVICE DEPARTMENT IN CONTRA COSTA COUNTY AND ONE FROM A LAW FIRM REPRESENTING ACME CORPORATION. THEY, BASICALLY, ARE SAYING THAT THEY WOULD LIKE TO CONTINUE ITEMS 4 AND 5 TO OCTOBER, AND IT IS OUR RECOMMENDATION THAT WE DO SO.

THE HEALTH SERVICES DEPARTMENT IS LEA AND THEY ARE GIVING US -- THEY AND THE ACME FILL CORPORATION BOTH HAVE WAIVED THE 40-DAY REQUIREMENT FOR ACTION ON



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THIS PERMIT.

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CHAIRMAN GALLAGHER: YOU'VE HEARD STAFF RECOMMENDATION ON ITEMS 4 AND 5 IN WHICH WE'VE HAD A REQUEST THAT THEY BE WITHDRAWN FROM THIS AGENDA AND TAKEN UP AT THE OCTOBER MEETING. IS THERE ANY DISCUSSION HERE ON THE BOARD?

BOARD MEMBER BREMBERG: MR. CHAIRMAN, ! JUST HAVE A QUESTION. FROM READING THEIR LETTERS JUST SINCE I GOT HERE, I DON'T -- I DO NOT UNDERSTAND WHAT THEY THINK THEY CAN ACCOMPLISH IN A MONTH THAT WOULD AFFECT THE INFORMATION THAT IS IN OUR PACKETS.

ATTORNEY CONHEIM: MR. CHAIRMAN, MRS. BREMBERG. THEY'RE FEELING THAT TODAY THE COUNTY SOLID WASTE MANAGEMENT PLAN SITUATION IS STILL SO FLUID. THAT THEY DO NOT WANT TO COME BEFORE THE BOARD TODAY. AND AT THIS POINT THEY NEEDED TO REGROUP AND BUY 30 DAYS' TIME. MAY BEFORE THE NEXT MEETING MAKE ANOTHER DECISION TO BRING OR NOT TO BRING THIS APPLICATION BEFORE THE BOARD. THEY DON'T HAVE A PLAN AS TO WHAT THEY KNOW WILL OCCUR IN 30 DAYS. IF THEY DID, I WISH THEY WOULD TELL ME.

BOARD MEMBER BREMBERG: THE ONLY REASON I ASK IS THAT MY SISTER-IN-LAW HAPPENS TO LIVE IN CONTRA COSTA COUNTY AND HAS BEEN READING THE NEWSPAPERS WITH THE POLITICAL GAMES THAT ARE BEING PLAYED, BUT EVERY ARTICLE SAYS AFTER THE NOVEMBER ELECTION. THAT'S WHY I WONDERED



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WHY THEY ASKED FOR OCTOBER BECAUSE THE INDICATION IN THE NEWS MEDIA, WHICH MAY OR MAY NOT BE ACCURATE. AND I WOULD COME DOWN ON THE SECONDARY OPTION, THAT NOTHING WILL HAPPEN UNTIL AFTER THE NOVEMBER 8TH ELECTION. SO I'M JUST -- I WAS JUST KIND OF CURIOUS WHAT THEY THOUGHT THEY COULD DO IN OCTOBER THAT THEY COULDN'T DO IN SEPTEMBER.

ATTORNEY CONHEIM: MR. CHAIRMAN, WE'LL BE PREPARED TO BRIEF YOU ON THE SITUATION AS WE KNOW IT AND LITIGATION ASPECTS OF IT IN THE CLOSED SESSION WHERE WE WILL, AND I MIGHT AS WELL SAY IT FOR THE RECORD NOW, DISCUSS WITH THE BOARD'S PENDING LITIGATION AGAINST CONTRA COSTA COUNTY FOR THE DELINQUENT COSWMP.

CHAIRMAN GALLAGHER: THERE IS NO LEGAL REASON WHY WE CANNOT COMPLY WITH THEIR REQUEST, IS THERE, COUNSEL?

ATTORNEY CONHEIM: MR. CHAIRMAN, THEY'RE THE APPLICANT. ACME IS THE APPLICANT, AND IT IS THE BEST INTERPRETATION OF THE LAW THAT THEY HAVE CONTROL AS TO WHETHER THEY WANT TO BRING THIS ITEM OR NOT. THE ONLY THING THAT WE ASK THEM TO DO IF THEY REALLY DIDN'T WANT A DENIAL FROM US BASED ON THE 40-DAY RULE WAS TO WAIVE THE 40-DAY TIME CLOCK. THEY'VE WAIVED IT TILL THE NEXT SO WE WILL PUT IT ON THE NEXT MEETING; AND IF MEETING. THEY DON'T WAIVE IT AT THAT POINT AND THEY DON'T APPEAR, THEN WE WOULD BE IN A POSITION WHERE WE'D HAVE TO MAKE A



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DECISION NEXT MONTH ON THEIR PERMIT.

CHAIRMAN GALLAGHER: AFTER HAVING HEARD COUNSEL'S COMMENTS. IS THE BOARD READY FOR THE QUESTION? MAY I HAVE A MOTION TO ACCEPT OR DENY THIS REQUEST?

MR. O'KITA: MR. CHAIRMAN, MAY I ADDRESS THE BOARD, PLEASE? I'M FROM CONTRA COSTA COUNTY.

CHAIRMAN GALLAGHER: YES, YOU CERTAINLY CAN.

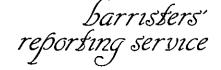
MR. O'KITA: MY NAME IS DAVID O'KITA. I AM IN CHARGE OF THE SOLID WASTE PLANNING FOR THE COUNTY. AND I DISTRIBUTED A LETTER FROM OUR DEPARTMENT WHICH OUR BOARD ASKED BE PRESENTED TO YOU TODAY.

FIRST OF ALL, WE CONCUR WITH ACME'S REQUEST TO DELAY A DECISION ON THE PERMIT. I DO WANT TO UPDATE YOU, AND IT'S IN THE LETTER, AS TO WHAT IS HAPPENING IN OUR COUNTY CONCERNING THE SOLID WASTE. OUR BOARD IS PREPARED TO ACT NEXT WEEK, AND WE HAVE PROPERLY NOTICED IT TO APPROVE THE SOLID WASTE REVISION WHICH WILL INCLUDE FIVE RESERVE SITES, WHICH WILL MEET YOUR REQUIREMENT FOR HAVING EIGHTS YEARS OF CAPACITY.

WE ARE STILL WORKING OUT SOME OF THE DETAILS WITH YOUR STAFF AND THE ATTORNEY GENERAL TO MAKE SURE THAT WE'RE COMPLYING WITH THE RIGHT PROCEDURES IN ORDER FOR US TO ACT THAT QUICKLY. SO THE BOARD IS VERY SERIOUS ABOUT MEETING THE REQUIREMENT AS QUICKLY AS POSSIBLE. THEY DO NOT WANT TO WAIT UNTIL NOVEMBER. THEY



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WANT TO ACT NEXT WEEK.

WE JUST WANTED TO CONVEY THAT TO THE BOARD,
AND WE WILL BE BACK WITH YOU WITH A PLAN AND ALSO, AGAIN,
WHEN YOU CONSIDER THE TRANSFER STATION.

CHAIRMAN GALLAGHER: THANK YOU VERY MUCH.

BOARD MEMBER VARNER: MAY I ASK A QUESTION HERE?

CHAIRMAN GALLAGHER: MR. VARNER.

BOARD MEMBER VARNER: WHAT DOES RESERVE SITES REALLY MEAN?

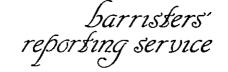
ATTORNEY CONHEIM: MR. CHAIRMAN, IF -- YOU ARE FREE TO DISREGARD MY ADVICE, BUT WE'RE GETTING INTO AN ITEM WHICH WE TOLD THE REST OF THE PUBLIC WHO'S ASKED THAT WE WOULD NOT BE DISCUSSING TODAY. AND, ACTUALLY, THE DISCUSSION OF THAT, I THINK, WOULD BE BETTER RESERVED AMONG US IN CLOSED SESSION.

AND TO ENGAGE MR. O'KITA IN THAT DEBATE AT THIS POINT, I THINK, WOULD BE COUNTERPRODUCTIVE. WE'VE HAD A STAFF-TO-STAFF MEETING WITH MR. O'KITA. WE HAVE TWO HATS. WE MAY HAVE TO LITIGATE ON THE ONE HAND, BUT WE'RE ALWAYS USING OUR TECHNICAL ASSISTANCE HELPFUL HAT ON THE OTHER, AND WE ARE MEETING WITH THEM AND WE ARE WORKING OUT THE VERY QUESTIONS THAT YOU ARE ABOUT TO RAISE, AND I'D BE GLAD TO BRIEF YOU ON THEM IN CLOSED SESSION.

BOARD MEMBER VARNER: THANK YOU. I'LL WITHDRAW



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THAT QUESTION.

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CHAIRMAN GALLAGHER: THANK YOU. ARE YOU READY FOR THE QUESTION? ALL THOSE IN FAVOR OF STAFF RECOMMENDATION ON THE CONCURRENCE WITH THE REQUEST FOR THE WITHDRAWAL, PLEASE SAY AYE. OPPOSED? PASSED AND SO ORDERED.

MR. IWAHIRO: AGENDA ITEM NO. 1. BOB CONHEIM, OUR COUNSEL, WILL BE BRIEFING YOU ON THIS AND ASKING FOR AN ACTION.

ATTORNEY CONHEIM: MR. CHAIRMAN AND MEMBERS, ITEM NO. 1 IS A FORMAL REGULATIONS ITEM, THE KIND THAT YOU WILL SEE MORE FREQUENTLY IN THE FUTURE AS WE CONCLUDE THE DRAFTING OF NEW AND AMENDED REGULATIONS.

TODAY'S ITEM CONSISTS OF THE BOARD STAFF'S PRESENTATION OF PROPOSED REPEAL OF CERTAIN BOARD REGULATIONS AND A PUBLIC HEARING ON THIS REPEAL ACTION. WHICH THEN WILL CONCLUDE THE FORMAL PROCESS AND ALLOW US TO CLOSE THE RECORD OF THE PROCEEDING AND SUBMIT THIS ACTION TO OFFICE OF ADMINISTRATIVE LAW, WHICH YOU WILL HEAR US REFER TO AS OAL MANY TIMES IN THE FUTURE.

I HAVE ASKED MY ASSOCIATE, CATHERINE CLOSE, OUR ASSISTANT GENERAL COUNSEL, TO PRESENT THIS ITEM BECAUSE SHE HAS WORKED THIS ITEM THOROUGHLY.

I DO WANT TO LET YOU KNOW THAT APPARENTLY BETWEEN OUR OFFICE AND KAY'S OFFICE -- AND WE'LL TAKE THE



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RESPONSIBILITY FOR IT -- THERE WAS A CLERICAL ERROR IN THE COMPILING OF THE DOCUMENTATION THAT ENDED UP BEING RING-BOUND IN YOUR PACKET. TWO ITEMS WERE LEFT OUT ALTHOUGH THEY HAVE NO LEGAL SIGNIFICANCE FOR THE OFFICE OF ADMINISTRATIVE LAW PROCEEDING.

THE FIRST ITEM WAS THE ORIGINAL NOTICE OF
THE PROPOSED RULEMAKING, AND THE SECOND ITEM WAS THIS
OFFICIAL DOCUMENT CALLED "INITIAL STATEMENT OF REASONS."
WE HAVE THEM AVAILABLE. I DO NOT KNOW WHETHER -- THEY
HAVE BEEN GIVEN TO YOU NOW.

PACKET CONTAINED ALL OF THE INFORMATION THAT WOULD HAVE BEEN IN THESE TWO ITEMS ANYWAY. THESE TWO ITEMS, FOR YOUR INFORMATION, WOULD HAVE BEEN DUPLICATE. THE INFORMATION CONTAINED IN THE ORIGINAL NOTICE, WHICH WE LEFT OUT, IS INCLUDED VERBATIM IN THE AMENDED NOTICE, WHICH IS IN THE BOARD PACKET.

THE INFORMATION THAT IS IN THE INITIAL
STATEMENT OF REASONS IS CONTAINED IN THE AGENDA ITEM
WRITEUP SO THAT YOU HAVE SEEN IN SUBSTANCE EVERYTHING
THAT WE OFFICIALLY LEFT OUT. THERE IS NO LEGAL EFFECT TO
THIS CLERICAL ERROR. EVERYBODY WHO WAS SUPPOSED TO GET
COPIES OF THESE THINGS ACCORDING TO LAW DID. WE JUST
SLIGHTED YOU BY SOME CARELESSNESS, AND I APOLOGIZE FOR
THAT.



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1 NOW, I'D LIKE TO TURN IT OVER TO CATHERINE 2 CLOSE TO PRESENT THE ITEM. MS. CLOSE: THANK YOU, CHAIRMAN GALLAGHER, AND 3 MEMBERS OF THE BOARD. 4 BEFORE I BEGIN THE ITEM. I WANT TO TELL YOU 5 6 THAT I AM VERY PLEASED TO BE HERE TO MAKE MY FIRST FORMAL 7 PRESENTATION TO THE BOARD, AND I THANK YOU FOR GIVING ME 8 THE OPPORTUNITY TO BE HERE. AS BOB SAID, THIS IS A FORMAL ACTION UNDER 10 THE CALIFORNIA ADMINISTRATIVE PROCEDURES ACT., AND YOU 11 HAVE BEEN DEALING WITH A LOT OF REGULATIONS BROUGHT TO YOU INFORMALLY FOR DISCUSSION AND PREPARATION FOR THE 12 13 FORMAL PROCEDURE. WE'RE FORTUNATE TO HAVE THIS ONE AS

THROUGH THE OFFICE OF ADMINISTRATIVE LAW.

THIS ITEM IS ESSENTIALLY WHAT I WOULD CALL
A CLEANUP OF THE BOARD'S REGULATIONS. IT MAKES NO
SUBSTANTIVE CHANGES. ALL THE CHANGES ARE NONSUBSTANTIVE.
WE'RE ASKING THAT YOU REPEAL PORTIONS OF THE BOARD'S
REGULATIONS THAT ARE NOW OUT OF DATE, THAT ARE
DUPLICATIVE STATUTE, AND NO LONGER APPROPRIATE TO BE
INCLUDED IN THE ADMINISTRATIVE CODE.

OUR FIRST ONE IN THE FORMAL RULEMAKING BECAUSE IT IS VERY

STRAIGHTFORWARD, SHOULD PRESENT NO PROBLEM, AND SHOULD BE

EASY FOR ALL OF US TO UNDERSTAND AND EASY FOR ME TO GET

MR. MOSCONE: IS THIS STILL A PIECE OF THAT



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MS. CLOSE: NO, IT'S NOT. IT'S THE SAME KIND OF THING AS WAS DONE IN THE AB 1111 REVIEW, BUT THIS IS A SEPARATE ACTION. THAT REVIEW WAS COMPLETED SOME TIME AGO.

MR. MOSCONE: IS THIS ALL TO COMPLY WITH OAL OR JUST TO CLEAR UP?

MS. CLOSE: JUST TO CLEAN UP THE BOARD'S REGULATIONS. I THINK IT MIGHT BE A GOOD IDEA FOR THE BOARD TO CONSIDER DOING SOMETHING LIKE THIS ON AN ANNUAL BASIS, TO GO THROUGH THE REGULATIONS THAT IT HAS AND MAKE TECHNICAL NONSUBSTANTIVE CHANGES SO THAT YOU DON'T HAVE THE SITUATION WHERE YOU HAVE REGULATIONS ON THE BOOKS THAT ARE NO LONGER VALID.

MR. MOSCONE: AS I WAS GOING THROUGH ALL OF
THIS, I WAS GETTING A LITTLE DISTURBED THAT OAL SAYS DO
THIS AND DO THAT AND THIS IS NOT RIGHT AND THIS IS RIGHT,
AND I WAS THINKING TO MYSELF, "HOW LONG HAVE THEY BEEN IN
EXISTENCE? WHY HAVEN'T THEY COME FORWARD BEFORE?" SO IT
IS --

MS. CLOSE: WE'RE ACTING ON OUR OWN INITIATIVE ONT HIS ONE.

MR. MOSCONE: WELL, FINE. I THINK IT'S BETTER THAT WAY.

MS. CLOSE: THERE ARE THREE SETS OF REGULATIONS



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THAT WE'RE ASKING YOU TO REPEAL: THE FIRST IS BOARD'S REGULATIONS ON EMERGENCY MEETINGS. THESE REGULATIONS DUPLICATE THE CALIFORNIA STATE MEETING ACT -- OPEN MEETING ACT, AND IN SOME CASES CONFLICT WITH THAT ACT JUST BECAUSE THEY ARE OUT OF DATE AND HAVEN'T AMENDED WHEN THE ACT HAS SINCE BEEN AMENDED.

FOR INSTANCE, THE STATE OPEN MEETING ACT REQUIRES THAT THE BOARD GIVE NOTICE OF ITS MEETINGS TEN DAYS IN ADVANCE. YOUR REGULATIONS ONLY REQUIRE THAT THE NOTICE BE GIVEN ONE WEEK IN ADVANCE; AND, OF COURSE, WE HAVE BEEN COMPLYING WITH THE REQUIREMENTS OF THE STATUTE THAT NOTICE BE GIVEN TEN DAYS IN ADVANCE. THAT'S THE KIND OF CLEANUP THAT WE NEED TO MAKE HERE.

THE SECOND SET OF REGULATIONS THAT SHOULD BE REPEALED ARE THOSE DEALING WITH ACCESS TO PUBLIC RECORDS. AGAIN, THESE BOTH DUPLICATE AND CONFLICT WITH THE REQUIREMENTS OF STATE LAW AND IN SOME INSTANCES ARE MORE ONEROUS THAN THE REQUIREMENTS OF STATE LAW. WE WERE TO LEAVE THEM ON THE BOOKS COULD POTENTIALLY CAUSE US SOME SIGNIFICANT PROBLEMS.

FOR INSTANCE, THE BOARD'S REGULATIONS REQUIRE THAT REQUESTS FOR PUBLIC RECORDS BE SATISFIED WITHIN EIGHT HOURS. THAT'S NOT DONE. WE SIMPLY COULD NOT DO THAT. IT'S NOT PRACTICAL. THE STATUTE REQUIRES THAT WE COMPLY WITHIN TEN DAYS, AND THAT'S WHAT WE HAVE



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AND, FINALLY, THE THIRD SET OF REGULATIONS
THAT WE ASK THAT YOU REPEAL ARE THOSE REGULATING USED OIL
HANDLERS. AS YOU KNOW, THE BOARD'S AUTHORITY TO REGULATE
USED OIL HANDLERS WAS REPEALED IN 1986; THEREFORE,
THERE'S NO CONTINUING BASIS FOR THE REGULATIONS, AND THEY
ARE SOMEWHAT CONFUSING TO THE PUBLIC WHEN THEY FIND THEM
IN THE BOOK AND THEY SHOULD BE REPEALED.

LET ME GO THROUGH VERY BRIEFLY THE STEPS

THAT WE'RE REQUIRED TO TAKE UNDER THE APA, THE

ADMINISTRATIVE PROCEDURES ACT. SINCE THIS IS SUCH A

STRAIGHTFORWARD RULE-MAKING, SOME OF THE GLITCHES IN THAT

ACT THAT MIGHT MAKE IT MORE DIFFICULT SHOULD NOT COME UP

HERE, AND I'LL JUST GO THROUGH THE BASIC STEPS THAT I

THINK WE'RE GOING TO HAVE TO TAKE.

THE FIRST STEP UNDER THE ADMINISTRATIVE
PROCEDURES ACT IS THAT THE REGULATIONS BE NOTICED. AND
BY THAT WE MEAN THAT THEY HAVE TO BE PUBLISHED IN THE
CALIFORNIA ADMINISTRATIVE REGISTER. THE NOTICE WAS
PUBLISHED ON JULY 29TH, AND THAT NOTICE WAS AMENDED TO
REFLECT THE CHANGE IN THE BOARD'S MEETING DATE AND WAS
SENT TO EVERYONE WHO RECEIVED THE ORIGINAL NOTICE OR WHO
REQUESTED A COPY OF THE REGULATIONS.

THAT NOTICE BEGINS A 45-DAY COMMENT PERIOD.

A MINIMUM 45-DAY COMMENT PERIOD. THE COMMENT PERIOD



CONCLUDES WITH THE CONDUCT OF THE PUBLIC HEARING. WE HAVE RECEIVED ONLY ONE COMMENT. THAT COMMENT WAS FROM TODD ARGO, COMMUNITY SERVICES DIRECTOR FROM THE CITY OF SARATOGA. HE COMPLIMENTED US ON PUTTING THE RULEMAKING INTO PLAIN ENGLISH AND SAID THAT HE HAD NO OBJECTIONS TO THE CHANGES IN THE REGULATIONS. THAT ONE MADE US FEEL PRETTY GOOD.

AFTER THE CLOSE OF THE COMMENT PERIOD, YOU ARE REQUIRED TO HAVE A PUBLIC HEARING. THAT'S WHAT WE'RE ASKING YOU TO CONDUCT TODAY. AFTER YOU'VE HAD THE PUBLIC HEARING, YOU'RE REQUIRED TO CONSIDER THE COMMENTS, TO MAKE THE FINDING REGARDING THE COST OF THE REGULATIONS. THE FINDINGS THAT YOU ARE REQUIRED TO MAKE ARE SET FORTH ON PAGE 5 OF THE AGENDA ITEM. I THINK YOU WILL AGREE, SINCE WE'RE THAT JUST REPEALING AND MAKING NONSUBSTANTIVE CHANGES, THAT THESE REGULATIONS WILL HAVE NO FISCAL IMPACT ON ANYONE. AND THEN YOU MAY GO AHEAD AND ADOPT THE CHANGES.

AFTER YOU'VE TAKEN YOUR ACTION, WE WILL
PREPARE THE RULEMAKING FILE. THIS ONE SHOULD NOT TAKE US
VERY MUCH TIME TO PREPARE. SOME OF THE ONES THAT ARE
GOING TO COME ALONG LATER ARE GOING TO TAKE A SIGNIFICANT
AMOUNT OF TIME TO PREPARE, BUT WE SHOULD BE ABLE TO
PREPARE THE RULEMAKING FILE AND FILE IT WITH THE OFFICE
OF ADMINISTRATIVE LAW WITHIN JUST SEVERAL DAYS. THE



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2	REVIEW AND APPROVE THE REGULATIONS AND FILE THEM WITH THE
3	SECRETARY OF STATE, AND THEY'LL BE EFFECTIVE FROM THAT
4	DATE FORWARD.
5	DOES THE BOARD HAVE ANY QUESTIONS?
6	CHAIRMAN GALLAGHER: BOARD MEMBERS, ANY
7	QUESTIONS OF CATHERINE?
8	BOARD MEMBER BREMBERG: MR. CHAIRMAN, I DON'T
9	HAVE ANY QUESTIONS. I HAVE A COMMENT THAT IT'S QUITE
10	REFRESHING, AS THE GENTLEMEN FROM SARATOGA SAID, TO BE
11	ABLE TO READ THROUGH AND UNDERSTAND, AND IT'S ALL IN NEAT
12	AND ORDERLY FASHION. I HAD ONE QUESTION WHICH YOU
13	ANSWERED AS WE WENT ALONG, THE EIGHT HOURS, THE TEN DAYS.
14	AND I JUST AS A MATTER OF IDLE CURIOSITY BEFORE A LOT OF
15	XEROXING AND COMPUTERS, HOW DID ANYONE COMPLY WITH THE
16	EIGHT HOURS?
17	MS. CLOSE: WASN'T HERE. DON'T KNOW.
18	CAN'T IMAGINE.
19	BOARD MEMBER BREMBERG: I REALLY AM KIND OF
20	CURIOUS. KNOWING THE VERBOSITY OF MOST REGULATIONS, I
21	REALLY AM QUITE CURIOUS AS TO HOW THEY DID IT. I CANNOT
22	BELIEVE THAT THEY DID IT.
23	ATTORNEY CONHEIM: MR. GALLAGHER, THIS REMINDS
24	ME OF THE ANECDOTE ABOUT THE FELLOW ON THE ASSEMBLY LINE
25	WHO'S A RATE BUSTER WHO WORKS FASTER THAN ANYBODY ELSE.

OFFICE OF ADMINISTRATIVE LAW WILL THEN HAVE 30 DAYS TO



IN THIS CASE WE DON'T WANT TO LEAD YOU TO AN EXPECTATION THAT EVERY REGULATORY CHANGE IS GOING TO BE THIS EASY TO IT WON'T BE; IT REALLY WON'T BE AND WE'RE NOT DEAL WITH. WHILE BEING -- WHILE WE'RE BEING FACETIOUS, THERE'S A SERIOUS POINT TO BE MADE. THIS IS WHAT I CALL A GIMME. THIS IS TO LET YOU KNOW THAT THIS IS THE PROCESS WORKS WHEN IT WORKS, BUT VIRTUALLY ANYTHING CAN GO WRONG IN THIS

PROCESS AND DOES. AND THE ISSUES THAT WILL BE BEFORE YOU 9 FOR YOUR SUBSTANTIVE POLICY DECISION IN THE FUTURE WILL 10 BE VERY, VERY DIFFICULT DECISIONS, AND THE PUBLIC WILL BE 11 MAKING VERY COMPLICATED AND VOLUMINOUS COMMENTS. 12 13 ALREADY HAVE IN THE WORKSHOPS THAT WE'VE HAD IN SOME OF

> CHAIRMAN GALLAGHER: THANK YOU, BOB, AND THANK YOU, CATHERINE. THAT, TO ME, WAS A REFRESHING PRESENTATION AND GLAD YOU HAD THE OPPORTUNITY, AND WE'LL LOOK FORWARD TO ANOTHER ONE.

> THE 2448 REGULATIONS. SO WE'LL TAKE OUR EASY ONES WHERE

MS. CLOSE: THANK YOU VERY MUCH.

BOARD MEMBER ARAKALIAN: YOU DONE GOOD.

CHAIRMAN GALLAGHER: YOU'VE READ THE RECOMMENDATION BY STAFF AND COUNSEL. ARE THERE ANY FURTHER QUESTIONS BY ANY MEMBERS OF THE BOARD? ANY QUESTIONS IN THE AUDIENCE? IF NOT, CAN I HEAR A MOTION



WE CAN.

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SAN DIEGO 714-953-4447 619-455-1997

1, {	TO ACT ON BOARD STAFF RECOMMENDATION?
2	ATTORNEY CONHESM: MR. CHAIRMAN, COULD WE
3	FORMALLY OPEN THE PUBLIC HEARING AND SAY THAT, AND MAKE
4	SURE THAT WE PAUSE LONG ENOUGH FOR THE THRONGS TO GET UP
5	AND COMMENT ON THESE.
6	CHAIRMAN GALLAGHER: WE SURE CAN. WE'RE NOW
7	OPEN THE PUBLIC HEARING. HOW ABOUT THAT?
8	ATTORNEY CONHEIM: SOUNDS GREAT.
9	CHAIRMAN GALLAGHER: ANYBODY IN THE PUBLIC WANT
10	TO MAKE ANY COMMENTS?
11	BOARD MEMBER BREMBERG: STEP ASIDE. THEY'RE
12	ROARING DOWN THE AISLE.
13	CHAIRMAN GALLAGHER: I DIDN'T SEE A HORDE OUT
14	THERE COMING MY WAY.
15	ATTORNEY CONHEIM: THANK YOU, MR. CHAIRMAN. WE
16	COULD IF YOU CAN SEE THEM, I CAN'T. IF THERE'S NOBODY
17	THERE, YOU CAN CLOSE THE PUBLIC HEARING.
18	BOARD MEMBER BEAUTROW: MOVE WE CLOSE THE PUBLIC
19	HEARING.
20	CHAIRMAN GALLAGHER: WE HAVE A MOTION ON THE
21 .	FLOOR THAT WE CLOSE THE PUBLIC HEARING.
22 .	BOARD MEMBER VARNER: I'LL SECOND.
23	CHAIRMAN GALLAGHER: OKAY, IS THERE OBJECTION
24	TO CLOSING THE PUBLIC HEARING ON THE PART OF ANY BOARD
25	MEMBER? IF NOT, THE PUBLIC HEARING IS CLOSED.



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1	AND NOW MAY I HAVE A MOTION ON THE ACTION
2	RECOMMENDED BY THE STAFF?
3	BOARD MEMBER BREMBERG: MR. CHAIRMAN, I WOULD
4	MOVE THAT THE BOARD ACCEPT THE PROPOSED CHANGES AS
5	RECOMMENDED BY THE STAFF.
6	BOARD MEMBER VARNER: I'LL SECOND.
7	CHAIRMAN GALLAHER: IT'S BEEN MOVED AND SECONDED
8	THAT WE ACCEPT THE BOARD STAFF RECOMMENDATION ON AGENDA
9	ITEM NO. 1. ALL THOSE IN FAVOR?
10	BOARD MEMBER MOSCONE: MR. CHAIRMAN, THIS
11	INCLUDES THE 15-DAY NOTICE, I TAKE IT.
12	MS. CLOSE: WE'RE NOT REQUIRED TO MAKE A 15-DAY
13	ADDITIONAL NOTICE BECAUSE YOU YOU ARE NOT CHANGING WHAT
14	WE HAD ORIGINALLY NOTICED.
15	BOARD MEMBER MOSCONE: VERY GOOD.
16	CHAIRMAN GALLAHER: ALL THOSE IN FAVOR?
17	OPPOSED? CARRIED; SO ORDERED.
18	ITEM NO. 2. IS THAT THE WAY YOU WANT TO
19	PROCEED?
20	MR. OLDALL: EXACTLY, MR. CHAIRMAN, MEMBERS OF
2 1	THE BOARD. THIS ITEM IS DISCUSSION OF REGULATIONS:
22	PLANNING GUIDELINES AND PROCEDURES FOR PREPARING,
23	REVISING, AND AMENDING COUNTY SOLID WASTE MANAGEMENT
24	PLANS REVISED.
25	MOST OF THE BOARD MEMBERS WILL BRORADLY



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HARP BACK TO BOARD MEETINGS WE HAD MAYBE A YEAR, YEAR AND A HALF AGO WHERE MR. EOWAN OUTLINED FOR YOU, I THINK, THE DISTINCT NEED THAT WE HAD TO REVIEW ALL OF THE REGULATIONS HERE AT THE BOARD. MOST OF THOSE REGULATIONS HAVE BEEN WRITTEN TEN OR SO YEARS AGO. SOME OF THEM WERE, INDEED, NOT APPLICABLE ANYMORE AND NEW LEGISLATION COME UP OVER THE YEARS THAT HAS NECESSITATED US PROMULGATING BRAND NEW REGULATIONS; AND, WHEREAS, THE REGULATIONS THAT WE HAVE BROUGHT UP TO YOU PRIOR TO NOW HAVE BEEN FOCUSED ON THE 2448 REQUIREMENTS, WHICH, INDEED, WERE LAID-OUT TIMELINES IN THE LEGISLATION. SO WE HAVE TO DO THOSE BY A GIVEN POINT IN TIME. AND SO WE'VE PUT THOSE UP TO YOU PRIOR TO

THESE ONES, AND WE DID ASSIGN SPECIAL STAFF SPECIFICALLY. AS YOU REMEMBER, TO WORK ON THOSE 2448 REGULATIONS.

AS WE GET INTO THE REGULATIONS THAT ARE IN OUR OTHER PROGRAM AREAS, YOU ARE GOING TO SEE STAFF THAT YOU KNOW WORK IN THOSE PROGRAM AREAS BECAUSE IN ADDITION TO THEIR NORMAL AGENDA ITEMS EVERY BOARD MEETING IN THEIR COPIOUS FREE TIME THEY HAVE BEEN DOING A VERY, VERY CAREFUL REVIEW OF THE REGULATIONS IN THEIR AREAS, TOO, AND THIS IS ONE OF THOSE AREAS, OBVIOUSLY, IN THE COSWMP WHERE WE ARE GOING TO USE THE STAFF THAT WORK IN OUR PLANNING DIVISION.

BEFORE WE GET INTO THE ITEM, THOUGH, I



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ORANGE COUNTY LOS ANGELES SAN DIEGO 714-953-4447 213-622-8511 619-455-1997



WOULD LIKE TO REMIND YOU THAT WE FOLLOW A COMMON FORMAT ' HERE. THIS IS REALLY THE FIRST STAGE. THIS IS NOT AN OFFICIAL PUBLIC HEARING ON THE REGULATIONS. WE ARE, OF COURSE, IN A PUBLIC SESSION, BUT THIS PARTICULAR ITEM IS THE FIRST ONE WE'RE BRINGING UP WHERE WE WILL HAVE DISCUSSION. AND WE'RE LOOKING FOR GUIDANCE AND DIRECTION FROM THE BOARD.

THE FORMAT THAT WE FOLLOW PRETTY MUCH GOES THROUGH A PROBLEM STATEMENT. THE TEXT OF THE CURRENT REGULATION, THE REGULATORY CHANGE THAT WE'RE PROPOSING, AND THEN THE EXACT LANGUAGE OF THE NEW PROPOSED REGULATION.

WHAT WE WOULD LIKE TO DO IS NOT GO AD NAUSEAM THROUGH READING OF THE TEXT WORD BY WORD BECAUSE WE WOULD PROBABLY BE HERE FOR THE NEXT TWO OR THREE WEEKS IF WE DO THAT. WHAT I'VE ASKED STAFF TO DO, HOPEFULLY, WITH THE BOARD'S APPROVAL, IS TO FOCUS PRIMARILY ON THOSE MAJOR AREAS WHERE WE SEE THE CHANGES BEING NEEDED AND AGAIN ASK DIRECTION IF THE BOARD WANT TO GET INTO ANY OF THE SPECIFICS.

WE WOULD ALSO LIKE THE PUBLIC COMMENT TO BE AT THE END OF STAFF'S PRESENTATION SO THAT AS WE GO THROUGH EACH SECTION RATHER QUICKLY, WE DO NOT HAVE SOMEBODY COME AND SPEAK ABOUT ONE SECTION, THEN COME BACK FIVE MINUTES LATER ON ANOTHER SECTION. SO WE WOULD



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RECOMMEND THAT THE PUBLIC COMMENT BE AT THE END OF STAFF'S PRESENTATION, MR. CHAIRMAN. SO IF THAT'S ACCEPTABLE TO THE BOARD --

THE BOARD AS FAR AS THAT FORMAT IS CONCERNED? WE ANNOUNCED EARLY ON THAT WE WOULD CONDUCT A KIND OF A WORKSHOP THING WITHOUT ANY DECISION BEING MADE TODAY. ANYONE IN THE PUBLIC WHO WANTS TO MAKE COMMENTS, PLEASE TAKE NOTE OF WHAT MR. OLDALL SAID, THAT WE WOULD LIKE YOU TO HOLD YOUR COMMENTS UNTIL WE HAVE COMPLETED THE ITEM AND THEN CAN COME FORWARD RATHER THAN IN A PIECEMEAL FASHION. IF THERE'S ANY OBJECTION TO THAT ON THE PART OF THE PUBLIC, WILL YOU PLEASE MAKE IT KNOWN AT THIS TIME? IF NOT AND SILENCE ON THE BOARD, I TAKE IT THAT WE ARE READY TO PROCEED AS YOU HAVE SUGGESTED AND SO LET HER RIP.

MR. OLDALL: THANK YOU, MR. CHAIRMAN. WITHOUT FURTHER ADO, I'D LIKE TO TRANSFER THIS OVER TO JOHN SMITH, WHO'S THE MANAGER OF THE BOARD'S PLANNING DIVISION.

MR. SMITH: MR. CHAIRMAN AND BOARD MEMBERS,
BEFORE GETTING INTO THE SECTION-BY-SECTION ANALYSIS AND
RECOMMENDED CHANGES, I'D LIKE TO MAKE SOME INTRODUCTORY
COMMENTS.

FIRST OF ALL, FOR THOSE IN THE AUDIENCE, WE



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DO HAVE COPIES OF THE ITEMS RELATING TO -- THE AGENDA

ITEMS RELATING TO CHAPTER 2 AND CHAPTER 4 IN THE BACK ON

THE TABLE THERE NOW. THIS IS GOING TO BE A LONG PROCESS,

AND I WISH THAT THERE WAS SOME WAY TO MAKE IT LESS

PAINFUL. SO I'LL ASK FOR YOUR PATIENCE AND ATTENTION IN

GOING THROUGH THIS.

THE INTENT OF CHAPTER 2, WHICH IS THE FIRST CHAPTER WE WILL LOOK AT TODAY, IS TO PROVIDE DETAILED GUIDANCE IN THE PREPARATION OF THE VARIOUS COUNTY SOLID WASTE MANAGEMENT PLAN DOCUMENTS. THAT CHAPTER ALSO DESCRIBES THE CONTENTS OF THE REQUIRED PLAN ELEMENTS AND ALSO DESCRIBES THE PROCEDURES FOR PREPARING THE VARIOUS PLAN DOCUMENTS.

IN LOOKING AT IT FROM A MORE GENERAL

PERSPECTIVE, THE PROBLEMS THAT WE SEE WITH THE CHAPTER

ARE THAT IT DOES NOT CONTAIN A COMPLETE LIST OF INTENTS

STATEMENTS FOR THE COUNTY SOLID WASTE MANAGEMENT PLANS,

ESPECIALLY REGARDING THE NEED FOR THE TIMELY SITING OF

SOLID WASTE FACILITIES AND FOR PROTECTING EXISTING SOLID

WASTE FACILITIES FROM ENCROACHMENT OF INCOMPATIBLE LAND

USES. MANY OF THE EXISTING DEFINITIONS IN OUR CHAPTER DO

DUPLICATE THE GOVERNMENT CODE. THAT'S IN VIOLATION OF

OFFICE OF ADMINISTRATIVE LAW'S REGULATIONS THAT THEY NOT

DUPLICATE.

WE FEEL THAT THE EXISTING CHAPTER DOES NOT



BETH C. DRAIN, CSR 7152

PUT A PROPER EMPHASIS ON THE RELATIONSHIP BETWEEN THE COUNTY SOLID WASTE MANAGEMENT PLANS AND THE OTHER PLANS THAT ARE THERE TO PROTECT THE AIR AND WATER QUALITY AND THE COUNTY AND CITY GENERAL PLANS.

WE THINK THAT SOME OF THE EXISTING PLAN ELEMENTS, ESPECIALLY DISPOSAL AND RECYCLING -- RESOURCE RECOVERY, RATHER, NEED TO BE EXPANDED. WE ALSO THINK THAT THE -- OR THE EXISTING CHAPTER DOES NOT INCLUDE RECENT REQUIREMENTS, RECENT GOVERNMENT CODE REQUIREMENTS. THOSE WOULD INCLUDE GUIDANCE FOR THE DEVELOPMENT OF A HOUSEHOLD HAZARDOUS WASTE PROGRAM, PROVIDING GREATER DETAIL FOR IMPLEMENTING THE EIGHT-YEAR PERMITTED CAPACITY REQUIREMENT, AND IMPLEMENTING THE 20-PERCENT RECYCLING AND, ALSO, THE EXISTING CHAPTERS, THE WAY THAT THEY'RE WRITTEN, ARE NOT WRITTEN THAT CLEARLY, SO A LOT OF WORK HAS BEEN DONE IN TRYING TO MAKE THEM MORE CLEAR AND MORE PRECISE.

ALSO, OUR ANALYSIS SHOWED THAT THE TIME FOR PREPARING THE PLAN REVISIONS APPEARS TO BE TOO SHORT. ALSO, THE REVIEW TIMES FOR DRAFT DOCUMENTS ARE TOO LONG. I CAN DIRECT YOU TO PAGE 33 AND 34 OF YOUR AGENDA PACKET.

BOARD MEMBER BEAUTROW: CAN I ASK A QUESTION WE'RE TALKING ABOUT CHAPTERS, ARTICLES, SECTIONS, I WISH -- COULD YOU KIND OF -- WE NEED A AND PARAGRAPHS. BETTER FRAME OF REFERENCE HERE. I WAS TRYING TO GO



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THROUGH AND CORRELATE ONE BETWEEN THE OTHER, AND IT'S VERY DIFFICULT. SO WOULD YOU DESCRIBE BEFORE WE LAUNCH OUT HOW YOU ARE GOING TO CONDUCT -- I STILL DON'T UNDERSTAND EXACTLY WHERE WE'RE HEADED HERE, AND IT'S SUCH A BIG PICTURE.

MR. SMITH: I KNOW. WHAT WE'RE -- WHAT WE'RE GOING TO START TO DO IS SAY, BASICALLY, WHAT WE THINK IS WRONG WITH THE ENTIRE CHAPTER AND TALK ABOUT THE CHANGES IN GENERAL. THEN WE'LL GO TO EACH ARTICLE AND THEN DISCUSS EACH REGULATION WITHIN EACH ARTICLE FOR ARTICLES 1 THROUGH 8 IN THIS PARTICULAR CHAPTER.

MR. LARSON: MR. CHAIRMAN, IF I MAY DIRECT THE ATTENTION OF THE BOARD TO PAGE 35 OF THE PACKET, I THINK IT GIVES A PRETTY GOOD OVERVIEW OF WHAT WE'RE TRYING TO ACCOMPLISH HERE. IN OTHER WORDS, WE'RE DEALING WITH THE ENTIRE CHAPTER, WHICH, AS YOU SEE UNDER TABLE A. THE TITLE OF IT IS THE "PROVISIONS FOR PLANNING GUIDELINES AND PROCEDURES FOR REVISING AND AMENDING PLANS." UNDERNEATH OF CHAPTER 2 IS THE HEADING ARE EACH OF EIGHT ARTICLES WITHIN THAT CHAPTER. AND THEN BROKEN DOWN UNDER DETAILED ANALYSIS, YOU WILL SEE EACH OF THE SEPARATE EIGHT ARTICLES BROKEN OUT WITH THE SECTIONS WITHIN THOSE ARTICLES WHICH WILL GIVE AN OVERALL, SAY, TEMPLATE AS TO HOW WE'RE GOING TO APPROACH THE DISCUSSION ABOUT THE ENTIRE CHAPTER.



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1	BOARD MEMBER BEAUTROW: AND THEN YOU'VE GONE
2	THROUGH AND CHANGED THE NUMBERS IN SOME OF THE SECTIONS.
3	MR. LARSON: THEY'RE PRESENTED IN THE ORDER AND
4	THE EXACT LANGUAGE THAT THEY EXIST IN CODE TODAY WITH THE
5	NUMBERS THAT ARE REFERRED TO IN THE CURRENT CODE. AND,
6	OF COURSE, AS WE SEE OBSOLETE OR OPPORTUNITIES TO COMBINE
7	SECTIONS, THE NEW NUMBERING SECTION IS IDENTIFIED UNDER
8	PROPOSED LANGUAGE AS IT'S PRESENTED.
9	BOARD MEMBER BEAUTROW: WHY DO WE HAVE I
10	UNDERSTAND THE STRIKEOUT, YOU KNOW, THE OLD AND THE NEW,
11	BUT WE'VE GOT ALSO GOT BOLD, WE'VE GOT CONDENSED
12	PRINT. LOOK AT ON PAGE 41, TEXT OF CURRENT REGULATIONS,
13	YOU ARE QUOTING, I GUESS, 17100, WHICH IS THE AUTHORITY.
14	EVEN THOUGH THAT'S ALL IN BOLD
15	MR. LARSON: THAT'S THE CODE TODAY.
16	BOARD MEMBER BEAUTROW: SO YOU'RE ONLY DOING
17	THAT IN EVERY CASE IN THE TEXT OF THE CURRENT
18	REGULATIONS, THEY'RE GOING TO BE IN THE SMALL, BOLD TYPE.
19	MR. SMITH: THE SIGNIFICANT EDITS ARE THE
20	STRIKE-THROUGHS, WHICH DELETE OLD WORDING AND THE
21	UNDERLINE, WHICH ADDS NEW WORDING.
22	MR. LARSON: WE COULD HAVE LEFT THE EXISTING
23	TEXT OUT AND GIVEN YOU A SEPARATE DOCUMENT TODAY, BUT IT
24	WOULD HAVE BEEN SHUFFLING PAPER.
25	BOARD MEMBER BEAUTROW: THANK YOU.



MR. SMITH: ON PAGE 33 THERE IS A SUMMARY OF WHAT IS IN EACH OF THE EIGHT ARTICLES IN CHAPTER 2. 2 PROPOSED CHANGES BY ARTICLE ARE INDICATED ON PAGE 34, AND 3 I'D LIKE TO KIND OF BRIEFLY GO OVER THOSE BEFORE WE GET INTO THE DETAILED CHANGES FOR EACH SECTION WITHIN THE ARTICLE. ARTICLE 1 WILL BE DELETED SINCE IT IS NOT A TRUE REGULATION. 8 9 ARTICLE 2, WHICH WILL BE MODIFIED TO 10 INCLUDE ADDITIONAL INTENTS FOR THE COUNTY SOLID WASTE MANAGEMENT PLANS, THOSE OF ENSURING THE PROPER SITING OF FUTURE FACILITIES AND PROTECTING EXISTING FACILITIES FROM 12 13 INCOMPATIBLE LAND USES. 14 15 16

ARTICLE 3, WHICH IS -- HAS ALL THE WORKING DEFINITIONS WILL BE -- ALL THE DEFINITIONS WILL BE COMBINED INTO ONE REGULATION. THE DEFINITIONS THAT DUPLICATE THE GOVERNMENT CODE WILL BE DELETED. NEW NEEDED DEFINITIONS WILL BE ADDED.

IN ARTICLE 4, WHICH DISCUSSES THE ROLE OF THE COUNTY AND THE COUNTY AGENCIES IN PREPARING THE PLAN -- NO, I'M SORRY.

ARTICLE 4 DEALS WITH THE RELATIONSHIP BETWEEN THE COSWMP AND OTHER RELATED COUNTY PLANS. SECTION WILL BE CHANGED TO REQUIRE MORE ACTIVE ROLE OF THE COUNTY IN SEEKING INPUT FROM THE AGENCIES THAT



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PREPARE THOSE PLANS.

ARTICLE 5, THE SECTION WHICH RELATES TO BOARD OF SUPERVISORS' RESPONSIBILITY IN PREPARING THE COUNTY PLAN, ONE OF THE ARTICLES WHICH DUPLICATES THE GOVERNMENT CODE WILL BE ELIMINATED. A SECOND, WHICH TALKS ABOUT THE COUNTY SOLID WASTE MANAGEMENT PLAN LIAISON, WILL BE MADE MORE CLEAR.

ARTICLE 6, A NUMBER OF THE PLAN ELEMENTS

WILL BE EXPANDED UPON. THOSE WOULD INCLUDE THE DISPOSAL

ELEMENT, THE RESOURCE RECOVERY ELEMENT, AND A NEW ELEMENT

WILL BE ADDED FOR HOUSEHOLD HAZARDOUS WASTE.

BOARD MEMBER CALLOWAY: MR. CHAIRMAN:

CHAIRMAN GALLAGHER: YES, MR. CALLOWAY.

BOARD MEMBER CALLOWAY: BEFORE YOU LEAVE NO. 6,

DO WE REQUIRE THE COUNTIES, AS A PART OF OUR COSWMP

PROGRAM, TO HAVE ANNUAL OR SEMIANNUAL CLEANUP PROGRAMS ON
HOUSEHOLD HAZARDOUS?

MR. SMITH: THE CURRENT -- THE EXISTING
REGULATIONS HAS -- DON'T INCLUDE ANYTHING ON HOUSEHOLD
HAZARDOUS WASTE. THE GOVERNMENT CODE SECTION WAS PASSED
TWO YEARS AGO REQUIRES THAT COUNTIES PREPARE HOUSEHOLD
HAZARDOUS WASTE PROGRAMS FOR THEIR COUNTY. WE'RE
CHANGING THESE GUIDELINES SO THAT WE CAN PROVIDE THE
PROPER GUIDANCE FOR THE COUNTIES WHEN THEY PREPARE THE
PLAN.



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barrısters' reporting service BOARD MEMBER CALLOWAY: IT UNDERSTAND THAT. AND,
OF COURSE, I AM A LOCAL ELECTED OFFICIAL, LIKE MRS.
BREMBERG IS, AND I RESPECT LOCAL GOVERNMENT, BUT I AM
EMBARRASSED THAT MY COUNTY AND SAN MATEO COUNTY DOES NOT
HAVE A CLEANUP PROGRAM OF HOUSEHOLD HAZARDOUS, AND I
THINK THIS IS IMPORTANT. I THINK IT'S VERY IMPORTANT
THAT THEY DO THIS, AND I CERTAINLY THINK IT SHOULD BE
DONE ON LIKE A SEMIANNUAL BASIS WHERE THE PEOPLE CAN TAKE
THESE HOUSEHOLD HAZARDOUS MATERIALS AND DROP THEM OFF.

AND WHEN YOU DON'T HAVE THAT KIND OF A PROGRAM, YOU KNOW WHAT HAPPENS TO THEM. THEY WIND UP IN THE STORM DRAINS, THEY WIND UP IN THE SEWER SYSTEM, OR WHEREVER, THE LANDFILLS.

WHAT I'M TRYING TO SAY IS I THINK WE ARE GOING TO HAVE SOME KIND OF REGULATIONS AT THE STATE LEVEL IF THE COUNTIES ARE NOT GOING TO DO IT. I HAVE ALL THE RESPECT IN THE WORLD FOR LOCAL GOVERNMENT; BUT IF LOCAL GOVERNMENT ISN'T GOING TO DO IT, SOMEBODY IS GOING TO HAVE TO DO IT. AND I KNOW IN MY COUNTY WE DON'T DO IT. AND I IMAGINE THAT IS TRUE WITH A LOT OF OTHER COUNTIES, AND I'D LIKE TO SEE US DO SOMETHING ABOUT THAT IF WE COULD.

BOARD MEMBER BREMBERG: MR. CHAIRMAN, IF I MAY RESPOND JUST A MOMENT.

CHAIRMAN GALLAGHER: MS. BREMBERG.



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barrısters' reporting service BOARD MEMBER BREMBERG: NOT ONLY DOES L.A.

COUNTY HAVE PLANS, BUT 43 OF THE 85 CITIES HAVE ALREADY

HAD LOCAL COLLECTIONS. AND THIS COMING YEAR ABOUT 74 OF

THEM -- 74 OF THE 86 WILL HAVE THEM. AND I THINK THAT,

THERE AGAIN, WE'RE BACK TO THE STATE WITH THE SLEDGE

HAMMER. I THINK IF THE STATE HELD OUT A CARROT AND A

LOLLIPOP AND HELP ON HOW TO SET THEM UP, GATHERING IN, AS

WE HAVE ALREADY DONE AND DISTRIBUTING INFORMATION, YOU

CAN CALL SO-AND-SO IN THE CITY OF GLENDALE -- ALTHOUGH

YOU HAVE THE WRONG NAME, BUT THAT'S INCIDENTAL -
SO-AND-SO AT THE COUNTY OF LOS ANGELES TO FIND OUT HOW TO

DO IT.

AND WITH THE MATERIALS THAT WENT OUT IN THE SYSTEM, MORE AND MORE AND MORE CITIES, AS I GO AROUND THROUGH THE LEAGUE OF CALIFORNIA CITIES CONFERENCE ARE DOING THIS. AND I THINK, PERHAPS, THEY'RE JUST NOT PUBLICIZING IT EXCEPT INTERNALLY THROUGH THE CITY. THEY, PERHAPS, ARE NOT INFORMING THIS BOARD OR ANYBODY ELSE THAT THEY'RE DOING IT. THEY JUST FEEL A VERY STERN RESPONSIBILITY TO DO IT AND ARE JUST KEEPING IT LOCAL. MAYBE THAT'S PART OF THE PROBLEM IS THEIR LACK OF BROAD --

BOARD MEMBER CALLOWAY: COORDINATION. I WOULD

AGREE. I THINK THAT IS THE PROBLEM. NO ONE HAS PROBABLY

SAT DOWN WITH SAN MATEO AND SAID. "HEY, THIS IS A SERIOUS



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PROBLEM AND YOU CERTAINLY SHOULD DO SOMETHING, ABOUT IT." AS YOU KNOW, THOSE SUPERVISORS, LIKE COUNCILPERSON, ARE PRIMARILY VOLUNTEERING THEIR TIME. THEY CAN'T SPEND ALL OF THEIR LIFE THERE. THEY HAVE FAMILIES AND BUSINESSES TO ATTEND TO, AND THEY CAN'T SPEND ALL OF THEIR TIME DOING THAT.

IT'S CERTAINLY SOMETHING I THINK THE RESIDENTS OF THE STATE WOULD WANT DONE. AND I THINK IT'S -- I'M NOT SUGGESTING THAT PROBABLY WE HAVE TO HAVE STATE REGULATIONS THAT ARE GOING TO DO IT. BUT MAYBE THERE'S ONE WAY THAT WE CAN COOPERATE WITH THE COUNTIES THROUGH ENFORCEMENT OF OUR COSWMP RULES OR SOMETHING DO SOMETHING LIKE THAT ON IT. I THINK SOMETHING HAS TO BE DONE ABOUT IT, AND I THINK THE PEOPLE WANT SOMETHING DONE ABOUT IT.

MY -- AS I SAID, THE LAST MEETING, MY CITY COUNCIL PASSED AN ORDINANCE AGAINST STYROFOAM. THEY HAD ABOUT 250 PEOPLE IN THE AUDIENCE, AND THEY GAVE THEM A STANDING OVATION FOR FIVE MINUTES. DOES THIS GIVE YOU ANY IDEA THAT THE PUBLIC OUT THERE IS CRYING FOR SOMEBODY TO GIVE SOME LEADERSHIP TO THESE ENVIRONMENTAL PROBLEMS? I MEAN, I THINK IT'S TIME WE DID SOMETHING ABOUT IT. AND THAT WAS THE WHOLE PURPOSE OF BRINGING THIS UP.

> CHAIRMAN GALLAGHER: MR. CHAIRMAN.

BOARD MEMBER VARNER: MR. CHAIRMAN, A QUESTION.



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I MEAN, MAYBE GEORGE CAN ANSWER.

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YOU KNOW WE HAD AN ADVISORY COMMITTEE TO THE WASTE BOARD OVER THIS HOUSEHOLD HAZARDOUS, AND ONE OF THE MOST IMPORTANT ASPECTS OF THIS WHOLE THING IS TO GET INFORMATION OUT TO THE PUBLIC BECAUSE, REALLY, THERE HAS TO BE A LOT OF THAT BECAUSE THERE ARE SOME DANGEROUS ASPECTS TO MIXING CHEMICALS THAT CAN BE INADVERTENTLY DONE AND BE DANGEROUS. CAN YOU TELL ME WHERE WE ARE AT THIS TIME WITH THAT, GEORGE?

MR. LARSON: I'LL GIVE YOU THE OVERVIEW OF THE LATEST SITUATION THAT I'M AWARE OF. TO GO BACK A LITTLE BIT IN LEGISLATIVE HISTORY, ANYWAY, THE FIRST ACTIVITY THE BOARD WAS INVOLVED WITH WAS THE PASSAGE OF AB 1809. WHICH SET UP A REQUIREMENT FOR A TASK FORCE OR A COMMITTEE TO BE FORMED THAT BROUGHT RECOMMENDATIONS TO THIS BOARD.

UNFORTUNATELY, IN THAT LEGISLATION THERE WAS NO MECHANISM IN TERMS OF, SAY, FUNDING FOR US TO DO MUCH ON AN OUTREACH-TYPE ACTIVITY. HOWEVER, THE EFFORT WAS WELL SPENT SINCE SUBSEQUENT LEGISLATION, AB 2448, ALSO ADDRESSES THE ISSUE OF HOUSEHOLD HAZARDOUS WASTE, AND WE HAVE SET UP A SECTION AND I BELIEVE IT'S FULLY STAFFED UNDER MR. DAVID STRICKLER'S LEADERSHIP, AND ALSO PROVIDES SOME FUNDS FOR CREATING OUTREACH ACTIVITIES.

I AM NOT CERTAIN NOW TO INFORM THE BOARD AS



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TO WHAT EXACT PROCEDURES THEY UTILIZE, OR THEY'LL USE AN 800 TOLL-FREE NUMBER OR WHETHER THEY'LL HAVE OTHER TYPES OF MEDIA AND PUBLIC INFORMATION ACTIVITIES. I THINK THAT WE COULD, IN SHORT ORDER, GET THAT INFORMATION AND BRING IT BACK TO YOU TO UPDATE YOU ON THE ACTIVITIES IN THAT AREA.

BOARD MEMBER MOSCONE: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: MR. MOSCONE.

BOARD MEMBER MOSCONE: HAVE WE CHANGED THE FORMAT OF WHAT WE MENTIONED EARLIER, THAT WE WERE GOING TO GO ALL THROUGH THIS THING AND THEN TAKE ALL THE COMMENTS, OR ARE WE GOING TO FALL BACK AND TAKE EACH AS WE GO ALONG.

MR. LARSON: IF I MAY, WITH THE CHAIRMAN'S

APPROVAL, THIS IS A TOPIC -- THIS TOPIC OR THIS ISSUE IS

AN EXAMPLE OF HOW I THINK WE COULD END UP SKIPPING AROUND

THESE REGULATIONS AND HITTING ISSUES. FOR EXAMPLE, AND I

WOULD -- MY SUGGESTION WOULD BE THAT WE NOT SKIP AROUND.

THIS ISSUE OF HOUSEHOLD HAZARDOUS WASTE IS
ADDRESSED IN VERY SPECIFIC DETAIL IN SOME OF THE PROPOSED
REGULATIONS, WHICH WE WILL GET TO IF WE TAKE IT IN A
SEQUENTIAL ORDER. PERHAPS THAT MAY BE THE MOST ORDERLY
MANNER IN WHICH TO PROCEED THROUGH. AND THEN, IF AT THE
END, THERE IS AN AREA WHICH HASN'T -- THE BOARD FEELS HAS
NOT BEEN ADEQUATELY ADDRESSED OR SOMEONE IN THE AUDIENCE.



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THEN, WE COULD SPEND ADDITIONAL TIME ON THAT.

CHAIRMAN GALLAGHER: CHAIR APOLOGIZES FOR NOT
HAVING HELD IT IN BETTER CONTROL, BUT I THINK YOU COULD
GET A FLAVOR FROM WHAT HAS BEEN SAID HERE THAT THEY HAVE
GREAT CONCERN AND THE REGULATIONS OUGHT TO REFLECT THAT
AS YOU BRING THEM BACK TO US.

BOARD MEMBER VARNER: MR. CHAIRMAN, WE'RE GOING
TO TALK ABOUT THIS LATER THEN, IS THAT IT? FINE. I HAVE
SOME OTHER THINGS I'D LIKE TO SAY.

CHAIRMAN GALLAGHER: CAN WE GO AHEAD THEN?

MR. SMITH: THE LAST TWO ARTICLES THAT WERE

REVIEWED AND SUGGESTED CHANGES WERE MADE WERE ARTICLE 7

AND ARTICLE 8. THEY PRESCRIBE THE PROCEDURES --

ARTICLE 7 PRESCRIBES THE PROCEDURES FOR PREPARING PLAN DOCUMENTS AND PLAN REVISION DOCUMENTS.

ARTICLE 8, WITH ANOTHER SET OF PROCEDURES,
DESCRIBES HOW AMENDMENTS ARE PREPARED AND APPROVED.

WHAT WE ARE PROPOSING IS THAT ARTICLE 7 AND ARTICLE 8 BE COMBINED SO THAT IT IS EASIER FOR THOSE USING THEM SO THEY CAN FIND WHERE THE INFORMATION IS ON THE APPROPRIATE DOCUMENT. ALSO, WE'VE LOOKED AT BOTH THESE ARTICLES, AND WE'VE REWRITTEN THEM TO MAKE THEM MORE CLEAR. AND TO MAKE IT MORE CLEAR THE PROPER SEQUENCE ONE HAS TO GO THROUGH IN PREPARING AND REVISING THESE DOCUMENTS.



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1	NOW, I'D LIKE TO TURN TO ARTICLE 1 OF
2	CHAPTER 2. THAT'S PAGE 41 IN YOUR BOARD PACKET. ARTICLE
3	1 SIMPLY IS A STATEMENT OF THE GOVERNMENT CODE SECTIONS
4	THAT ARE BEING USED TO PREPARE THESE REGULATIONS.
5	ACCORDING TO THE OFFICE OF ADMINISTRATIVE LAW, THIS IS
6	NOT A TRUE REGULATION, SO WE'RE RECOMMENDING THAT, SINCE
7	IT'S NOT A REGULATION, THAT IT BE DELETED.
8	TURNING TO ARTICLE 2, THIS ARTICLE
9	DESCRIBES THE I'M SORRY
i 0	CHAIRMAN GALLAGHER: MR. BEAUTROW.
l 1	BOARD MEMBER BEAUTROW: WHAT ARE YOU DELETING?
12	IN OTHER WORDS, B ON PAGE 41 IS THE TEXT OF THE CURRENT
13	REGULATION. ARE YOU JUST STRIKING OUT THE SECTION
14	REFERENCES OR ARE YOU STRIKING IN OTHER WORDS, YOU
15	SAID THAT YOU ARE GOING TO STRIKE OUT WHAT YOU ARE NOT
16	GOING TO DO, NOT GOING TO USE OR CHANGE, RIGHT? SO WHAT
17	HAVE YOU STRUCK OUT THERE?
18	MR. SMITH: THE ENTIRE SECTION. WE USED THE
19	STRIKEOUTS AND THE UNDERLINES WHEN WE PUT IN REVISED
20	WORDING THAT REFLECTS BOTH THE OLD AND THE NEW.
2 1	BOARD MEMBER BEAUTROW: SO I CAN UNDERSTAND IT,
22	I CAN TAKE MY PEN AND GO ACROSS B AND THE WHOLE THING IS
23	GONE. THAT'S WHAT I'M TRYING TO GET AT.
24	MR. SMITH: I'M SORRY. IN THE CASE WHERE WE'RE



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STRIKING THE ENTIRE SECTION --

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BOARD MEMBER BEAUTROW: THEN IT SHOULD BE ALL STRUCK OUT HERE.

MR. SMITH: OKAY, I'M SORRY FOR THAT.

ARTICLE 2 DESCRIBES THE PURPOSE AND THE INTENT OF THE COUNTY SOLID WASTE MANAGEMENT PLANS. THERE ARE TWO -- THE FIRST SECTION IN THAT ARTICLE, 17105, WE JUST FOUND AFTER REVIEW THAT IT JUST NEEDS MINOR CHANGES TO MAKE IT MORE CLEAR. THERE AREN'T ANY SUBSTANTIVE CHANGES TO THAT ARTICLE AS YOU CAN SEE IN THE PROPOSED REGULATORY LANGUAGE IN D.

IN THE SECOND SECTION, 17106, OF THIS

ARTICLE, THIS DOES NOT MEET OAL'S CRITERION FOR CLARITY

OF INTENT. THE INTENT LANGUAGE DOESN'T ADDRESS THE NEED

FOR THE TIMELY AND ORDERLY ESTABLISHMENT OF SOLID WASTE

FACILITIES, AND IT PROVIDES INSUFFICIENT INFORMATION ON

THE NEED TO PROTECT EXISTING FACILITIES FROM

NONCOMPATIBLE LAND USES. SO WE'RE SUGGESTING IN THE

REVISION OF THIS REGULATION THAT THOSE TWO INTENTS BE

INDICATED OR INCLUDED IN THE NEW REGULATION AS SHOWN IN

SECTION D, PAGE 44.

THAT CONCLUDES ARTICLE 2.

TURNING TO ARTICLE 3, THE DEFINITIONS OF

THE CHAPTER, THESE ARE THE WORKING DEFINITIONS WE USE TO

IMPLEMENT IT. AS I SAID BEFORE, THERE ARE A NUMBER OF

DEFINITIONS THAT DUPLICATE THE GOVERNMENT CODE. THERE



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1	ARE ALSO AND ALSO ADDITIONAL DEFINITIONS ARE NEEDED TO
2	BE ADDED SO THAT THE NEW CHANGES IN THE GOVERNMENT CODE
3	CAN BE IMPLEMENTED THROUGH REGULATIONS.
4	SO IF YOU SO ALL THE ONES THAT ARE
5	DUPLICATING, WE'VE STRUCK OUT ALL THOSE THAT DUPLICATE
6	EXISTING GOVERNMENT CODE. WE'VE ADDED I SAID THREE,
7	BUT I'M SORRY, THERE'S FIVE NEW DEFINITIONS, AND I CAN
8	BRIEFLY GO OVER THOSE.
9	WE'RE ADDING THE DEFINITION FOR PERMITTED
10	DISPOSAL CAPACITY SO THE COUNTIES KNOW WHAT TO MEASURE
11	WHEN THEY COUNT THEIR EIGHT YEARS OF REMAINING PERMITTED
12	CAPACITY.
13	WE'VE ADDED A TERM "PLAN APPROVAL." FOR
14	THOSE OF WHO RECALL, LOS ANGELES HAD A DIFFERENT
15	INTERPRETATION THAN THIS BOARD HAD ON WHAT EXACTLY AN
16	APPROVED PLAN WAS. THIS DEFINITION ATTEMPTS TO CLARIFY
17	THAT.
18	WE'VE ALSO ADDED THE TERM "RESERVED
19	DISPOSAL CAPACITY, " AND TO REFLECT THE REQUIREMENTS OF AB
20	1462, WHICH REQUIRES THAT YOU DESIGNATE FUTURE SITES IN
21	BOTH THE COUNTY PLAN AND THE GENERAL PLAN.
22	BOARD MEMBER BREMBERG: MR. CHAIRMAN?
23	CHAIRMAN GALLAGHER: MS. BREMBERG.
24	BOARD MEMBER BREMBERG: IS THIS WHERE THE
25	DEFINITION OF RESERVED SITES AND SO FORTH WOULD COME IN?



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MR. SMITH: RIGHT. THE FIRST DEFINITION. RESERVE DISPOSAL SITE, WOULD DEFINE THOSE FACILITIES THAT WERE IN BOTH PLANS. AND L, TENTATIVELY RESERVED DISPOSAL AREA, ON 1-5 DEFINES TENTATIVELY IDENTIFIED. BOARD MEMBER BREMBERG: GIVE ME A PAGE NUMBER. MR. OLDALL: ON 49 AND 50. BOTTOM OF 49 IS RESERVED DISPOSAL AREA.

BOARD MEMBER BREMBERG: OKAY. NOW, IT SAYS HERE VERY CLEARLY, "THE DISPOSAL AREA RESERVED IN THE CURRENT AND APPLICABLE GENERAL PLAN AND THE COUNTY SOLID WASTE MANAGEMENT PLAN." I WOULD -- WHAT DOES THAT MEAN? KNOW WHAT I THINK IT MEANS, YOU KNOW WHAT YOU THINK IT MEANS, AND, OBVIOUSLY, COUNTY PLANS PRESENT WHAT THEY THINK IT MEANS, AND VERY OFTEN ALL THREE HAVE BEEN IN CONFLICT.

MR. SMITH: PART OF THE REASON IS THIS IS A RECENT GOVERNMENT CODE REQUIREMENT AND IT HASN'T BEEN IN REGULATION.

BOARD MEMBER BREMBERG: BUT STILL IT HAS TO BE DEFINED MORE THAN JUST RESERVE. THEY CAN PUT X'S ON THE MAP AND SAY WE HAVE RESERVED EIGHT SITES; BUT IF NOT ONE OF THE EIGHT HAS BEEN ACCEPTED BY THE BOARD OF SUPERVISORS AS VIABLE SITES TO BE UTILIZED. IT REALLY DOESN'T MATTER HOW MANY YOU RESERVE, DOES IT?

ATTORNEY CONHEIM: MR. CHAIRMAN, AND MRS.

BETH C. DRAIN, CSR 7152



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BREMBERG, I THINK WHAT MRS. BREMBERG IS FOCUSING ON IS THE USE IN THE ACTUAL TEXT OF THE DEFINITION OF THE WORD "RESERVED." SINCE THAT HAS NO TERM OF ART MEANING FOR GENERAL PLANS, WE'LL HAVE TO CLARIFY THAT BECAUSE ! THINK WHAT WE MEAN IS INCLUDED IN THE APPLICABLE GENERAL PLAN OR DESIGNATED, WHATEVER THE TERM OF ART IS FOR GENERAL PLANS, AND I THINK WE NEED TO PUT THAT IN THERE AS WELL. WE'LL JUST HAVE TO TAKE A LOOK AT THAT AND MAKE SURE THAT'S CLEAR. BOARD MEMBER BREMBERG: BECAUSE FEW PEOPLE ARE GOING TO READ THE TRANSCRIPT AND SAY, "WHAT WE MEANT TO SAY WAS."

MR. SMITH: THAT'S A GOOD POINT.

ATTORNEY CONHEIM: THAT'S THE KIND OF COMMENT, YOU KNOW, IN THE BEST OF INTENTIONS IN TRYING TO GET THIS PRODUCT OUT, WE NEED TO GET THOSE COMMENTS FROM YOU BECAUSE THAT'S JUST -- THAT HAS TO BE CHANGED IN ORDER TO BE MADE MORE CLEAR.

> BOARD MEMBER BREMBERG: THANK YOU.

CHAIRMAN GALLAGHER: YOU WANT TO MOVE AHEAD.

MR. SMITH: ONE LAST DEFINITION IS WASTE REDUCTION. WE DID NOT HAVE A DEFINITION OF WASTE REDUCTION IN THE GOVERNMENT CODE OR OUR REGULATIONS, SO THAT'S BEEN ADDED. SO THAT WOULD CONCLUDE ARTICLE 3. BOARD MEMBER CALLOWAY: EXCUSE ME. MR. CHAIRMAN.

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DO I UNDERSTAND WE'RE TO HOLD OUR COMMENTS AND WE CAN COME BACK TO THIS WASTE REDUCTION? I HAVE A COUPLE OF QUESTIONS. DO I UNDERSTAND THAT'S THE PROCEDURE?

CHAIRMAN GALLAGHER: THAT'S WHAT WE'D LIKE TO

DO. MAKE A NOTE OF IT; AND WHEN WE GET TO THE END OF IT,

WE'LL HAVE AN OPEN DISCUSSION.

BOARD MEMBER CALLOWAY: THANK YOU.

MR. SMITH: ARTICLE 4 DEALS WITH THE
RELATIONSHIP OF THE COUNTY SOLID WASTE MANAGEMENT PLAN
WITH OTHER RELATED STATE AND LOCAL PLANS. THE FIRST
SECTION THAT DEALS -- THE FIRST SECTION IN THIS ARTICLE
TALKS ABOUT THE NEED FOR PLANS TO COMPLY WITH THE
CALIFORNIA ENVIRONMENTAL QUALITY ACT. AFTER EVALUATING
THIS SECTION, IT APPEARED TO BE IN PRETTY GOOD ORDER. WE
JUST CHANGED SOME WORDS TO MAKE THE LANGUAGE A LITTLE
MORE CLEAR. THERE'S NO SUBSTANTIVE CHANGE FOR THAT
SECTION.

THE SECOND SECTION WHICH DEALS WITH THE -IN THIS ARTICLE WHICH DEALS WITH THE COMPATIBILITY OF THE
COSWMP WITH OTHER PLANS, WE FOUND THERE WAS A WEAKNESS IN
THAT IT DIDN'T STATE HOW, YOU KNOW, THE OTHER -- HOW THE
COUNTY WOULD GET INPUT FROM OTHERS -- FROM THE PREPARERS
OF RELATED PLANS. SO WHAT WE'VE DONE IN THIS SECTION IS
WE'VE STATED THAT THE COUNTY MUST ACTIVELY SEEK THE INPUT
OF THE AGENCIES RESPONSIBLE FOR PREPARING THESE OTHER



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PLANS.

ALSO, IN ARTICLE 7 WE'VE MADE IT A
REQUIREMENT THAT WHEN THE DRAFT PLAN AND FINAL PLAN ARE
CIRCULATED, THAT THOSE AGENCIES BE SENT A COPY FOR
COMMENT. THAT CONCLUDES ARTICLE 4.

ARTICLE 5 DISCUSSES THE ROLE OF THE BOARD
OF SUPERVISORS AND THOSE AGENCIES THEY DESIGNATE FOR
PREPARING THESE COUNTY SOLID WASTE MANAGEMENT PLANS. THE
FIRST SECTION IN THIS ARTICLE, 17127, ON PAGE 53
IDENTIFIES THE ROLE OF THE COUNTY BOARD OF SUPERVISORS.
THAT ROLE IS ALREADY PRETTY CLEARLY SPELLED OUT IN THE
GOVERNMENT CODE. SO WE WOULD HAVE TO MEET OAL'S
CRITERION FOR NONDUPLICATION. WE RECOMMEND THAT THAT
PARTICULAR SECTION BE DELETED.

THE SECTION IN THE ARTICLE THAT TALKS ABOUT

THE -- HOW THE COUNTY PLAN LIAISON IS CHOSEN BY THE

COUNTY, WE'VE JUST CHANGED FOR CLARITY. WE'VE ALSO

ELIMINATED SOME OF THE UNNECESSARY DETAIL IN THAT

SECTION.

ARTICLE OF THE REGULATIONS IS ARTICLE 6, AND THAT ARTICLE SPELLS OUT THE REQUIRED PLAN ELEMENTS. THE FIRST SECTION IN THAT ARTICLE DEALS WITH -- THE FIRST SECTION DEALS WITH THE GENERAL REQUIREMENTS THAT THE PLAN AND SUBSEQUENT REVISIONS AND AMENDMENT MUST MEET. WE'VE



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REVIEWED THE GENERAL REQUIREMENTS IN THAT SECTION AND FEEL THAT THEY APPEAR TO BE QUITE ADEQUATE. WE JUST MADE SOME MINOR CHANGES TO MAKE THEM READ MORE CLEARLY. THAT'S ON PAGE 55. THE CHANGES ARE ON PAGE 56 OF YOUR BOARD PACKET. 17130 DEALS WITH THE SHORT, MEDIUM, AND LONG-TERM OBJECTIVES FOR THE PLANS AND THE MEASURES TO

IMPLEMENT. IN REVIEWING THIS SECTION, WE FELT -- WE DETERMINED THAT THE GUIDANCE ON THE MEDIUM AND LONG-TERM OBJECTIVES AND MEASURES TO IMPLEMENT THEM REQUIRED MORE DETAIL.

WE, IN REWRITING IT, HAVE MADE THE MEDIUM AND LONG-TERM MORE SPECIFIC. IN THE MEDIUM-TERM, PREPARERS, IN DEVELOPING OBJECTIVES AND MEASURES, MUST DEVELOP THE MEASURES AND OBJECTIVES SPECIFIC ENOUGH TO DETERMINE THE FEASIBILITY OF PROPOSALS.

FOR THE LONG TERM, WE'RE ASKING THAT THE PLAN SHOW AND THAT THE OBJECTIVES AND MEASURES FOR THE LONG TERM SHOULD ENSURE A SOUND, EFFICIENT, AND ENVIRONMENTALLY SAFE SOLID WASTE SYSTEM WHICH MAXIMIZES WASTE DIVERSION FROM LANDFILLS. BEFORE IT WAS VERY BROAD IN TERMS OF THE GUIDANCE WAS GIVEN COUNTIES.

TURNING TO THE NEXT SECTION, 17131, THIS SECTION DEALS WITH THE IDENTIFICATION OF EXISTING AND PROPOSED WASTE QUANTITIES THAT WOULD BE GENERATED IN THE



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COUNTY. WE FOUND THAT THIS SECTION DID NOT HAVE PROPER GUIDANCE ON HOW TO ESTIMATE FUTURE QUANTITIES OF SOLID 2 WASTE. 3 WE ALSO FOUND THAT IN THE WASTES THAT THEY WERE REQUIRED TO IDENTIFY, ASBESTOS AND DESIGNATED WASTE 5 AND HOUSEHOLD HAZARDOUS WASTES WERE NOT IDENTIFIED. 7 REWRITING -- THE SUGGESTED REWRITE FOR THIS SECTION. WE'VE REQUIRED THAT FUTURE WASTE QUANTITIES BE BASED ON 8 9 BOTH OFFICIAL POPULATION PROJECTIONS AND THE HISTORIC 10 INCREASES IN WASTE GENERATION RATES. 11 BOARD MEMBER BREMBERG: YOU'VE LEFT OUT A VERB. SHOULD BE BASED AND THAT'S JUST AN EDITORIAL CORRECTION. 12 13 ATTORNEY CONHEIM: THAT'S GOOD. 14

MR. SMITH: ALSO, THE PLANS RIGHT NOW DO NOT REQUIRE THAT COUNTIES IDENTIFY WASTE IMPORTED FROM OTHER COUNTIES. SO WE'RE INCLUDING THAT IN THIS PROPOSED REGULATION. WE'RE ALSO, AGAIN, INCLUDING -- REQUIRING THAT HOUSEHOLD HAZARDOUS WASTE, ASBESTOS WASTE FROM ASBESTOS REMOVAL PROJECTS AND THE DESIGNATED WASTES BE IDENTIFIED IN THIS PLAN ELEMENT.

NOW, WE'RE ON PAGE 59, STORAGE AND COLLECTION. RIGHT NOW BOTH THE COLLECTION AND STORAGE ELEMENTS ARE SEPARATE. ALSO, IN THE EXISTING SECTION THERE'S A LOT OF WHAT WE FEEL IS UNNECESSARY NARRATIVE RELATING TO THOSE THAT PROBABLY IS NOT NECESSARY.



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WE ALSO FEEL THAT THE COLLECTION -- THAT
ADDITIONAL INFORMATION IS NEEDED IN THE COLLECTION
SECTION. IN REWRITING THE REGULATION, SINCE COLLECTION
AND STORAGE ARE SO CLOSELY RELATED, WE'RE RECOMMENDING
THAT STORAGE AND COLLECTION BE COMBINED TOGETHER. WE'RE
ALSO ADDING FOR COLLECTION -- WE'RE ALSO REQUIRING IN THE
STORAGE PART OF THAT ELEMENT THAT THE PLAN SHOW THAT THE
LOCAL ORDINANCES DO COMPLY WITH OUR STATE MINIMUM
STANDARDS FOR STORAGE. AND I THINK THERE'S JUST SOME
MINOR CHANGES IN TERMS OF THE ADDITIONAL INFORMATION FOR
COLLECTION. AND THAT'S -- WE'RE ON PAGE 61 RIGHT NOW FOR
THE PROPOSED WORDING.

TURNING TO SECTION 17134 ON PAGE 62 OF YOUR BOARD PACKET, THIS AND THE NEXT PLAN ELEMENT HAVE PROBABLY BEEN GIVEN THE MOST -- HAVE BEEN REVISED THE MOST OR PROPOSING TO REVISE THE MOST. THE EXISTING SECTION ON PROCESSING AND DISPOSAL OF WASTES ARE INCOMPLETE. THERE'S NO DISCUSSION IN THE EXISTING REGULATIONS ON BRINGING FACILITIES INTO COMPLIANCE WITH STATE AND LOCAL ORDINANCES. THERE ARE NO CRITERIA IN THE PLANS FOR -- IN THIS ELEMENT FOR SITING SOLID WASTE FACILITIES.

THERE ARE NO CLEAR STATEMENTS ON COST

COMPARISONS BETWEEN PROPOSED FACILITIES AND

WASTE-TO-ENERGY WHEN THEY'RE CONSIDERING NEW SITES. SO



PAGE 63, WE'RE ASKING THAT FOR THOSE FACILITIES THAT ARE OUT OF COMPLIANCE WITH EITHER AIR QUALITY OR SOLID WASTE ORDINANCES THAT THE PLAN DISCUSS THOSE VIOLATIONS AND METHODS FOR BRINGING THOSE FACILITIES INTO COMPLIANCE.

BOARD MEMBER ARAKALIAN: WERE WE SUPPOSED TO KEEP WAITING?

CHAIRMAN GALLAGHER: YES. WE'LL GO BACK AND TAKE EACH ONE OF THEM INDIVIDUALLY.

MR. SMITH: WE'RE SAYING THAT -- WE'RE ADDING
SITING CRITERIA, THAT COUNTY PLANS HAVE SITING CRITERIA
IN THEM. WE'RE SAYING THAT PLAN FACILITIES SHOULD BE
BASED ON POSED VOLUMES, SOURCES, AND TYPES OF WASTE FOR
DISPOSAL AND THEIR COMPATIBILITY WITH ADJACENT LAND USES.
IN CONSIDERING PROPOSED NEW FACILITIES, WE ARE
RECOMMENDING THAT THOSE FACILITIES BE COMPARED WITH
RESOURCE RECOVERY ALTERNATIVES ON A COST BASIS.

ANOTHER NEW ITEM ADDED IS THAT THE
CLOSURE/POSTCLOSURE PLANS REQUIRED BY AB 2448 BE OUTLINED
IN THE COUNTY SOLID WASTE MANAGEMENT PLAN ELEMENT. WE'RE
ELABORATING ON THE SPECIAL WASTE HANDLING PART OF THIS
ELEMENT SO THAT THESE WASTES CAN BE HANDLED AND PROCESSED
AND DISPOSED OF PROPERLY. ON PAGE 65, BEGINNING -- OH,
SECTION I, ALL THIS NEW INFORMATION HAS BEEN PROVIDED TO
IMPLEMENT THE REQUIREMENTS OF AB 1462.



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THOSE REQUIREMENTS ARE THAT THE COUNTY SHOW
AT THE TIME OF THEIR NEXT PLAN REVISION THAT THEY HAVE A
REMAINING PERMITTED CAPACITY OF EIGHT YEARS. AND IF THEY
DO NOT HAVE THE EIGHT YEARS, THEN, THEY MUST RESERVE
FUTURE DISPOSAL AREAS IN BOTH THE COUNTY SOLID WASTE
MANAGEMENT PLAN AND THE GENERAL PLAN; OR, AS THE CODE
STATES, THEY MUST SUBMIT A PROGRAM FOR DISPOSAL TO THIS
BOARD FOR APPROVAL.

ON THE BOTTOM OF PAGE 65, WE'RE SAYING IF
THEY'RE UNABLE TO RESERVE THE FUTURE SITES, THAT THESE
ITEMS NO. 1 AND 2 HERE ON THE BOTTOM OF 65 MIGHT BE
CONSIDERED IN LIEU OF HAVING THE EIGHT YEARS -- I MEAN,
THE FUTURE SITES IN BOTH THE COUNTY AND THE GENERAL PLAN.

ONE IS A VALID MEMORANDUM OF UNDERSTANDING OR CONTRACT WITH ANOTHER COUNTY WHERE THE DISPOSAL OF SOLID WASTE GENERATED WHICH WOULD GIVE THEM AT LEAST EIGHT YEARS COMBINED PERMITTED CAPACITY. WE'RE ALSO SAYING ANOTHER SITUATION WOULD BE WHERE THEIR ENVIRONMENTAL DOCUMENT HAS ALREADY BEEN CERTIFIED FOR A FACILITY THAT COULD PROVIDE THE NEEDED EIGHT YEARS.

THE NEXT OTHER IMPORTANT PLAN ELEMENT THAT

WAS LOOKED AT VERY CAREFULLY AND MANY CHANGES MADE TO ARE

THE RESOURCE RECOVERY ELEMENT. THIS ELEMENT WOULD COVER

ALL WASTE REDUCTION, RECYCLING, COMPOSTING, AND

WASTE-TO-ENERGY PROGRAMS.



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MR. OLDALL: THIS, I THINK, STARTS ON PAGE 67.

3 REVISIONS START RIGHT ON PAGE 67.

MR. SMITH:

TO HIGHLIGHT THE CHANGES IN THIS SECTION, WE'RE STATING THAT THE COUNTIES WILL STATE THE MEANS FOR IMPLEMENTING A GOAL OF RECYCLING AT LEAST 20 PERCENT OF THE SOLID WASTE GENERATED IN THE COUNTY. STAFF HAS CERTAINLY DURING THE OPEN DISCUSSION PERIOD OPEN TO ANY SUGGESTIONS IN TERMS OF ADJUSTING THAT NUMBER OF 20 PERCENT, BUT WE'RE SAYING AT LEAST, THEY SHOULD HAVE AT LEAST A PROGRAM TO DIVERT AT LEAST 20 PERCENT.

THE CURRENT TEXT IS ON 66.

THAT THE RESOURCE RECOVERY -- IN THE PREPARATION OF THE RESOURCE RECOVERY ELEMENT, THAT THE INDIVIDUAL COMPONENTS OF THE SOLID WASTE STREAM BE LOOKED AT FOR THE TYPES AND QUANTITIES OF MATERIALS IN THE WASTE STREAM THAT COULD BE RECYCLED. WE'RE ALSO ASKING THAT -- ALL RESOURCE RECOVERY PROGRAMS THAT IF THERE ARE SPECIFIC ECONOMIC, SOCIAL, ENVIRONMENTAL, OR INSTITUTIONAL BARRIERS TO IMPLEMENTING THESE PROGRAMS, THAT THE PLAN ELEMENT DISCUSS THOSE BARRIERS AND INDICATE A PROGRAM WHEREBY THEY COULD ELIMINATE OR HELP OVERCOME THOSE BARRIERS.

WE'RE ALSO ASKING THAT THE PLAN ELEMENT
HAVE IN IT AN ANNUAL REVIEW OF THE BARRIERS TO RESOURCE
RECOVERY.



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ALSO, IN THIS SECTION WE'RE PROVIDING MORE
GUIDANCE IN TERMS OF APPROPRIATE RESOURCE RECOVERY
PROGRAMS. THAT'S ON PAGE 68 (E), NUMBERS 1 THROUGH 7.

WE'RE ASKING THE PLAN TO CAREFULLY QUANTIFY
THE AMOUNTS OF MATERIALS CURRENTLY DIVERTED BY RESOURCE
RECOVERY PROGRAMS AND THAT THE PLAN DEVELOP PROGRAMS
FOR -- FUTURE PROGRAMS FOR RESOURCE RECOVERY; AND, AGAIN,
THAT INCLUDES WASTE REDUCTION, RECYCLING, COMPOSTING, AND
WASTE-TO-ENERGY.

TURNING TO THE NEXT SECTION 17136.

CHAIRMAN GALLAGHER: MR. SMITH, IT SEEMS THAT
THIS IS AN APPROPRIATE TIME, SINCE YOU HAVE CONCLUDED
YOUR REMARKS ON THAT ONE, THAT WE KIND OF CHANGE THE
RULES OF THE BALL GAME. I'M AFRAID WE'RE GETTING SO FAR
AHEAD NOW, THAT SOME OF THE TRAINS OF THOUGHT ARE GOING
TO BE LOST UP HERE. SO I'M GOING TO ASK YOU TO STOP
THERE AND NOW LET'S GO BACK AND GIVE THE BOARD AN
OPPORTUNITY TO ASK THE QUESTIONS AND MAKE WHATEVER INPUT
THEY WANT.

FINDING AN APPROPRIATE TIME TO CUT IN IS RATHER

DIFFICULT. BUT IF WE WANT TO GO BACK NOW AND THE BOARD

MEMBERS ARE FREE, AT THIS STAGE OF THE GAME, TO ASK THEIR

QUESTIONS, MAKE THEIR SUGGESTIONS TO GUIDE STAFF.

I THINK YOU HAVE JUST DONE A FANTASTIC



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1 AMOUNT OF WORK, AND THESE FOLKS WILL GIVE YOU SOME INPUT 2 3 5 RECOGNIZE ALL OF YOU. 6 8 9 10 11 12 13 FOLLOWING"? 14 15 16 17 18

THAT MAY HELP YOU GO FURTHER. I'M STILL GOING TO ASK THAT THE PUBLIC WITHHOLD THEIR COMMENTS UNTIL WE HAVE FINISHED, BUT I DO THINK THE BOARD MEMBERS OUGHT TO GET THEIR LICKS IN HERE AS MUCH AS WE CAN. I'LL TRY TO

MR. CALLOWAY, WHY DON'T YOU LEAD OFF.

BOARD MEMBER CALLOWAY: THANK YOU, MR. CHAIRMAN. ON PAGE 67 AND 68 -- AND THAT'S WHAT WE'VE JUST BEEN TALKING ABOUT HERE -- ONE OF THE THINGS ON 68, WE'RE SAYING, BOTTOM OF THE FIRST PARAGRAPH, "WASTE REDUCTION AND RECYCLING PROGRAMS MAY, FOR AN EXAMPLE, CONSIST OF. " COULDN'T WE CHANGE THAT AND SAY, "SHALL CONSIST OF THE

! MEAN IF WE'RE GOING TO WRITE SOMETHING --"MAY" DOESN'T MEAN MUCH TO ME. IT MAY RAIN TOMORROW, BUT IT MAY NOT. IF WE'RE GOING TO HAVE A PROGRAM, WHY CAN'T. WE SPELL IT OUT? AND IF WE'RE GOING TO HAVE REGULATIONS, WHY CAN'T WE SPELL THEM OUT AND SAY SHALL CONSIST OF?

MR. SMITH: I'M JUST TRYING TO LOOK AT THE IMPLICATIONS OF DOING THAT. WE CAN CONSIDER THAT.

BOARD MEMBER CALLOWAY: THAT'S ALL RIGHT. YOU DON'T HAVE TO ANSWER IT NOW.

ON PAGE 67, UNDER NO. 1, THIS IS "THE PLAN SHALL IDENTIFY POTENTIALLY RECOVERABLE MATERIALS, " AND SO



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FORTH AND SO ON. WE SHOULD ADD TIRES, I THINK. NOT NECESSARILY AUTOMOBILE TIRES, BUT TIRES THERE AND OTHER RUBBER PRODUCTS.

MR. SMITH: THAT WOULD BE GOOD.

BOARD MEMBER CALLOWAY: TO INCLUDE, IF THAT'S

NOT INCLUDED IN THERE. ALSO, I'D LIKE TO --

THAT, I HAD ONE COMMENT. YOU'VE GOT MIXED WASTE PAPER,
COTTON RAGS. WHY SHOULDN'T THIS INCLUDE ALL RAGS, OR IS
THIS BECAUSE -- I DON'T KNOW. I HAVEN'T BEEN UP -- I
DON'T KNOW IF THERE'S ANY MARKET ANYMORE FOR WOOLEN KNITS
AND WORSTED AND ALL OF THAT KIND OF STUFF, WHETHER THESE
SALVATION ARMY OR GOODWILL ARE STILL DOING THAT, SORTING
THESE OR NOT, I DON'T KNOW. I KNOW THAT WE USED TO DO IT
IN THE OLD DAYS WHEN WE USED TO BE IN THE JUNK BUSINESS.

CHAIRMAN GALLAGHER: MIGHT YOU NOT JUST USE THE WORD "TEXTILES" RATHER THAN TRYING TO IDENTIFY IT AS A RAG, TEXTILES?

BOARD MEMBER VARNER: MR. CHAIRMAN, WHILE WE'RE
ON THAT ONE, I HAVE A QUESTION ON THAT AND OTHERS. WE'RE
TALKING ABOUT A NUMBER OF ITEMS HERE AND THEY'VE ADDED
SOME MORE THAT WHEN WE SAY POTENTIALLY, ARE WE TALKING
ABOUT AMOUNTS BECAUSE I THINK IN MY OWN MIND, HAVING BEEN
IN THIS BUSINESS, IF WE'RE TALKING ABOUT AMOUNTS, HOW IN
THE WORLD DO WE GO ABOUT DECIDING WHAT AMOUNT OF A



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1 CERTAIN LOAD OR SO FORTH IS RECOVERABLE? THAT'S A PRETTY 2 DIFFICULT THING FOR SOMEBODY TO ASSESS. HOW DO WE GO ABOUT DOING THAT? I WAS THINKING OF THE MECHANICS OF 3 JUST HOW IN THE WORLD WOULD ANYBODY DO IT? THEY WOULD -- IT WOULD BE BASED ON 5 MR. SMITH: 6 HOW DETAILED THE RECORDS WERE AT THE DISPOSAL SITE. 7 THINK THE DISPOSAL SITE WOULD BE WHERE THEY WOULD TRY TO 8 GET, YOU KNOW, THAT INFORMATION OR THE COMBINED DISPOSAL 9 SITES.

BOARD MEMBER VARNER: I DON'T KNOW HOW SOMEBODY
LOOK AT A LOAD AND SAY THERE'S X NUMBER OF POUNDS OUT OF
THIS LOAD OF SUCH AND SUCH AND SUCH COULD BE RECOVERED OR
OUT OF A DAY'S ACTIVITY. I CAN UNDERSTAND IDENTIFYING
POTENTIALLY RECOVERABLE ITEMS. BUT IF YOU ARE GOING TO
MAKE IT -- I'M THINKING OF SOMEBODY TRYING TO WRITE A
PLAN THAT WOULD SATISFY THESE REGULATIONS TO IDENTIFY AN
AMOUNT OF RECOVERABLE MATERIAL, THAT'S JUST AN ABSOLUTELY
A WILD GUESS, AND THERE ISN'T ANY WAY IN THE WORLD YOU
COULD DO IT.

BOARD MEMBER MOSCONE: MR. VARNER, EXCUSE ME FOR INTERRUPTING. ARE YOU REFERRING TO C?

BOARD MEMBER VARNER: ONE.

CHAIRMAN GALLAGHER: ONE UNDER C.

BOARD MEMBER VARNER: "THE PLAN SHALL IDENTIFY
THE POTENTIALLY RECOVERABLE MATERIALS." IF WE'RE JUST



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IDENTIFYING THE MATERIALS, THAT'S ONE THING. BUT IF
IDENTIFYING AMOUNTS, JOHN, YOU ARE MORE KNOWLEDGEABLE
THAN I, COULD YOU IDENTIFY HOW MANY WHAT AMOUNT THERE
IS IN ANY GIVEN LOAD OR LOADS OR COMBINATION THEREOF?
BOARD MEMBER MOSCONE: NO. I HAD PRETTY MUCH
THE SAME TYPE OF QUESTION FOR C.
BOARD MEMBER VARNER: WELL, I'M SURE IT APPLIES
THE SAME WAY.
CHAIRMAN GALLAGHER: I THINK THE WORD
"POTENTIAL" IS UNNECESSARY. I THINK THE PLAN SHOULD
IDENTIFY RECOVERABLE, NOT POTENTIALLY RECOVERABLE ITEMS.
INSOFAR AS WHETHER OR NOT IT'S ECONOMICALLY SOUND TO
PURSUE IT FURTHER IS ANOTHER THING, BUT
BOARD MEMBER VARNER: SEE, WE GET ON DOWN INTO
TWO AND THREE, AND IT TALKS ABOUT ANNUAL TONNAGE AND
PERCENTAGE BY WEIGHT OF EACH ONE OF THESE MATERIALS. HOW
IN THE GOD'S GREEN EARTH CAN YOU POSSIBLY DO THAT?
BOARD MEMBER BEAUTROW: MR. CHAIRMAN, I WAS
GOING TO THIS IS ALL I GUESS WE CAN TALK ALL ON THE
SAME SUBJECT WITHOUT INTERRUPTING MR. CALLOWAY.
BOARD MEMBER CALLOWAY: YEAH, WHEN YOU GUYS GET
DONE, I'D LIKE TO FINISH. THANK YOU. APPRECIATE IT.
BOARD MEMBER BEAUTROW: WAIT A MINUTE.
BOARD MEMBER MOSCONE: I'M GOING TO GO THROUGH



SECTION BY SECTION.



1 BOARD MEMBER BEAUTROW: JIM, AS WAS GOING TO 2 SAY, AS LONG AS THERE'S LAUNDRY LIST HERE, WHICH IS WHAT IT IS, WHY DON'T YOU INSTEAD -- YOU CAN -- AFTER 3 4 INCLUDING, BUT NOT LIMITED TO THE FOLLOWING. AND THAT'S A COMMON WAY OF SAYING THAT, YOU KNOW, IT'S A BROADER 5 CATEGORY. AND THEN WHEN IT COMES MY TURN, I'M GOING 6 7 TO -- TIME -- I WANT TO TALK ABOUT THIS, TOO, THANK YOU. Я CHAIRMAN GALLAGHER: HAVE YOU ALL PIGGY-BACKED 9 ON JIM ENOUGH? 10 BOARD MEMBER CALLOWAY: I WAS -- THANK YOU, MR. 11 CHAIRMAN. I'M ALMOST DONE. I JUST HAVE A COUPLE MORE. 12 ONE, SEWAGE SLUDGE. HAVE WE ADDRESSED THIS AT ALL? THIS 13 IS BECOMING A VERY, VERY DIFFICULT ITEM, VERY IMPORTANT 14 ITEM. AND HAVE WE DONE ANYTHING IN THAT, MR. SMITH? 15 MR. SMITH: YES. WE'VE ASKED THAT IT BE 16 IDENTIFIED AS A PARTICULAR SOLID WASTE IN THE WASTE 17 IDENTIFICATION ELEMENT. IN OUR SECTION ON HANDLING OF 18 SPECIAL WASTES, IT'S COVERED IN THAT. 19 BOARD MEMBER CALLOWAY: WHAT PAGE IS THAT SO I 20 CAN IDENTIFY THAT AND THEN WE CAN COME BACK TO THAT LATER. 21 22 . MR. SMITH: IT WOULD BE ON PAGE 64. **BOARD MEMBER CALLOWAY:** 23 24 MR. SMITH: IT WOULD BE H. 25 BOARD MEMBER CALLOWAY: OKAY. WHAT I'M GETTING



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1	AT THERE IS THAT A LOT OF JURISDICTIONS ARE HAVING
2	TROUBLE THERE. THEY'RE SELLING THIS WASTE IN DIFFERENT
3	FORMS TO CITIES TO USE IN PARKS AND FOR COVERAGE IN, I
4	GUESS, LANDFILLS EVEN PROBABLY. SO THEN THE QUESTION
5	COMES UP WHO HAS THE AUTHORITY OVER THIS? IS THIS TOXICS
6	OR HAZARDOUS MATERIALS AND SO FORTH? THOSE GET INTO THE
7	QUESTIONS, AND I SUPPOSE THAT ON 64, YOU IDENTIFY THIS?
8	MR. SMITH: ALSO, THERE'S ADDITIONAL INFORMATION
9	ON PAGE 59.
10	BOARD MEMBER CALLOWAY: BUT THAT DOES COME UNDER
11	OUR JURISDICTION?
12	MR. SMITH: THE WASTES THAT ARE DISPOSED OF IN
13	NON-HAZARDOUS LANDFILLS DO, AND WE WOULD EXPECT THE PLAN
14	TO COVER THE HANDLING OF ANY SPECIAL WASTE.
15	BOARD MEMBER CALLOWAY: THAT'S IT.
16	CHAIRMAN GALLAGHER: THANK YOU MR. CALLOWAY. TO
17	TAKE CARE OF A CHANGE IN THE RECORD KEEPING EQUIPMENT, WE
18	WILL HAVE A RECESS. WE WILL RECONVENE AT 25 MINUTES OF
19	TWELVE ON THE DOT.
20	(A BREAK WAS TAKEN.)
21	CHAIRMAN GALLAGHER: BRING THE MEETING BACK TO
22	ORDER, PLEASE.
23	WE LEARNED BY OUR EXPERIENCES, AND WE HAVE
24	NOW MODIFIED OUR PREVIOUS COMMENTS ABOUT DISCUSSION.
25	WE'RE GOING TO GO THROUGH AN ARTICLE AND THEN THE STAFF



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WILL -- THE BOARD WILL HAVE AN OPPORTUNITY TO MAKE THEIR COMMENTS, AND THE PUBLIC WILL HAVE AN OPPORTUNITY AT THE END OF THE BOARD'S COMMENTS TO COME FORWARD WITH THEIR SUGGESTIONS.

SO WE'RE GOING TO CONTINUE NOW WITH THE COMMENTS BY BOARD MEMBERS ON THE FIRST ARTICLE. AND, MR. MOSCONE, YOU YOU HAD YOUR LIGHT ON. ARE YOU PREPARED OR WOULD YOU LIKE ME TO GO TO SOMEONE ELSE AND COME BACK TO YOU?

ONE OTHER THING. WE APPARENTLY HAVE AN INCOMPLETE

NUMBERING SYSTEM FOR MEMBERS OF THE PUBLIC. IF YOU TALK

ABOUT A PAGE NUMBER, LIKE 64, WILL YOU PLEASE STATE

THAT'S ALSO 26 HYPHEN 10, FOR THE BENEFIT OF THOSE PEOPLE

IN THE AUDIENCE, SO THEY'LL KNOW WHAT PAGE WE'RE QUOTING

FROM?

BOARD MEMBER MOSCONE: I DON'T HAVE ANYTHING ON ARTICLE 1, MR. CHAIRMAN.

CHAIRMAN GALLAGHER: WHY DON'T YOU JUST GO RIGHT ON THROUGH THEN.

BOARD MEMBER MOSCONE: I HAD A QUESTION, AND I
THINK IT WAS RAISED -- PAGE 50, II 1-5 (L), "TENTATIVELY
RESERVED DISPOSAL AREA MEANS A FUTURE DISPOSAL AREA
IDENTIFIED ONLY IN THE COUNTY SOLID WASTE MANAGEMENT
PLAN."



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SHOULD THAT BE? IS THIS A PRECISE SITE OR A GENERAL AREA 2 WHERE WE'VE HAD PROBLEMS WITH BEFORE? 3 MR. SMITH: THE GOVERNMENT CODE ALLOWS AN AREA. 5 SO IT COULD BE SOMETHING VERY DEFINITE AS A DOT OR A LARGER MAPPED-OUT AREA. BOARD MEMBER MOSCONE: I WAS JUST WONDERING IF WE'RE GOING TO HAVE ANY TROUBLE AS TO WHETHER IT SHOULD 8 BE MORE DEFINITE OR MORE DETAILED. 9 10 MR. SMITH: WHEN WE LOOK AT THAT AGAIN, WE'LL TRY TO MAKE SURE WE'VE TAKEN CARE OF THAT CONCERN, IF 11 12 ADDITIONAL GUIDANCE IS NECESSARY. 13 BOARD MEMBER MOSCONE: PAGE 52 OF THE AGENDA. 14 PAGE 52, II 1-2 (C) UNDER 17121. UNDER 17121 -- UNDER 15 (D), 17121 (C), "DURING THE PREPARATION OF THE PLAN, THE 16 COUNTY SHALL ACTIVELY SEEK THE INPUT OF THE AGENCIES RESPONSIBLE FOR PREPARATION OF PLANS IDENTIFIED IN (A) 17 AND (B)." 18 I THINK THIS HAS BEEN DONE BEFORE, BUT IT 19 SEEMS TO ME THE INFORMATION THAT WE'VE HAD SOMETIMES THAT 20 NONE OF THESE AGENCIES HAVE COME BACK WITH ANY PROS OR 21 22 CONS. OR IF THEY HAVE, THE BOARD DIDN'T FEEL LIKE THEY WERE NECESSARY. HAVE THESE OTHER AGENCIES HAD ANY INPUT 23 24 INTO PLANS, REVISIONS, OR WHATEVER? 25 MR. SMITH: THEY HAVE, BUT A NUMBER OF TIMES

HOW DEFINITE SHOULD THAT BE OR HOW DETAILED



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THEY ONLY RECEIVED THE FINAL DRAFT. THE COUNTY HAD NOT SENT THEM A PRELIMINARY DRAFT. AND THE WAY THE PROCESS WORKED -- IS WORKING RIGHT NOW IS THAT COUNTIES DON'T CONSISTENTLY SEND THEM OUT TO THOSE AGENCIES.

WE, AS A COURTESY, WHEN WE GET A PLAN DOCUMENT WE'LL SEND IT OUT TO THE OTHER AGENCIES. WHAT HAS HAPPENED IS A NUMBER OF THESE STATE AND LOCAL AGENCIES DIDN'T HAVE AN OPPORTUNITY TO COMMENT ON THE THAT'S THE TIME WHEN THEY NEED TO COMMENT ON THE DRAFT. SO WHAT WE'RE PROPOSING TO DO IN ARTICLE 7 WE SPECIFICALLY STATE THAT THE COUNTY MUST SEND OUT TO THESE AGENCIES SO THAT THEY CAN COMMENT ON IT.

BOARD MEMBER MOSCONE: PAGE 53, ARTICLE 5, DOWN TO (C), REGULATORY CHANGE. YOU RECOMMEND THAT THIS SECTION 17127 BE DELETED FROM THIS CHAPTER SINCE IT DUPLICATES THE GOVERNMENT CODE. WELL, IT MIGHT DUPLICATE THE GOVERNMENT CODE, BUT I THINK THAT -- AND I WAS --DURING THE RECESS, I WAS TALKING WITH MR. MARINO. AND. YOU KNOW, WE'VE HAD PEOPLE LOOKING OVER WHEN WE WERE ADOPTING GUIDELINES AND EVERYTHING ELSE. AND I THINK WE INTENTIONALLY SOMETIME WENT INTO DETAIL SO THAT WHOEVER WAS CONCERNED WOULD KNOW OR TRY TO UNDERSTAND EXACTLY WHAT WE WERE TALKING ABOUT.

SO I SEE THAT IN SOME OF THIS. WELL, YOU ARE REFERRING TO CERTAIN SECTIONS, WELL, FINE. WELL,



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I'VE GOTTEN SO I KNOW HOW TO READ THESE THINGS NOW. BUT SOME PEOPLE, IF YOU DON'T SPELL IT OUT, THEY DON'T KNOW WHAT YOU ARE TALKING ABOUT. AND THIS IS, AT LEAST, THE EXPERIENCE THAT I HAVE HAD SINCE 1973.

MS. CLOSE: MR. MOSCONE, THAT'S A VERY REAL PROBLEM, AND IT'S ONE THAT WE'RE KIND OF IN A QUANDARY ABOUT HOW TO HANDLE. IT IS TRUE THAT PEOPLE WHO ACTUALLY USE THESE REGULATIONS WOULD VERY MUCH LIKE TO HAVE ONE DOCUMENT THAT THEY CAN LOOK AT WHERE THEY CAN FIND EVERYTHING THEY NEED TO KNOW. HOWEVER. THE WAY THE ADMINISTRATIVE PROCEDURES ACT IS WRITTEN, WE ARE NOT ALLOWED TO DUPLICATE WHAT IS IN STATUTE. MAYBE WHAT WE MIGHT CONSIDER AND WHAT OAL WOULD LIKE US TO DO IS TO PUT TOGETHER HANDBOOKS THAT HAVE BOTH GOVERNMENT CODE AND REGULATIONS AFTER THEY HAVE BEEN ADOPTED. BUT WE REALLY IN MOST INSTANCES CANNOT REPEAT STATUTE IN REGULATIONS.

BOARD MEMBER MOSCONE: WELL, I FIND MYSELF WHEN I'M READING SOME STUFF AND IT REFERS TO CERTAIN SECTIONS AND EVERYTHING, I DON'T BOTHER TO GO AND LOOK AT THOSE SECTIONS BECAUSE KNOWS WHAT THEY'RE DOING.

MS. CLOSE: MOST PEOPLE DON'T.

CHAIRMAN GALLAGHER: MAY I ASK A QUESTION? AT THAT POINT, IS IT POSSIBLE THAT YOU COULD MAKE A CROSS-REFERENCE WHERE YOU ARE DELETING ONE, SEE GOVERNMENT CODE SECTION SO-AND-SO?



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MS. CLOSE: LET'S LOOK INTO THAT. I BET THERE'S 1 SOME WAY WE CAN HANDLE IT. 2 3 BOARD MEMBER MOSCONE: IN ARTICLE 6, PAGE 55, THE SECOND TO LAST PARAGRAPH, (C), "THE PLAN SHALL 4 IDENTIFY ISSUES OF REGIONAL CONCERN." 5 DO WE HAVE THIS SPELLED OUT SOMEWHERE? 6 7 BECAUSE I KNOW THAT YEARS AGO IT WAS A PROBLEM AS TO WHAT 8 ARE REGIONAL CONCERNS? WHAT REGIONAL CONCERNS? SOME SECTION OF THE STATE MIGHT HAVE CERTAIN REGIONAL 9 10 CONCERNS, AND THE OTHER SECTIONS OF THE STATE MAY HAVE DIFFERENT REGIONAL CONCERNS OR WHATEVER. 11 DO WE HAVE THESE SPELLED OUT ANYWHERE? 12 13 MR. SMITH: THERE ISN'T, PER SE, A LIST OF WHAT 14 ARE REGIONAL ISSUES. THE ONLY THING LEFT IN THE WORKING 15 DEFINITION IS THE DEFINITION OF A REGION. STAFF IS KIND 16 OF MIXED ON THAT IN TERMS OF -- SINCE THERE IS SO MUCH 17 VARIETY BETWEEN COUNTIES WHETHER -- WE CAN LOOK INTO 18 THAT, SPELLING OUT --19 BOARD MEMBER MOSCONE: WELL, ON PAGE 56, THE 20 NEXT PAGE, 17135 (C), "IDENTIFY THE ISSUES OF REGIONAL 21 CONCERN THAT SHALL INDICATE THE NEED FOR STUDYING THESE 22 ISSUES AT THE REGIONAL AGENCY LEVEL." 23 WELL, THAT PROBABLY MEANS THE SAME THING, 24 BUT SOME CITIES IN CERTAIN REGIONS MAY SAY, "WELL, THE



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REGIONAL AGENCY SAYS THIS IS A REGIONAL ISSUE, BUT WE

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2 MR. SMITH: I THINK THAT WE NEED TO GO BACK AND 3 BETTER DEFINE THAT. BOARD MEMBER MOSCONE: PAGE -- AGENDA PAGE 58, THE VERY BOTTOM PARAGRAPH, PROPOSED REGULATORY LANGUAGE. 5 6 "RESIDENTIAL, COMMERCIAL, INSTITUTIONAL, AGRICULTURAL." CROP RESIDUES AND ANIMAL WASTES YOU'VE DELETED. I WOULD 7 SUGGEST THAT YOU LEAVE IT IN BECAUSE WE HAVE HAD PROBLEMS 8 IN THE PAST ABOUT THESE SAME CROP RESIDUES AND ESPECIALLY 9 ANIMAL WASTES. 10 11 MR. SMITH: OKAY. BOARD MEMBER MOSCONE: I DON'T KNOW HOW ANYBODY 12 ELSE FEELS ABOUT IT, BUT THAT'S -- I KNOW THAT WE HAVE 13 HAD SOME PROBLEMS IN THE PAST. 14 PAGE 61, I HAD SOME CONCERNS ABOUT THESE 15 PROPOSED REGULATORY LANGUAGE, AND I DON'T KNOW WHETHER 16 17 THERE COULD BE A PROBLEM. FOR EXAMPLE. NO. 3 ON PAGE 61 THERE. "INCLUDED IN THE DESCRIPTION OF THE COLLECTION 18 19 SYSTEM SHALL BE." LOOKS LIKE -- I DON'T KNOW WHETHER -- IT'S 20 GOING TO REQUIRE JUST THAT THEY STATE THAT WE HAVE A 21 22 MIXED SYSTEM OF AUTOMATED OR MANUAL, OR DO YOU WANT THEM TO SPECIFICALLY STATE THAT IN THE SOUTHERN PART OF OUR 23 24 COUNTY IT'S MANUAL, IN NORTHERN PART OF OUR COUNTY IT'S

DON'T THINK SO." SO ARE WE LEAVING IT TO THE --



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AUTOMATED? OR DO YOU WANT ALL OF THIS DETAILED?

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1	MR. SMITH: FOR THE COLLECTION AREA, WE WOULD
2	WANT THEM TO GENERALLY INDICATE WHETHER IT WAS MANUAL OR
3	AUTOMATED.
4	BOARD MEMBER MOSCONE: BECAUSE, YOU KNOW, RIGHT
5	NOW THE COLLECTION COMPANIES ARE HAVING PROBLEMS AS FAR
6	AS AUTOMATED AND MANUAL AS FAR AS THEIRE INSURANCE AND
7	ALL, AND IT DOES MAKE A DIFFERENCE AS TO AUTOMATED OR
8	MANUAL.
9	AND, ALSO, ON NO. 6, "IDENTIFICATION OF
10	OVERLAPPING COLLECTION SERVICE AREAS, IF ANY."
11	WELL, DO YOU WANT THAT DETAILED OR HOW
12	DETAILED WOULD YOU WANT IT?
13	MR. SMITH: MR. MOSCONE, IF I MAY ADD, IF IT WAS
14	A PROBLEM IN THE COUNTY I MEAN THERE'S SOME COUNTIES
15	THAT DON'T HAVE THAT PROBLEM; BUT IF IT WAS A PROBLEM IN
16	THE COUNTY, THEY SHOULD ADDRESS THAT PROBLEM IN THE PLAN
17	AND A PROGRAM TO TAKE CARE OF IT.
18	BOARD MEMBER MOSCONE: NOW WOULD THIS INCLUDE
19	JUST INCORPORATED AREAS OR ALL OF THE AREAS IN THE
20	COUNTY?
21	MR. SMITH: THE PLAN WOULD COVER BOTH PROGRAMS
22	FOR THE INCORPORATED AND UNINCORPORATED AREAS.
23	BOARD MEMBER MOSCONE: I'M KIND OF CONCERNED AS
24	IT COMES UNDER THE PROCESSING DISPOSAL OF WASTE ON PAGE
25	64 (C), "A DISCUSSION OF RESOURCE RECOVERY ALTERNATIVES



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TO DETERME THE NEED OF EACH PROPOSED FACILITY."

THAT'S A GENERAL DISCUSSION. I KNOW

THAT -- WHAT HAS HAPPENED IN THE PAST, I THINK, WHEN WE

WERE REVIEWING, ESPECIALLY, THE FIRST COUNTY PLANS, IT

WAS JUST A REVIEW THAT SOMEBODY COPIED OUT OF MAGAZINES

OR WHATEVER AND JUST OUTLINING ALL OF WHAT WAS AVAILABLE.

NOT THAT THEY HAD ANY GENUINE INTEREST IN ANY OF THESE

TYPES OF THINGS, BUT THEY HAD TO DO IT BECAUSE THAT'S

WHAT IT SAID YOU HAD TO DO IN YOUR COUNTY PLAN.

AND THIS -- I DON'T KNOW. I SUPPOSE THAT
WE HAVE TO GET DOWN TO COST-EFFECTIVENESS, BUT I THINK
THAT SOMEDAY WE'RE GOING TO HAVE TO FORGET ABOUT
COST-EFFECTIVENESS AND JUST THINK ABOUT GETTING RID OF
THE GARBAGE NO MATTER HOW MUCH IT COSTS US. WE'RE GOING
TO HAVE TO BITE THE BULLET SOMEDAY AND REALIZE THAT WE DO
HAVE A PROBLEM AND THAT WE'RE GOING TO HAVE TO GET RID OF
IT NO MATTER WHAT IT COSTS US.

MR. SMITH: MR. MOSCONE, IF I MAY ADD, THE SECTION IN THE EXISTING PLAN WHERE THEY WERE ASKED TO DESCRIBE WHAT THE WORLD OF RESOURCE RECOVERY OPTIONS, WE HAVE TAKEN OUT AND REPLACED IT WITH THIS. I DON'T THINK THAT THEY'LL -- I REMEMBER REVIEWING SOME OF THOSE ORIGINAL PLANS WHERE THERE WAS SAME THING IN EVERY PLAN. AND I THINK THAT THIS REVISION WILL TAKE CARE OF THAT.

BOARD MEMBER MOSCONE: WELL, I HAD SOME CONCERN

BA LOS /

BETH C. DRAIN, CSR 7152

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1	ON PAGE 66, TEXT OF CURRENT REGULATIONS. THIS IS A
2	CURRENT REGULATION.
3	PAGE 67 (C) AT THE TOP OF THE PAGE,
4	"INVENTORY OF CURRENT AND PLANNED RESOURCE RECOVERY
5	ACTIVITIES IN THE COUNTY AND THE TYPES AND AMOUNTS OF
6	MATERIALS BEING RECOVERED OR PROPOSED FOR RECOVERY."
7	I THINK THAT MR. VARNER AND I SPOKE ABOUT
8	THAT BEFORE AND SO I'LL GO ON AGAIN.
9	WHAT BOTHERS ME ON THE VERY LAST NO. 1
10	ON THE SAME PAGE 67. "IF THIS ANALYSIS APPEARS TO SHOW
11	RESOURCE RECOVERY IS PRECLUDED, THE PLAN SHALL SUGGEST
12	WAYS OF ELIMINATION OR REDUCING THESE BARRIERS."
13	PROBABLY THAT'S WHAT IT IS MORE THAN
14	ANYTHING ARE BARRIERS. BECAUSE AS LAID OUT IN (D), AND
15	WAS JUST WONDERING PROBABLY POLITICAL IS THE STRONGEST
16	WORD.
17	AND ON THE NEXT PAGE, ON THE TOP OF THE
18	PAGE, "THE PLAN SHALL PROVIDE FOR ANNUAL REVIEW OF THE
19	BARRIERS TO RESOURCE RECOVERY."
20	IS THERE SOMETHING DEFINITE, CONCRETE
21	THAT HAVE YOU PUT THIS IN, THAT IT BE AN ANNUAL
22	REVIEW?
23	MR. SMITH: JUST TO MAKE SURE THAT THE COUNTY
24	SERIOUSLY IS CONSIDERING THE APPROPRIATE OPTIONS. IF I
25	MAY ADD TO WHAT YOU WERE DISCUSSING PREVIOUSLY, THE WAY



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1	THE EXISTING GUIDELINES ARE WRITTEN, IF RESOURCE RECOVERY
2	IS NOT FEASIBLE, THEN YOU DON'T HAVE TO GO ANY FURTHER.
3	WHAT WE'RE ATTEMPTING TO DO HERE IS TO MAKE THE COUNTY BE
4	A LITTLE MORE FORWARD LOOKING IN LOOKING AT, NOT JUST
5	ECONOMICS, BUT THE OTHER MORE REAL BARRIERS. AND THAT'S
6	WHY WE'VE INCLUDED THAT IN THERE, AND THAT'S WHY WE'VE
7	INCLUDED A REVIEW FEATURE SO THAT THEY'LL BE CONSIDERING
8	THE MOST APPROPRIATE SYSTEM.
9	BOARD MEMBER MOSCONE: I'M JUST AFRAID THAT IT
10	JUST BE NOTHING MORE THAN WHAT THEY'VE READ OR THERE'S
11	REALLY NO SERIOUS INTENT OF CHANGING ANYTHING, AND
12	THEY'RE LOOKING TO SEE WHERE THEIR VOTES ARE AS TO WHERE
13	THEY GO WITH SOME OF THE THINGS THAT THEY SHOULD BE
14	DOING.
15	IT IS KIND OF LENGTHY, I THOUGHT, AND TO
16	SOME EXTENT MAY BE REPETITIVE, THIS SECTION HERE.
17	I HATE TO BE TAKING UP THE TIME.
18	CHAIRMAN GALLAGHER: THAT'S WHAT WE'RE HERE FOR,
19	JOHN.
20	BOARD MEMBER MOSCONE: WELL, I THINK THAT
21	CONCLUDES MY INPUT IF IT IS.
22	MR. SMITH: THANK YOU, MR. MOSCONE.
23	CHAIRMAN GALLAGHER: THANK YOU. WE HAVE NOW
24	FIVE MINUTES TO TWELVE. I DON'T KNOW, MR. VARNER, IF YOU
25	WANT TO GET STARTED.



barrissers reporsing service BOARD MEMBER VARNER: IT ISN'T GOING TO TAKE ME VERY LONG. I JUST WOULD REITERATE THE THING, AS JOHN TALKED ABOUT ON PAGE 67, AND MAKE THE SUGGESTION THAT WE KEEP TRACK OF THE MATERIALS THAT ARE REMOVED FROM THE WASTE STREAM. THAT'S AN ACCURATE THING. BUT IF YOU PLACE ALL THIS ESTIMATION AND TONNAGE, YOU'RE JUST GOING TO HAVE SOMEBODY FABRICATE A BUNCH OF THINGS THAT MAY OR MAY NOT, WHATEVER POSITION THEY WANT TO TAKE. SO I THINK THAT'S AN UNWORKABLE THING.

SYSTEM -- THAT'S ON PAGE 61. EVERY SYSTEM, NOW MODERN
SYSTEM, I THINK, HAS BOTH. IN FACT, NOW YOU FIND -- YOU
WON'T FIND MAYBE ANY SYSTEMS THAT ARE GOING TO BE FULLY
AUTOMATED. WE USE A SEMI-AUTOMATED FOR HOUSEHOLD
COLLECTIONS, AND THAT GIVES YOU THE CAPABILITY OF DOING
MANUAL THINGS RIGHT IN CONJUNCTION WITH YOUR AUTOMATED,
AND THAT'S THE MOST WORKABLE SITUATION SO THAT HAVING
EITHER/OR IS KIND OF A MISNOMER.

ALL THE BIN-TYPE COLLECTION, NATURALLY, IS

FULLY AUTOMATED. FRONT-LOADERS, ROLL-OFFS, SO FORTH,

THOSE ARE FULLY AUTOMATED. AND AS MR. MOSCONE POINTED

OUT, THERE'S QUITE A MOVEMENT. INSURANCE INDUSTRY HAS

INDICATED THAT IF YOU CAN HAVE A FULLY AUTOMATED SYSTEM,

IT WILL REDUCE COMPENSATION INSURANCE, BUT THEY TELL YOU

AT THE SAME TIME IT WILL THEN INCREASE ANY MANUAL SYSTEMS



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YOU DO BY THE SAME RATIO, SO THERE IS NO SAVINGS. AS A MATTER OF FACT, IT MAY BE TERRIBLY DEVASTATING. BUT WHEN YOU HAVE EITHER/OR THERE, I THINK THAT THAT'S A MISNOMER.

MR. SMITH: I THINK THAT WE COULD PUT IN A DESCRIPTION OF THE COLLECTION METHODS.

BOARD MEMBER VARNER: SEMI-AUTOMATED WHICH WOULD INCLUDE THE CAPABILITY FOR MANUAL BECAUSE YOU CAN'T ELIMINATE SOME HAND HANDLING OF MATERIALS PARTICULARLY ON THE HOUSEHOLD LEVEL. ON COMMERCIAL, THAT'S FULLY AUTOMATED SERVICE.

OKAY. THEN THE ONLY OTHER THING I WANTED
TO TALK ABOUT, AND I HAPPENED TO BE OUT OF THE ROOM
ANSWERING THE PHONE WHEN WE WERE TALKING ABOUT THE
HOUSEHOLD HAZARDOUS WASTES EARLIER, AND I DON'T KNOW WHAT
PAGE THAT YOU WERE ON.

WHAT I WAS TALKING ABOUT THERE ON THIS PUBLIC INFORMATION THING. AND I THINK THAT ONE OF THE FIRST THINGS THAT WE NEED TO DO THAT'S MOST PRODUCTIVE IS GET OUT PUBLIC INFORMATION TO THE HOUSEHOLDERS SO THAT THEY CAN TAKE CARE OF A LOT OF ITEMS IN A NORMAL MANNER, SO YOU CAN ELIMINATE WHAT HAS TO BE PUT IN THE WASTE STREAM, PERIOD. PEOPLE HAVE TO KNOW WHAT IT IS THEY'RE DOING, AND THEN CATEGORIZE THOSE THINGS WHICH ARE REALLY DANGEROUS BECAUSE SOME OF THEM ARE AND IF YOU MIX THEM, SOMEBODY IS



GOING TO GET HURT.

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BUT WHAT I'M GOING TO SUGGEST IS A METHOD, AND I'VE TALKED TO MY LOCAL SUPERINTENDENT OF SCHOOLS IN KERN COUNTY, AND I THINK THAT HE WOULD BE AMENABLE TO IT, AND I THINK MAYBE THE OTHER SCHOOL SYSTEMS WOULD TOO, THAT IF WE GET SOME KIND OF AN UNDERSTANDABLE BROCHURE OUT, GET THE SCHOOLS TO COOPERATE. FUNDING HERE IS ALWAYS THE BIG BUGABOO IN THIS WHOLE THING. BUT THIS, I THINK, WOULD BE THE CHEAPEST METHOD OF DOING IT. GOOD BROCHURE OUT, PUT IT OUT THROUGH YOUR SCHOOL SYSTEM. THAT WAY THE CHILDREN WILL TAKE THE THINGS HOME, AND YOU ARE MORE LIKELY TO GET THE HOUSEHOLDERS, THE MOTHERS AND THE FATHERS, TO LOOK AT SOMETHING THAT THEIR KIDS BRING HOME AND THEY'RE TALKING ABOUT THIS THING AND YOU'LL REALLY GET OUT SOME INFORMATION THAT WILL BE VERY BENEFICIAL IN THE SHORT RUN.

I WOULD SUGGEST THAT WE LOOK INTO THAT, AND
I'D BE VERY GLAD TO ASSIST IN MY OWN COUNTY OF PERSUING
THAT. I THINK THAT'S THE MOST PRODUCTIVE METHOD AND
PROBABLY THE LEAST EXPENSIVE TO GET OUT SOME REALLY
WORKABLE INFORMATION BECAUSE YOU'VE GOT TO GET OUT SOME
SIMPLE THINGS FIRST, AND THEN THESE REALLY DANGEROUS
MATERIALS ARE GOING TO HAVE TO BE HANDLED SPECIALLYAND
THEY'RE VERY COSTLY. THERE, AGAIN, A LOT OF PROBLEM THAT
A LOT AREAS HAVEN'T GOTTEN INTO IT BECAUSE THEY HAVEN'T



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FOUND A WAY TO FUND IT. THAT'S ALL I HAVE TO SAY.

MR. IWAHIRO: MR. CHAIRMAN, I JUST WANTED TO
STATE THAT WE WOULD BE VERY HAPPY TO WORK WITH MR. VARNER
IN TERMS OF THE BROCHURE THROUGH SCHOOLS. WE ARE WORKING
ON SOME BROCHURES WITH THAT PARTICULAR THOUGHT ABOUT
GOING THROUGH BROCHURES. I'LL BRING UP TO MR. STRICKLER
IN TERMS OF DOING THAT, SO WE CAN CERTAINLY FOLLOW
THROUGH. THAT'S IN OUR PLANS, PERHAPS NOT THROUGH THE
SCHOOLS, BUT DEVELOPING BROCHURES IS IN OUR PLANS.

BOARD MEMBER VARNER: AT LEAST THIS AN AVENUE,

AND I KNOW THERE REALLY INTEREST IN THAT AREA, AND I

THINK YOU WILL FIND THE SCHOOL SYSTEMS WILL BE VERY

RECEPTIVE TO IT.

CHAIRMAN GALLAGHER: THANK YOU, MR. VARNER. AND TO CONSERVE EVERYONE'S TIME, TO AVOID FIGHTING THE MOBS, WE'RE GOING TO CONTINUE THIS UNTIL 12:30 AND THEN TAKE LUNCH FROM 12:30 TO 1:30.

MS. BREMBERG.

BOARD MEMBER BREMBERG: THANK YOU, MR. CHAIRMAN.

ON PAGE 53 OF OUR PACKET, II 5-1 ON THE OTHER, I DURING

THE BREAK WAS TALKING WITH SOME OF THE STAFF ABOUT

ARTICLE 5, TEXT OF CURRENT REGULATIONS, WHICH IS

RECOMMENDED THAT IT BE DELETED SINCE IT DUPLICATES

GOVERNMENT CODE. THAT -- I DON'T CARE ABOUT THAT. I

ACCEPTED YOUR EXPLANATION. MY POINT IS WHAT IT SAYS, AND



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WHAT IS SAYS IS "THE COUNTY BOARD OF SUPERVISORS, AS PRIMARY AGENCY, IS RESPONSIBLE FOR PREPARING, ADOPTING, MAINTAINING, AND IMPLEMENTING."

NOW, THE TWO AND A HALF OR THREE YEARS I'VE BEEN ON THIS BOARD, IT SEEMS TO ME I HAVE VERY RARELY ENCOUNTERED A COSWMP THAT WAS PREPARED OR MAINTAINED OR IMPLEMENTED BY A COUNTY. THEY HAVE ABROGATED THEIR RESPONSIBILITIES, BY IN LARGE, TO ANOTHER AGENCY, TO A CONSULTANT, TO A VOLUNTEER SOLID WASTE MANAGEMENT AUTHORITY, OR WHETHER IT BE VOLUNTARY OR CREATED ON A JOINT POWERS AGREEMENT OR WHATEVER. WE SAW THAT IN CONTRA COSTA COUNTY MADE UP OF MAYORS, COUNCILMEMBERS, PUBLIC WORKS DIRECTORS, AND SO FORTH.

AS I READ IT, IT SAYS "RESPONSIBLE FOR PREPARING. " DOES THAT NEED TO BE CHANGED? OBVIOUSLY ARE NOT, IN ALL CASES, PREPARING. CERTAINLY IS CLEAR THAT I DOUBT IF THERE'S A SINGLE COUNTY IN THE STATE THAT IS MAINTAINING AND IMPLEMENTING. I DON'T MEAN THAT THEY'RE DOING THINGS WRONG. WELL, I GUESS I DO BECAUSE I DON'T THINK THEY'RE FOLLOWING THAT REGULATION AS IT IS WRITTEN. SHOULD IT NOT WHEREVER IT IS IN THE GOVERNMENT CODE BE REVISED TO GIVE THEM THE LEGALITY OF WHAT THEY'RE ACTUALLY DOING?

ATTORNEY CONHEIM: MR. CHAIRMAN, MRS. BREMBERG. THE STATUTORY MANDATE IS UPON THE COUNTY, AND THE LOCAL



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GOVERNING BODY OF THE COUNTY IS THE BOARD OF SUPERVISORS. IT'S UNNECESSARY TO DETAIL, EITHER IN OUR STATUTE OR IN ANY REGULATION, THE MANNER AND THE EXTENT TO WHICH A COUNTY BOARD OF SUPERVISORS MAY DELEGATE ITS AUTHORITY ADMINISTRATIVELY TO DEPARTMENTS BECAUSE THAT'S HANDLED BY THE LAW AND THE CONSTITUTION OF THE STATE OF CALIFORNIA. SO IT DOESN'T APPEAR TO BE NECESSARY TO DEAL WITH THAT SUBJECT AND -- NOR SHOULD THIS BOARD TELL THE COUNTY HOW IT HAS TO ADMINISTER ITS FUNCTIONS.

BOARD MEMBER BREMBERG: IT'S ALREADY IN THE LAW. YOU KNOW, I DON'T KNOW. I -- I'M JUST SAYING THAT IF THEY'RE NOT DOING IT, IT SHOULD BE WRITTEN TO ACKNOWLEDGE WHAT IS PERFECTLY LEGAL AND ACCEPTABLE. BUT HAVING ENCOUNTERED PEOPLE WHO READ TEXTS AND CODES LITERALLY, AND IN THIS DAY AND AGE WHERE PEOPLE TEND TO GET A LITTLE UP TIGHT AND LOVE TO GO TO COURT, I DON'T KNOW, IT MAY BE PERFECTLY ALL RIGHT. BUT IF YOU WANT TO READ IT LITERALLY OR GO FIND IT IN ANOTHER CODE, AND THE VERY FACT THAT WE'RE DELETING IT -- I DON'T CARE WHAT 66780 AND 66780.5 SAY. THEY OBVIOUSLY SAY THE SAME THING.

AND IF IT'S CLEARLY UNDERSTOOD AND HAS CASE LAW THAT INDICATES THAT IT'S PERFECTLY ACCEPTABLE FOR THE BOARD OF SUPERVISORS, WHAT GETS ME IS THE PREPARING. THAT'S WHAT BOTHERS ME THE MOST. BECAUSE PREPARING INDICATES THAT THEY SHOULD BE VERY, VERY MUCH INVOLVED IN



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THE PREPARATION. AND I DON'T KNOW A SINGLE COUNTY WHERE THEY ARE OR EVEN HAVE A NODDING ACQUAINTANCE WITH IT UNTIL IT'S BEEN THROUGH FIVE OR TEN PUBLIC HEARINGS AND DRAFT AND SO FORTH. THEY GET THE FINAL; THEY DON'T HAVE -- THEY'VE NEVER EVEN SEE IT UNTIL IT'S ALL PREPARED IN ITS FINAL FORM AND THEN THEY VOTE ON IT.

ATTORNEY CONHEIM: MRS. BREMBERG, ! THINK YOU ARE RAISING SIGNIFICANT ISSUES THAT ACTUALLY RAISE OTHER QUESTIONS ABOUT THE WAY THIS BOARD SHOULD ENFORCE THE ATTENTION THAT COUNTIES GIVE TO SOLID WASTE MANAGEMENT PLANS, DELEGATION NOTWITHSTANDING. YOU'VE RAISED A COUPLE OF ISSUES.

NO. 1, IN TERMS OF PREPARATION, I THINK THE ISSUE THAT I HEAR YOU RAISING IS THAT PERHAPS WE OUGHT TO TAKE A LOOK AT A STATUTORY MANDATE THAT REQUIRES MORE PUBLIC HEARING, MORE POINTS OF DECISION OR POINTS OF HEARING WHERE THE COUNTY -- WHERE THERE IS NO DELEGATION UNDER GENERAL LAW ABOUT DELEGATION. ALSO, I THINK YOU RAISE ISSUES OF ENFORCING THE IMPLEMENTATION OF A COUNTY SOLID WASTE MANAGEMENT PLAN. OUR MAIN EFFORT OVER THE PAST THREE YEARS HAS BEEN TO ENFORCE ANY PREPARATION AT ALL.

BOARD MEMBER BREMBERG: I UNDERSTAND.

ATTORNEY CONHEIM: SO YOU ARE RAISING THE RIGHT ISSUES; HOWEVER, I WOULDN'T WANT TO CONFUSE THE ATTENTION



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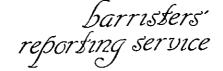
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WE OUGHT TO PAY TO YOUR ISSUES WITH SOME WORRY ABOUT HOW
A CITY OR A COUNTY ACTUALLY CONDUCTS OR ADMINISTERS ITS
FUNCTIONS BECAUSE CERTAINLY THE CITY OF GLENDALE HAS
DEPARTMENTS, ADMINISTRATIVE DEPARTMENTS, WHICH DO
DIFFERENT THINGS. THAT'S NOT THE ISSUE YOU ARE RAISING.
YOU ARE RAISING IS THE SUBSTANTIVE ISSUE OF, "WE DON'T
GIVE A DARN ABOUT THIS PLAN. WE HOPE IT WILL GO AWAY."

BOARD MEMBER BREMBERG: FOR INSTANCE, IN THE
PLAN THAT WE DID WITH BURBANK, PASADENA, AND GLENDALE, WE
HAD -- AT CERTAIN LEVELS WE HAD HEARINGS, AT ANOTHER
LEVEL WE HAD A HEARING, AND AT THE FINAL LEVEL TO ACCEPT
IT.

CAREFULLY POINTS OUT AND IS SO ACCURATE, WE'RE BASICALLY VOLUNTEERS. BUT IF YOU CAN HAVE A FIVE HOUR DISCUSSION ON WHETHER GREEN OR BLUE TREES ARE BETTER, IT WOULD SEEM TO ME THAT ON SOMETHING AS IMPORTANT AS A WASTE MANAGEMENT PLAN, THAT THEY REALLY SHOULD GIVE PERMISSION TO GO TO THE NEXT LEVEL. GIVE PERMISSION OR BLESSING OR WHATEVER TO GO --

WE SAW THAT WHEN WE HAD A HEARING IN
GLENDALE ON THE LOS ANGELES COUNTY PLAN, DID WE NOT,
WHERE ALL OF A SUDDEN THE PLAN IS PREPARED, THE PLAN HAS
BEEN DISTRIBUTED, THE PLAN IS ON THE AGENDA, AND SUDDENLY
A WHOLE BUNCH OF POLITICIANS REAR THEIR UGLY HEADS OR



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barrısters' reportıng service BEAUTIFUL HEADS, AS THE CASE MAY BE, AND STARTED HACKING AT IT. WHEREAS, THEY HAD HAD A YEAR TO RAISE PRECISELY THOSE SAME ISSUES, WHICH COULD HAVE BEEN RESOLVED AS WE WENT ALONG IN CERTAIN LEVELS.

BOARD MEMBER VARNER: MR. CHAIRMAN, YOU KNOW, I UNDERSTAND WHAT YOU ARE SAYING, GINGER, BUT THIS BOARD CANNOT GET INVOLVED IN LOCAL POLITICS. AND THAT'S WHAT YOU'RE REALLY TALKING ABOUT.

BOARD MEMBER BREMBERG: WE ARE.

BOARD MEMBER VARNER: YOU CAN'T CONTROL THEM,
THOUGH. THE COUNTY IS RESPONSIBLE FOR THIS. THE
COUNTY -- THE CHAIRMAN OF THE COUNTY BOARD OF
SUPERVISORS, IF THERE'S A DELINQUENT, THEN HE'S THE GUY
THAT'S GOING TO GET THE NOTIFICATION, AND IT'S UP TO HIM
TO DO WHATEVER HE WANTS TO. HOW THEY DO IT IN THE
INDIVIDUAL AREAS, I DON'T THINK WE HAVE ANY CONTROL OVER
THAT.

BOARD MEMBER BREMBERG: QUITE OBVIOUSLY BY THE WAY THE LAW IS WRITTEN.

CHAIRMAN GALLAGHER: MS. BREMBERG, IT WOULD

APPEAR TO ME THAT WHAT YOU ARE SUGGESTING IS THAT COUNTY

SUPERVISORS HAVE TO HAVE A HANDS-ON KIND OF AN ACTIVITY

IN THE PREPARATION OF THE PLAN. THAT MAY BE DESIRABLE.

AND THAT MAY BE VERY POSSIBLE IN SOME SMALL RURAL COUNTY.

BUT I DOUBT VERY MUCH IF THE COUNTY OF LOS ANGELES, EACH



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RANGE COUNTY SAN DIEGO 714-953-4447 619-455-1997 barrısters' reportıng service OF THOSE SUPERVISORS, COULD SIT DOWN AND GRAPPLE WITH THE ENORMITY OF A COUNTY SOLID WASTE MANAGEMENT PLAN FOR LOS ANGELES COUNTY.

THEY HAVE A RESPONSIBILITY, BUT THAT

RESPONSIBILITY IS CARRIED OUT BY DELEGATING IT TO

PROFESSIONAL PEOPLE WHO ARE COMPETENT TO PUT THE PLAN

TOGETHER. AND I DON'T KNOW WHETHER WE COULD SUGGEST THAT

THAT BE CHANGED OR NOT. IT DOESN'T SEEM TO ME YOU COULD

DO THAT IN A REGULATION.

BOARD MEMBER BREMBERG: WELL, PERHAPS NOT. BUT
WHAT, I GUESS, I'M SAYING IS THAT IF THEY HAVE IGNORED IT
FOR A YEAR, WHY DO THEY JUMP IN TWO DAYS BEFORE THE PLAN
IS TO BE ADOPTED OR REJECTED? THEY ALWAYS SEEM TO FIND
THE TIME TO PUT ON POLITICAL PRESSURE AND ASK POLITICAL
FAVORS A COUPLE OF DAYS OR A WEEK AHEAD OF WHEN THE PLAN
IS. WHY DIDN'T THEY RAISE THOSE ISSUES WHILE THE PLAN
WAS BEING RAISED WITH THEIR STAFF -- TELL THEIR STAFF,
"FIND OUT IF THIS IS IN IT OR IF THAT'S IN IT. I WANT
THIS TO HAPPEN; I DON'T WANT THAT TO HAPPEN." THERE'S
LOTS OF WAYS TO DO IT WITHOUT ACTUALLY READING IT ON A
DAY-TO-DAY BASIS.

ATTORNEY CONHEIM: I THINK THE QUESTIONS THAT MRS. BREMBERG RAISES, IF WE BRAINSTORM, COULD BE HANDLED IN A NUMBER OF WAYS. FOR INSTANCE, WE COULD, EVEN BY REGULATION, REQUIRE PUBLIC HEARINGS AT THE TIME THE PLAN



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barrısters' reporting service REVIEW REPORT WAS PREPARED, AT THE TIME A DRAFT PLAN WAS PREPARED. THIS, OF COURSE, WOULD EXTEND THE AMOUNT OF TIME THAT IT WOULD TAKE. SO THERE'S -- YOU HAVE TO PAY FOR THESE THINGS.

ON THE OTHER HAND, WE CERTAINLY -- IT'S TOO BAD THAT THIS REMARK WON'T GET THE ATTENTION THAT IT CAN.

I CAN MAKE IT AND IT DOESN'T BIND YOU. I'M JUST MAKING A THINK SUGGESTION. WE COULD CERTAINLY GET COUNTIES' AND CITIES' ATTENTIONS IF THERE WERE A STATEWIDE STATUTORY MANDATE CONCERNING BUILDING MORATORIA UNLESS SOLID WASTE INFRASTRUCTURE WERE PLANNED FOR AND IMPLEMENTED IN SOLID WASTE PLANS. BELIEVE ME, EVERY TIME A LAND USE PERMIT CAME UP, THEY'D BE OPENING UP THE SOLID WASTE PLAN. SO THERE'S A LOT OF WAYS TO DEAL WITH THAT SUBJECT.

AND THE POINT THAT MRS. BREMBERG RAISES IS ONE FOR MORE THAN A REGULATION TINKERING DISCUSSION IS A MAJOR POLICY ISSUE THAT I THINK THAT YOU, THE BOARD, CAN BEGIN TO THINK AND GIVE STAFF DIRECTION, NOT ONLY IN ADOPTING REGULATIONS OR CHANGING REGULATIONS, BUT ALSO FOR OUR LEGISLATIVE PROGRAM FOR THE FOLLOWING YEAR ARE A GOOD ISSUE.

BOARD MEMBER BREMBERG: I JUST THOUGHT I'D TOSS

IT OUT WHILE WE WERE DOING THE REGULATIONS.

CHAIRMAN GALLAGHER: IT'S FINE THAT YOU BROUGHT

IT UP. JUST AS I LISTEN TO IT, IT SOUNDED TO ME WHAT YOU



1 WERE TRYING TO ACCOMPLISH WOULD MORE LIKELY BE HANDLED IN 2 LEGISLATION THAN IN REGULATION. 3 BOARD MEMBER BREMBERG: I THINK YOU ARE PROBABLY ABSOLUTELY CORRECT. BOARD MEMBER BEAUTROW: I JUST WANTED TO 5 6 SUMMARIZE ON THIS ISSUE. I GUESS WHAT YOU COULD SAY ABOUT THIS IS THE PROCESS HAS BECOME DILUTED. ACCORDING 7 TO THE LAW, COUNTY BOARD OF SUPERVISORS IS HELD 8 ACCOUNTABLE FOR THE COSWMP. WHAT HAS HAPPENED IS THEY'VE 9 DELEGATED THE PREPARATION TO AGENCIES, DISTRICTS, 10 11 CONSULTANTS, AUTHORITIES, AND THEY DON'T -- SOMETIMES THEY LOSE COMPLETE CONTROL. 12 13 14 15 THE JOB THEY THOUGHT THEY SHOULD HAVE.

ONE CASE I KNOW VERY WELL WHERE THEY TOOK
THAT FUNCTION BACK THEMSELVES BECAUSE SOMEBODY DIDN'T DO
THE JOB THEY THOUGHT THEY SHOULD HAVE. WE NEED TO DO
SOMETHING ABOUT THIS. AND ONE OF THE THINGS WE SHOULDN'T
DO IS TO TAKE THIS LANGUAGE OUT OF HERE, AS YOU ARE
SUGGESTING. IF IT DOES NOTHING ELSE, IT STILL ALERTS YOU
TO THE FACT THAT THE COUNTY BOARD OF SUPERVISORS ARE
RESPONSIBLE, PERIOD.

CHAIRMAN GALLAGHER: NOW, BACK TO MS. BREMBERG.

BOARD MEMBER BREMBERG: PAGE 65, II 6-11. THE PARAGRAPH THAT STARTS, "THIS SPECIFIC PROGRAM MAY, FOR EXAMPLE, CONSIST OF."

MY QUESTION: DOES THAT GIVE THE COUNTY AN



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barrissers reporsing service

1	OUT BECAUSE CONTRACTS CAN BE ABROGATED WITH THE ESCAPE
2	CLAUSES AND SO FORTH, AND THEY WOULD BE BACK WITHOUT ANY
3	CAPACITY OR ANY ARRANGEMENT AT ALL BECAUSE YOU CANNOT
4	BIND FUTURE COUNCILS OR FUTURE BOARDS OF SUPERVISORS?
5	MR. SMITH: I SUPPOSE IT WOULD BE THE
6	POSSIBILITY THAT THEY COULD GET OUT OF A CONTRACT.
7	BOARD MEMBER BREMBERG: I'M TALKING ABOUT NO. 1.
8	MR. SMITH: VALID MEMORANDUM OF UNDERSTANDING OR
9	CONTRACT.
10	BOARD MEMBER BREMBERG: ON PAGE 65.
I 1	MR. SMITH: NO. 1, RIGHT.
12	BOARD MEMBER BREMBERG: NO. 1.
13	MR. SMITH: RIGHT. AND I SUPPOSE THERE ARE
14	ESCAPE CLAUSES.
15	BOARD MEMBER BREMBERG: IF ANYBODY, ANY
16	GOVERNMENTAL AGENCY, DOES NOT HAVE AN ESCAPE CLAUSE IN A
17	CONTRACT FOR ANY SERVICE, THEY'RE CRAZIER THAN HOOTS.
18	AND THERE'RE VERY FEW COUNTY ATTORNEYS OR CITY ATTORNEYS
19	THAT LOSE CONTROL SO MUCH THAT THEY DON'T PUT ESCAPE
20	CLAUSES IN, AND IT'S FOR THE BENEFIT OF THE CONTRACTOR AS
2 1	WELL. LET'S SAY THEY GO BANKRUPT. LET'S SAY THAT THERE
22	IS SOME INCREDIBLE CHANGE IN POLICY PLAN, THEY'RE
23	SWALLOWED UP BY ANOTHER COMPANY OR WHATEVER, THERE'S
24	ALWAYS AN ESCAPE CLAUSE AND I THINK WE'RE BEING A



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LITTLE SIMPLISTIC HERE IS ALL.

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barrısters' reporting service MR. SMITH: WE'LL LOOK INTO IT.

BOARD MEMBER MOSCONE: MAY I ASK ON THAT SAME.

DOES THE BILL 1462 SPEAK TO THIS AT ALL?

MR. SMITH: IF I MAY, MR. CHAIRMAN. 1462 STATES
THAT IF YOU ARE UNABLE -- IF YOU HAVE LESS THAN EIGHT
YEARS OF PERMITTED CAPACITY AND YOU ARE UNABLE TO RESERVE
FUTURE DISPOSAL SITES, THEN YOU NEED TO SUBMIT A PROGRAM
FOR DISPOSAL TO THIS BOARD FOR APPROVAL. SO IT -- IT'S
BROAD, AND THAT'S WHAT THE REGULATIONS ARE TRYING TO DO
IS TO CLARIFY WHAT'S IN CODE.

BOARD MEMBER MOSCONE: I WAS PIGGING-BACKING ON WHAT MRS. BREMBERG WAS TALKING ABOUT.

BOARD MEMBER BREMBERG: I HAVE JUST ONE MORE

QUESTION. ON PAGE 68, II 6-14, MR. MOSCONE BROUGHT THIS

UP, AND I'D LIKE TO GO JUST ONE STEP BEYOND.

THE NO. 2, FIRST SENTENCE, "THE PLAN SHALL PROVIDE FOR ANNUAL REVIEW OF THE BARRIERS." AND, YET, YOU DO NOT DEFINE BARRIERS EITHER IN NO. 1 UNDER D OR NO. 2. YOU JUST SAY BARRIERS. THAT, TO ME, COULD BE A RETAINING WALL, WHICH IS A BARRIER. YOU SEE WHAT I'M SAYING? JUST SOME SORT OF A BARRIER OR A HINDRANCE OR AN ACTION OR CODE CHANGE AND ORDINANCE. THERE'S A LOT OF BARRIERS, BUT I CAN SEE -- I PERSONALLY, AS I READ IT AND REREAD IT, AND I COULDN'T DEFINE WHAT A BARRIER TO RESOURCE RECOVERY WOULD BE AS THIS IS DEFINED OR JUST





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THERE ARE LOTS OF WAYS. JUST PLAIN NOT WANTING 1 LISTED. 2 TO DO IT IS ONE OF THEM. MR. SMITH: WE CAN LOOK AT A BETTER DEFINITION. BOARD MEMBER MOSCONE: EXCUSE ME, MRS. BREMBERG. BOARD MEMBER BREMBERG: I'M THROUGH. 5 BOARD MEMBER MOSCONE: WOULD THIS GO BACK TO D 7 ON PAGE -- ON THE -- AT THE BOTTOM ON PAGE 67. WHICH SPEAKS ABOUT BARRIERS: ECONOMIC, SOCIAL, ENVIRONMENTAL, 8 AND INSTITUTIONAL BARRIERS? 9 10 BOARD MEMBER BREMBERG: THAT'S NOT A CLEAR 11 DEFINITION. 12 CHAIRMAN GALLAGHER: WELL, YOU SEE THE LINE OF REASONING THEY HAVE? 13 14 MR. SMITH: WE'LL --15 ATTORNEY CONHEIM: MR. GALLAGHER, WE CAN -- IT'S 16 OBVIOUS THAT THAT WORD, WHICH HAS OTHER SPECIFIC OR 17 BETTER KNOWN OR MORE USED MEANINGS OUTSIDE THE CONTEXT OF 18 THIS REGULATION, WE NEED TO PICK A GENERIC WORD -- I 19 DON'T KNOW -- IMPEDIMENTS, HINDRANCE. WE NEED TO PICK A 20 WORD THAT DOESN'T HAVE A TERM OF ART MEANING SOMEWHERE ELSE SO THAT WE'RE NOT LOOKING AT FREEWAY DIVIDERS WHEN 21 22 TALKING ABOUT SOLID WASTE PLANS. WE CAN FIGURE OUT WORDS, AS LONG AS YOU TELL US, AND THAT'S A GOOD POINT SO 23 24 THAT IT'S CLEAR. WE NEED TO DO THAT ANYWAY, BUT WITHOUT



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YOUR INPUT, WE WOULD HAVE MISSED THAT. WE'LL TAKE CARE

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OF THAT.

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MENTIONED BEFORE, THAT IF YOU DON'T GET INTO SOME DETAIL,
THEY SAY, "WHAT DO THEY MEAN BY THIS WORD," THE WORD THAT
YOU SUGGESTED. "WHAT DO THEY MEAN BY THIS?" AND SO YOU
ARE GOING -- THEY'RE GOING TO BE ASKING THE SAME
QUESTIONS THAT WE'RE ASKING. IF WE'RE ASKING, YOU KNOW
DAMN WELL SOMEBODY ELSE IS GOING TO ASK THEM TOO.

ATTORNEY CONHEIM: WE NEED TO STRIKE A BALANCE
BETWEEN OVERWRITING AND WRITING IN DETAIL IN THE AREAS
WHERE YOU POINT OUT, WHERE WE POINT OUT, WHERE THE PUBLIC
POINTS OUT THERE'S A LACK OF CLARITY. AND THAT'S OUR JOB
TO TRY AND STRIKE THE BALANCE BETWEEN CLARITY AND
BREVITY. AND SO THAT'S A GOOD POINT. I'M GLAD YOU
RAISED IT.

BOARD MEMBER VARNER: MR. CHAIRMAN, MAY I ASK A
QUESTION HERE THAT OCCURS TO ME? AT WHAT POINT OR WHO IS
TO DECIDE IF, ONCE WE IDENTIFY A BARRIER, THAT IT BECOMES
INSURMOUNTABLE? WHO IS TO MAKE THAT DECISION? SEE,
THERE BECOMES THE REAL CRUX OF WHERE THE ARGUMENT IS
GOING TO GET SOMEWHERE DOWN THE LINE.

ATTORNEY CONHEIM: MR. GALLAGHER, MR. VARNER,
THESE REGULATIONS ARE -- DON'T REQUIRE THE SPECIFICITY
THAT, A PUBLIC HEALTH STANDARD OR A PERMIT APPLICATION
CRITERION WOULD REQUIRE. THESE, IN FACT, ARE PLANNING



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barrısters' reportıng service REGULATIONS, AND PLANNING DOCUMENTS OFTEN RAISE AS MANY QUESTIONS AS THEY SET TO REST. AND THAT'S WHY WE -- YOU SET OUT A SCHEMA FOR WRITING THESE PLANS, KNOWING THAT ONE OF THE PURPOSES OF A COSWMP IS TO RAISE THE RIGHT ISSUES AND THE DOCUMENT'S A LIVING DOCUMENT. YOU MAY NEVER ANSWER SOME OF THESE QUESTIONS.

BOARD MEMBER VARNER: I'LL TELL YOU WHAT MY
CONCERN IS AND I SEE IT MAY BE HEADING THAT WAY IN SOME
THINGS, THAT EVENTUALLY YOU RUN INTO SOME SITUATIONS
WHERE WE, AS A BOARD, HAVE TO IMPOSE SOME RULES ON A
COMMUNITY OF WHICH THEY CANNOT COMPLY WITH. I THINK WE
MAY ALREADY SOME OF THOSE THINGS; SO, THEREFORE, AT LEAST
IT'S SOMETHING -- YOU KNOW, WE'RE HERE TO SOLVE PROBLEMS.
AND NATURALLY WHEN YOU RUN UP AGAINST THAT TYPE OF A
SITUATION, THEN IT REALLY CREATES A HECK OF A PROBLEM FOR
SOMEBODY. AND THEN HOW IS IT TO BE RESOLVED?

THING. AND I UNDERSTAND THAT WE NEED SOME KIND OF CRITERIA SO WE CAN GET THE JOB DONE THAT NEEDS TO BE DONE. AT THE SAME TIME, IF YOU GET LOCKED INTO A SITUATION OF WHICH LEGALLY YOU CANNOT -- WE CAN'T ABDICATE OUR RESPONSIBILITY; BUT, YET, AT THE SAME TIME, WE DO SOMETHING TO SOMEONE THAT THEY JUST CAN'T COMPLY WITH. AND WE MAY VERY WELL BE IN THAT SITUATION ALREADY. CHAIRMAN GALLAGHER: THANK YOU. MR. BEAUTROW.



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BOARD MEMBER BEAUTROW: FIRST, A GENERAL COMMENT. WHEN YOU LOOK THROUGH THESE PROPOSED CHANGES, AND THIS IS THROUGHOUT, YOU WILL SEE THE WORD "SHALL" AND IN MY MIND, THESE REGULATIONS ARE OUR "SHOULD." OKAY. LIFE BLOOD OF THE WHOLE PROCESS. AND I'M NOT GOING TO GIVE YOU SOME SPECIFIC EXAMPLES. BUT, YOU KNOW, ON A WORD PROCESSING MACHINE YOU PUT UP TO SEARCH. I THINK YOU OUGHT TO PUT ON SEARCH AND CHANGE EVERY SHOULD TO SHALL OR LOOK VERY CAREFULLY AT THAT BECAUSE IT'S NOT CONSISTENT AND YOU OUGHT TO DO THAT.

I'M GOING TO CONCENTRATE JUST ON THAT SECTION ON RESOURCE RECOVERY WHICH STARTS ON PAGE 67. WHICH WAS ENTIRELY REWRITTEN. AND IT HAS BEEN CHANGED AND SIGNIFICANTLY AMPLIFIED, BUT I THINK THAT -- AND I'M JUST GOING TO GIVE YOU SOME EXAMPLES OUT OF THIS FAILED 3298 THAT SOMEHOW OR OTHER I FEEL YOU CAN WRAP IN HERE.

AND YOU CAN SEE WHERE THEY GO, BUT ONE OF THEM IS IMPLEMENTATION SCHEDULE THAT SHOWS HOW YOU ARE GOING TO DO THAT. I'M NOT SURE WHETHER THEY HAVE AN IMPLEMENTATION SCHEDULE. AND WE'RE TALKING ABOUT RESOURCE RECOVERY ELEMENT, OKAY, IN THE PLAN. I DON'T KNOW THAT THAT'S SPECIFICALLY CALLED OUT HERE. I'M JUST THROWING THESE OUT FOR CONSIDERATION.

WASTE CHARACTERIZATION STUDY. I'VE SEEN PLAN AFTER PLAN, THEY'LL TAKE SOMETHING IN LONG BEACH AND



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THING, AND I BELIEVE THAT THE COUNTY -- WE OUGHT TO REQUIRE THAT SOMEHOW OR OTHER THEY HAVE VALID WASTE CHARACTERIZATION STUDIES BECAUSE WE'VE HEARD THIS DISCUSSION ABOUT "WHAT ARE THESE THINGS WE'RE GOING TO RECOVER?" "HOW MUCH?" AND IT'S ALL SPECULATION. AND UNLESS THEY HAVE SOMETHING THAT'S REASONABLY VALID, YOU CAN'T TAKE SOMETHING FROM 1978 IN LONG BEACH AND USE IT IN SACRAMENTO.

ANOTHER THING, DESCRIPTIONS OF THE MATERIALS TARGETED FOR WASTE REDUCTION. I THINK WE'VE GOT THAT.

DESCRIPTION OF METHOD OR METHODS TO BE USED TO RECYCLE AND WASTE REDUCTION, DESCRIPTION OF METHODS FOR DISPOSAL OF INERTS.

ESTIMATION OF COST OF IMPLEMENTING THE RESOURCE RECOVERY ELEMENT.

I'M JUST GOING TO CALL YOUR ATTENTION TO GO
BAK TO LOOK THROUGH THIS 3298 AND SEE IF ANY OF THESE
ELEMENTS THAT ARE IN HERE ARE CAPABLE OF BEING
INCORPORATED OR INTEGRATED IN THIS. AND THIS WAS
EVIDENTLY -- WE PLAYED A PART IN THIS 3298 ORIGINALLY. I
THINK MR. LARSON WAS INSTRUMENTAL, SO THESE ARE NOT JUST
IDLE THINGS THAT ARE PUT IN HERE. SO LET'S SEE IF WE CAN
STRENGTHEN THIS FURTHER.



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I'M STILL -- SO THAT'S MY COMMENTS ON THE RESOURCE RECOVERY PART WITHOUT GETTING INTO ALL OF THE DETAILS.

MR. SMITH: WE'LL LOOK CAREFULLY AT THAT, MR. BEAUTROW.

BOARD MEMBER BEAUTROW: I'M BOTHERED BY -- ALSO YOU TALK ABOUT OPTIMIZING RESOURCE RECOVERY. THERE'S SEVERAL INSTANCES OF OPTIMIZING, MAXIMIZING, DIVERSION, EVERYTHING. WE OUGHT TO BE CONSISTENT. IN OTHER WORDS. OUR OBJECTIVE, WE STATED IT RIGHT AT THE FRONT IS THAT RESOURCE RECOVERY IS AN ALTERNATIVE, AND WE WANT TO MAXIMIZE THE DIVERSION TO TAKE THE LOAD OF THE LANDFILL.

AND, LASTLY, THIS BUSINESS ABOUT THE TENTATIVE -- WHERE IS THE TENTATIVE DISPOSAL SITES? GUESS IT'S BACK IN THE DEFINITION SECTION. STILL -- PAGE 51, TENTATIVELY RESERVED DISPOSAL AREA. THESE ARE ALL NEW TERMINOLOGY TO ME. THEY JUST CROPPED UP, AND I THINK WE BETTER BE VERY JUDICIOUS IN TRYING TO CHANGE SOMETHING THAT I UNDERSTOOD WELL, THAT A COUNTY IS SUPPOSED TO DESIGNATE DISPOSAL SITES IN THE COUNTY PLAN. THAT'S THE WHOLE PURPOSE OF THE PLANNING. UNDERSTAND HOW THIS CROPPED UP. IT SEEMS LIKE IT'S WEAKENING OR DIFFUSING THE PROCESS. THAT'S ALL.

ATTORNEY CONHEIM: MR. CHAIRMAN, MR. BEAUTROW, THE TERMS "TENTATIVE RESERVATION," WERE ENACTED BY AB



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1462 LAST YEAR. THEY CHANGED TERMS THAT HAD BEEN IN THE LAW SINCE THE CHICONE-KAPILOFF PLANNING LEGISLATION OF 1982 AND 3 AS AMENDED BY THE FRAZEE BILL. SO THAT THOSE TERMS ARE IN THE STATUTE, BUT NOT DEFINED IN THE STATUTE, WHICH IS EVEN A WORSE SITUATION THAN THE ONE YOU ARE DESCRIBING. THEY'RE USED, BUT NOT DEFINED AT ALL. WE WILL TRY AND BRING SOME CLARITY TO WHAT IS MEANT BY RESERVATION IN THE CONTEXT OF GENERAL PLANS AND COUNTY SOLID WASTE MANAGEMENT PLANS. THAT'S -- THAT

WAS PART OF WHAT I WAS CONCERNED ABOUT BEFORE BECAUSE WE KNOW THAT THERE ARE TERMS USED IN GENERAL PLAN LIKE DESIGNATE OR BE CONSISTENT WITH AND THOSE HAVE NORMAL MEANINGS, BUT THESE NEW TERMS DON'T HAVE ANY MEANINGS AT ALL.

BOARD MEMBER BREMBERG: THAT'S A WONDERFUL WAY TO BE VIRTUOUS AND NOBLE WITHOUT COMMITTING.

BOARD MEMBER MOSCONE: I'M JUST AFRAID IT'S GOING TO BRING US SOME MORE CONTRA COSTA STUFF.

BOARD MEMBER VARNER: BOB, LET ME UNDERSTAND IF I UNDERSTOOD WHAT YOU SAID. YOU MEAN THAT YOU ARE GOING TO GO BACK AND TRY TO DEFINE WHAT YOU THINK THEY MIGHT HAVE INTENDED?

ATTORNEY CONHEIM: NO. IT MAY BE A LITTLE MORE BOLD THAN THAT. WE'RE GOING TO DEFINE THE WAY THE BOARD HAS IMPLEMENTED THESE TERMS AND THE WAY WE WANT THEM



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IMPLEMENTED. I THINK THERE'S SOME COMMON SENSE THAT CAN 2 BE CLEARLY STATED BY THEM, AND I DON'T MEAN TO BE 3 CAVALIER. MR. VARNER: I'M JUST KIDDING. ATTORNEY CONHEIM: YOU GOT IT RIGHT. IT CAME 5 OUT A WHOLE CLOTH WITHOUT ANY ABILITY. WHEN YOU ARE 6 DEALING WITH A POLITICAL BILL LIKE AB 1462. IT'S 7 DIFFICULT TO FIND THE APPROPRIATE TIME DURING ITS 8 9 ENACTMENT TO TINKER WITH THE LITTLE TECHNICAL ASPECTSOF IT. YOU FIGURE YOU LIVE WITH THOSE, THEN THEY TURN OUT 10 TO BE THE MOST SIGNIFICANT PARTS OF THE BILL LATER ON. 11 AND THAT'S WHAT WE'VE HAD AS A PROBLEM WITH CONTRA COSTA 12 IS DEFINING SOME OF THOSE TERMS. 13 14 CHAIRMAN GALLAGHER: THANK YOU. 15 16

MR. BROWN AND MR. ARAKALIAN WILL HAVE AN OPPORTUNITY AFTER LUNCH TO ADD THEIR COMMENTS TO WHAT'S ALREADY BEEN MADE. WE'RE RIGHT AT THE LUNCH ADJOURNMENT TIME. WE WILL RECESS NOW UNTIL 1:30 ON THE DOT.

(A LUNCH BREAK WAS TAKEN.)

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AFTERNOON SESSION, SEPTEMBER 29, 1988

CHAIRMAN GALLAGHER: BACK IN SESSION. WE HAVE
NOT HEARD FROM MR. ARAKALIAN TO ADD HIS COMMENTS ON THE
FIRST PART OF THE FIRST ITEM. SO, SAM, IF YOU --

EVERYTHING I HAD IN MIND WAS COVERED. I WOULD LIKE TO ASK ONE THING. WE GO THROUGH THIS EXERCISE OF DEVELOPING REGULATIONS. HOW MUCH CLOUT DO WE HAVE AND WHAT IS THERE WE CAN DO TO ENFORCE THESE REGULATIONS? MAKING A REGULATION IS ONE THING AND ENFORCING IT IS ANOTHER. IF YOU DON'T HAVE ANY CLOUT WITH WHICH TO WORK, IF THE LEGISLATURE OR WHOEVER IT IS DOESN'T GIVE US SOMETHING, HOW GOOD IS THE REGULATION? HAVING A COP WITHOUT A COURT.

ATTORNEY CONHEIM: AT THIS POINT IN THE PLANNING STATUTES, WE DON'T HAVE ANY PENALTIES OR ANY SPECIFIC REMEDIES THAT ARE ACTUALLY WITHIN OUR STATUTE, BUT YOU CAN STILL BRING A MANDATE ACTION AGAINST THE COUNTY FOR FAILING TO ADOPT A PROPER PLAN AND, I SUSPECT, FOR FAILING TO IMPLEMENT IF WE COULD TRACK SUCH IMPLEMENTATION.

SO WE HAVE SOME ENFORCEMENT AUTHORITY AND REMEDIES INHERENT IN A WRIT OF MANDATE PROCESS. SO I WOULDN'T HESITATE TO BEEF UP THE CONTENT OF THESE



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barrıssers' reporsing service REGULATIONS TO ACCOMPLISH SUBSTANTIVELY WHAT YOU WANT TO ACCOMPLISH. IF WE FIND THAT THE EXISTING REMEDIES AREN'T VERY GOOD, THEN I THINK WE NEED TO ADDRESS THAT STATUTORILY. OUR PROBLEM IS A CART BEFORE THE HORSE SITUATION. I THINK WE NEED TO DO THE BEST JOB WE CAN ON THESE REGULATIONS TO GET SOME SUPPORT LATER ON IN THE LEGISLATURE TO --

BOARD MEMBER ARAKALIAN: I WASN'T SAYING WE SHOULDN'T DO IT. WHAT I'M SAYING IS WE HAVE TO GIVE SOME ATTENTION TO AFTER WE DO THIS TO DEVELOPING SOME CLOUT. SURE, WE CAN GO THROUGH WHAT I'VE SEEN WITH THE AG'S OFFICE ON THE MAJOR ISSUE, TAKE THEM TO COURT AND ALL THIS BIG, HEAVY-DUTY STUFF, BUT HOW ABOUT WHAT DO WE HAVE FOR, SAY, SOME RELATIVELY SMALL HAND-SLAPPING? YOU ARE NOT -- LET'S BE REALISTIC. WE AREN'T GOING TO GO TO THE AG AND TAKE EVERYBODY IN THE WORLD ON FOR MINOR VIOLATIONS, AND YET MINOR VIOLATIONS CAN ACCUMULATE AND CONTINUE TO GO BE GOTTEN AWAY WITH IF WE HAVE NO -- IF THERE IS REPERCUSSION FOR THIS.

YOU CAN SAY, "WELL, THE COUNTY DOESN'T GET THEIR PLAN ON SOMETHING AS MAJOR AS THAT." WE'VE ONLY DONE IT ONCE, I THINK, OR TWICE, I DON'T REMEMBER, BUT THAT'S ON SOMETHING VERY MAJOR. BUT HOW ABOUT ON THE DAY-TO-DAY, EVERYDAY -- THESE REGULATIONS AREN'T JUST ON GETTING A COSWMP. THESE REGULATIONS ARE FOR EVERYTHING



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FROM LITTLE DINKY UP TO BIG.

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AND THERE HAS TO BE SOME THOUGHT ALONG THE WAY FOR THAT. YOU CAN SAY, "LET'S DO THIS FIRST." WE'LL DO THIS FIRST, BUT WE SHOULD, AT LEAST, BE THINKING IN TERMS OF WHEN THE TIME DOES COME UP, THAT WE ARE GOING TO THINK IN THAT AREA. LET'S NOT WAIT TILL THEN TO START THE THINKING CLOCK GOING. LET'S START THE THINKING CLOCK GOING NOW SO THAT WHEN THIS TERMINATES, WE CAN STEP RIGHT INTO IT AND SAVE ANOTHER YEAR.

CHAIRMAN GALLAGHER: ! HAVE A QUESTION ON THAT ISSUE BEFORE YOU ANSWER THAT. IT'S MY RECOLLECTION THAT AIR AND WATER ARE ABLE TO DENY PERMITS TO CONSTRUCT. TO DO A LOT OF THINGS TO BRING A KIND OF ENFORCEMENT ACTION AGAINST COUNTIES OR CITIES OR WHAT HAVE YOU. DO THEY GET THAT POWER FROM STATUTORY REGULATION, OR DO THEY DO IT WITH REGULATION, OR HOW WOULD WE PUT OURSELVES IN THE SAME KIND OF A POSITION?

ATTORNEY CONHEIM: I'M TAKING MY CUE FROM MRS. BREMBERG BECAUSE I THINK SHE KNOWS THE ERROR SCHEMA REAL WELL, AND THEY DO GET IT FROM STATUTORY AUTHORITY. HEAR YOU LEADING INTO THE ISSUE OF DENYING PERMITS BASED ON THIS INFRASTRUCTURE OR BUILDING PERMIT -- INSUFFICIENT INFRASTRUCTURE FOR SOLID WASTE, AND THAT HAS TO BE HANDLED STATUTORILY.

SO. IN COMMENT, JUST FINAL COMMENT TO SAM,



THESE REGULATIONS ARE ONLY CONCERNING THE GUIDELINES,
HOWEVER SPECIFIC YOU WANT TO MAKE THEM, FOR COUNTIES TO
ADOPT THEIR LOCAL SOLID WASTE PLANS. AND SO THERE'S NOT
A WHOLE LOT OF ENFORCEMENT IN COURT THAT CAN BE DONE.
ADMINISTRATIVELY, OUR ENFORCEMENT IS ENHANCED ONLY
BECAUSE -- MAINLY BECAUSE WE HAVE A MUCH MORE CLEAR SET
OF CRITERIA TO APPLY TO THE COUNTY PLANS SO THAT WHEN OUR
PROGRAM ANALYSTS AND MANAGERS ANALYZE THE PLAN AND BRING
IT TO YOU, THEY WILL BE POINTING OUT, BELIEVE ME,
DEFICIENCIES IN THESE PLANS, AND YOU WILL BE PROMPTED TO
RETURN ELEMENTS OF THESE PLANS AS DEFICIENT.

THAT WILL GET PEOPLE'S ATTENTION.

ULTIMATELY THERE WILL BE A DELINQUENT SITUATION WHICH WE DON'T WANT TO CREATE BY YOUR ACTIONS, BUT THERE WILL BE -- IF A COUNTY CAN'T MEET THE REQUIREMENTS OF THESE REGULATIONS AND CAN'T ADOPT A PLAN OR WON'T ADOPT A PLAN, THEN THAT'S ENFORCEABLE.

REMEMBER, TOO, THAT IN THE PERMIT SIDE, WE HAVE SPECIFIC ENFORCEMENT OF A THOUSAND-DOLLAR-A-DAY PENALTY FOR VIOLATION OF STANDARDS. SO THE ONE SIDE OF OUR LAW HAS CIVIL PENALTIES. WHERE WE'RE WEAK ON THAT SIDE IS THAT WE DON'T HAVE AUTHORITY TO ASSESS PENALTIES ADMINISTRATIVELY. BUT WE ARE IN THE BALLPARK FOR ASSESSING PENALTIES, AND WE HAVE THOUGHT ABOUT THIS A



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parrissers reporting service LOT, BUT THE TIME HAS TO BE RIGHT TO BRING SOME OF THESE STATUTORY CHANGES TO ENHANCE OUR ABILITY TO ENFORCE OUR STATUTES IN OUR GUIDELINES.

CHAIRMAN GALLAGHER: THANK YOU, BOB. SAM HAS
FINISHED HIS OPPORTUNITY; AND, JIM, YOU WANTED TO GO BACK
AND PICK UP ANOTHER COUPLE OF ITEMS.

BOARD MEMBER CALLOWAY: THANK YOU, MR. CHAIRMAN.

1'LL ONLY BE A COUPLE OF MINUTES HERE.

CORRECTION ON PAGE 73, FIRST PARAGRAPH, THE TEXT OF CURRENT REGULATIONS. YOU ARE LOOKING AT THE SECOND SENTENCE THERE, "THE SCHEDULE MUST REFLECT, MUST REFLECT." IT SOUNDS LIKE THE TYPEWRITER GOT STUCK THERE OR SOMETHING FOR A MOMENT. JUST HAPPENED TO PICK THAT LITTLE THING UP.

WE MENTIONED HERE, MR. CHAIRMAN, SEVERAL
TIMES THIS MORNING ABOUT PUBLIC HEARINGS. AND I WOULD
SUGGEST THAT THE -- MR. CHAIRMAN, THE REASON I WAS
WAITING, I WANTED THE COUNSEL TO HEAR THIS AND GET HIS
OPINION ON IT. WE MENTIONED SEVERAL TIMES THIS MORNING
PUBLIC HEARINGS, AND I DO THINK IT WOULD BE PROBABLY VERY
HELPFUL TO, CERTAINLY TO THE CHAIR AND PROBABLY THE
PUBLIC, IF OUR AGENDA SO IDENTIFIED THESE ITEMS AS PUBLIC
HEARING ITEMS. LIKE ITEM 1, THIS MORNING, YOU CLEARLY
CAUTIONED US THAT THIS WAS A PUBLIC HEARING, SHOULD HAVE
BEEN OPENED AS A PUBLIC HEARING, SHOULD HAVE BEEN CLOSED



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PUBLIC HEARING TO THE PUBLIC, AND THEN THE BOARD MEMBERS 1 2 HAVE THEIR DISCUSSION AND SO FORTH. 3 SO IF THESE -- I THINK IT WOULD BE HELPFUL IF THEY WERE IDENTIFIED ON THE AGENDA AS PUBLIC HEARING 4 5 ITEMS SO THAT THE PUBLIC DOES KNOW AND CERTAINLY THE CHAIR KNOWS THAT THESE ARE PUBLIC HEARINGS. IS THIS --6 7 ATTORNEY CONHEIM: MR. CALLOWAY, THE SAME 8 9 10 11 12 13 14

THOUGHT OCCURRED TO ME, AND IT HADN'T OCCURRED TO ME BEFORE BECAUSE WE NEVER HAD A PUBLIC HEARING AND WORKSHOPS ON THE SAME AGENDA. SO WHEN I LOOKED AT THESE, THEY DIDN'T LOOK LIKE THEY WERE ENOUGH DIFFERENT IN THEIR STATEMENT TO CATCH YOUR ATTENTION. IN THE FUTURE, IF THAT'S THE BOARD'S DIRECTION, THERE'S NO LAW REQUIRING THAT WE WRITE IT THIS WAY OR SOME OTHER WAY, WE CAN DO IT. THE LAW ONLY SAYS THAT WE HAVE TO BE CLEAR IN OUR AGENDA. WE CAN BE MORE CLEAR.

BOARD MEMBER CALLOWAY: BUT I THINK IF THE PUBLIC -- IF I WAS SITTING IN THE PUBLIC AND I COULD SEE AN ITEM THAT WAS A GENERAL ITEM OR VERSUS A PUBLIC HEARING ITEM, I WOULD RECOGNIZE THE DIFFERENCE, AND I THINK IT WOULD BE EASY.

I WANT TO GO TO PAGE 50, LAST PARAGRAPH THERE, M.

> CHAIRMAN GALLAGHER: PAGE 50? BOARD MEMBER CALLOWAY: PAGE 50, YES. WASTE



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REDUCTION, "TO DECREASE THE AMOUNT OF WASTE SOURCE BY REDESIGNING PRODUCTS AND PACKAGING CHANGES."

WHAT DO WE PROPOSE TO DO THERE? I'M ALL FOR THIS. I MEAN, IF WE CAN GET THE PACKAGING INDUSTRY
TO SHAPE UP HERE, I'M ALL FOR IT. WHAT CAN WE DO? WHAT DO WE MEAN BY THAT?

MR. LARSON: MR. CHAIRMAN, MR. CALLOWAY, I'D
LIKE TO ADDRESS THAT. THE PURPOSE FOR WHICH THESE
DEFINITIONS HAVE BEEN DESIGNED IS TO CLARIFY FOR
ANYBODY'S INFORMATION WHAT WE MEAN BY A WORD OR PHRASE
WHEN WE SAY IT. SO TO GET TO THE POINT OF THE RESPONSE
TO YOUR QUESTION, WE DO NOT PROPOSE TO DO ANYTHING AT
THIS TIME. BUT WHAT THIS DOES BY ENCODING IT OR PUTTING
IT IN OUR REGULATIONS IS THAT WHEN WE DO DECIDE TO, SAY,
DEVELOP LEGISLATION THAT MAY ADDRESS THE ISSUE OF WASTE
REDUCTION AND PACKAGING, WE WILL HAVE A CLEARLY
DELINEATED DEFINITION OF WHAT THAT MEANS. SO THIS IS A
TOOL WHICH WILL AT A LATER DATE SERVE AS THE MEANS TO DO
SOMETHING.

BOARD MEMBER CALLOWAY: ALL RIGHT. THAT'S

GREAT. I JUST SAW IT THERE, AND I THOUGHT IT WAS A GREAT

IDEA.

ONE MORE, MR. CHAIRMAN, AND THIS IS THE LAST. WE TALKED -- I ASKED THIS MORNING ABOUT SEWAGE SLUDGE, AND YOU REFERRED ME TO PAGE 64 AND 59. SO LET'S



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LOOK AT 59 FIRST, IF YOU WILL, FIRST PARAGRAPH, PARAGRAPH B. ONLY THING I SEE THERE IS "FORM OF LIQUIDS." IS THIS WHAT YOU ARE REFERRING TO AS SEWAGE SOLIDS? MR. SMITH: ON PAGE 58? BOARD MEMBER CALLOWAY: 59. I SEE. MR. LARSON: MR. CHAIRMAN AND MR. CALLOWAY, LOOK AT THE FOURTH PARAGRAPH DOWN ON PAGE 59 ALSO IS AN INCLUSIVE OF OTHER SPECIAL WASTES, AND THE LAST LINE OF PARAGRAPH 4, "LIQUID WASTES, SLUDGE, AND SLURRY WASTE." AND TO MR. SMITH'S COMMENT ON THE PREVIOUS "SLUDGE, SEPTIC TANK PUMPINGS."

PAGE ON PAGE 58, AT THE BOTTOM OF THE PAGE 26-4, THOSE WITHOUT THE BOARD ENUMERATED PACKET, THE LAST SENTENCE,

BOARD MEMBER CALLOWAY: AND THIS HAS TO BE A PART OF THEIR COSWMP PROGRAM. IS THIS CORRECT NOW?

EACH ONE OF THESE ELEMENTS WE'RE MR. SMITH: GOING THROUGH RIGHT NOW ARE REQUIRED ELEMENTS OF EVERY COSWMP. AND, BASICALLY, WHAT THIS SECTION DOES IS TELL THEM THAT THEY HAVE TO IDENTIFY THE QUANTITIES IN THIS SUBPARAGRAPH, A, AND THEN A LAST PARAGRAPH, UNDERLINED PARAGRAPH ON 59 STATES HOW THEY SHALL HANDLE THAT. SHALL HAVE THE DESCRIPTION OF HOW THEY HANDLE THAT IN THE PLAN.

BOARD MEMBER CALLOWAY: YOU SAY 59, THE LAST PARAGRAPH, STORAGE AND COLLECTION?



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1 MR. SMITH: THE FOURTH PARAGRAPH TALKS ABOUT HOW
2 THEY'LL HANDLE THE SPECIAL WASTE.
3 BOARD MEMBER CALLOWAY: WELL, YOU'VE TAKEN INTO
4 CONSIDERATION THAT THAT'S, YOU KNOW, SUBJECT TO EPA REGS
5 AND IT IS TOXIC. ISN'T THAT CONSIDERED, CANNOT GO IN
6 JUST ORDINARY LANDFILLS?
7 MR. SMITH: SOME MAY BE ABLE TO GO -- I DON'T
8 KNOW ABOUT ORDINARY LANDFILLS. THERE'S NOT THAT MANY

THAT GOES TO ORDINARY LANDFILLS.

BOARD MEMBER CALLOWAY: AS I UNDERSTAND, SOME LANDFILLS WILL ACCEPT IT, SOME WON'T. I USED THE WRONG TERM. I'M SORRY. SOME WILL ACCEPT IT, SOME WON'T. ARE WE NOW BEING ABLE TO IDENTIFY THAT? HOW ARE WE GOING TO GET AROUND THAT? SUPPOSING SAN MATEO COUNTY OR CONTRA COSTA COUNTY DOESN'T HAVE A LANDFILL THAT WOULD ACCEPT, IT, THEN WHAT DO THEY DO?

MR. SMITH: THEN WE, IN LOOKING AT THE PLAN,
WOULD IDENTIFY THAT AS A PROBLEM THEY HADN'T ADDRESSED;
AND WE WOULD EXPECT, THROUGH THE SECTIONS IN THIS
REGULATION AND IN ONE DEALING WITH DISPOSAL, THAT THEY
PRESCRIBE A PROGRAM FOR HANDLING THE SLUDGE THAT GOES
INTO NONHAZARDOUS WASTE FACILITIES. I MEAN, THE ONES
THAT ARE HAZARDOUS SHOULD BE HANDLED BY THE COMPREHENSIVE
HAZARDOUS WASTE PROGRAM PLAN.

BOARD MEMBER CALLOWAY: OKAY.



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MR. LARSON: MR. CHAIRMAN, IF I MAY, PLEASE. TOO. IT'S AN IMPORTANT ISSUE OR ITEM THAT MR. CALLOWAY BRINGS UP WHEN HE MENTIONED EPA BECAUSE WE ARE ALL AWARE OF THE SUBTITLE D REGULATIONS THAT ARE CURRENTLY UNDER DEVELOPMENT. AS WE GO THROUGH THIS PROCESS OF CONSIDERATION AND FOR REVISION OF OUR REGULATIONS, OF COURSE. WE'LL BE CLOSELY MONITORING THAT PROGRESS OF THE EPA SUBTITLE D REGULATIONS. ON OCTOBER 14TH, IF MY MEMORY SERVES ME RIGHT. WE WILL HAVE STAFF ATTENDING A BRIEFING IN LOS ANGELES SPONSORED BY EPA FOR CONSIDERATION OF THESE 11

SUBTITLE D DRAFT REGULATIONS SO THAT WE'RE -- WHEN WE

REACH OUR FINAL PRODUCT BEYOND THIS PRELIMINARY STAGE.

THAT WE HAVE COORDINATION THAT THE TWO MESH TOGETHER WELL

BOARD MEMBER CALLOWAY: I'M GLAD TO SEE YOU ARE ON THAT BECAUSE IT IS AN IMPORTANT ITEM RIGHT NOW, BUT IT'S GOING TO BECOME MORE IMPORTANT AS WE GO ALONG BECAUSE OF THE DISPOSAL PROBLEMS WITH IT. THANK YOU. MR. CHAIRMAN.

BOARD MEMBER BREMBERG: HAVE YOU RECEIVED COPIES OF THAT, THE SUBTITLE D BOOK MAILED OUT BY EPA? GOTTEN IT IN OUR CITY.

> MR. LARSON: YES.

AND DON'T CONFLICT.

BOARD MEMBER MOSCONE: I GOT ONE FROM THE BOARD



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THE OTHER DAY.

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CHAIRMAN GALLAGHER: ON THE ISSUE THAT MR. CALLOWAY RAISES HAVING TO DO WITH DISPOSAL OF SOME SPECIAL WASTES, THE FACT THAT IT MUST BE AN ELEMENT OF THE PLAN IS IMPORTANT IN THAT IF THEY CANNOT OR DO NOT HAVE A MEANS OF DISPOSAL OF THAT SPECIAL WASTE, THEY CAN COME TO US FOR HELP TO TRY TO FIND WHERE IT CAN BE DISPOSED OF. BUT THEY HAVE THE RESPONSIBILITY OF, AT LEAST, ADDRESSING THE ISSUE. AND THE SOLUTION, THEN, COMES EITHER FROM THEIR OWN INQUIRIES OR COMING TO US FOR HELP. IS THIS A FAIR STATEMENT?

MR. SMITH: MR. CHAIRMAN, THAT SOLUTION SHOULD BE REFLECTED IN THE PLAN THAT'S SUBMITTED TO US.

CHAIRMAN GALLAGHER: IN THE PLAN ITSELF.

BEFORE WE GET OFF THAT PAGE, THERE IS ONE THING THAT I'D LIKE TO RAISE AS AN ITEM. IT'S RIGHT BELOW THAT ITEM C. "AN ESTIMATE OF THE EXTENT OF THE LITTER PROBLEM IN THE COUNTY." I'D LIKE TO ADD TO IT "AND THEIR PLANS FOR ABATING IT."

MR. SMITH: IF I JUST MIGHT EXPLAIN, MR. CHAIRMAN. THIS SECTION JUST DEALS WITH IDENTIFYING QUANTITIES OF WASTE. UNDER THE DISPOSAL AND PROCESSING SECTION, WE DO ASK THAT EXISTING AND PROPOSED LITTER CONTROL AND CLEAN-UP PROGRAMS BE IDENTIFIED.

CHAIRMAN GALLAGHER: THANK YOU. NOW, IS THERE



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ANY OTHER QUESTIONS ON THE ITEM THAT WE CONSIDERED THIS MORNING FROM THE BOARD?

BOARD MEMBER BEAUTROW: I JUST WANT TO ASK NOW

FOR THE TIMETABLE. I DON'T REMEMBER AT THE OUTSET

WHETHER YOU SAID THIS OR NOT. WOULD YOU EXPLAIN THE

TIMETABLE ON GETTING THESE THINGS THROUGH THE PROCESS AND

WHEN THEY WILL BE -- IF EVERYTHING WENT WELL, WHEN THEY

WILL BE IN PLACE?

MR. SMITH: GETTING THE REGULATIONS DONE COMPLETED?

MR. OLDALL: ACTUALLY, YOU'VE TAKEN ONE OF THE MAJOR TASKS THAT WE'RE GOING TO HAVE TO WORK OUT FOR THE EARLY PART OF NEXT YEAR. THAT IS, THE REGULATIONS THAT, BY LAW, WE HAVE TO HAVE DONE HAVE TO TAKE PRECEDENCE.

AND WHAT WE ARE DOING NOW IS LOOKING VERY CAREFULLY WHAT IT'S GOING TO TAKE US TO FINISH UP 2448 EXACTLY ON TIME, AND HOW WE'RE GOING TO FIT IN ALL OF THESE OTHER REGULATIONS THAT WE'RE GOING TO HAVE TO DO. THESE ARE BEHIND THE 2448'S. WE'RE GOING TO HAVE TO HAVE THE WORKSHOPS, THE PUBLIC HEARINGS, AND TO OAL WITH THEM. AND MY GUESS IS THAT IT'S GOING TO BE PROBABLY ABOUT THE MIDDLE PART OF NEXT YEAR, BUT I WOULD REMIND EVERYBODY THAT THE 2448 STUFF HAS GOT TO COME FIRST ACCORDING TO LAW.

BOARD MEMBER BEAUTROW: WELL, BECAUSE THIS IS --



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LIKE I SAID EARLIER, THE COSWMP PROCESS IS THE MAINSTREAM AND OUR LIFE BLOOD, AND EVERYTHING IS IMPORTANT IN ITS RELATIVE SCHEME OF THINGS; BUT ISN'T THERE SOME WAY THAT WE CAN -- THE VERY NATURE OF WHAT I WAS TALKING ABOUT, AT LEAST, MY OWN INTEREST HERE, IN THIS RESOURCE RECOVERY SECTION HERE, THAT WE'VE GOT TO GET THIS THING GOING AND DO SOMETHING ABOUT IT RIGHT AWAY. AND, TO ME, TO WAIT TILL THE MIDDLE OF NEXT YEAR -- I MEAN, OCTOBER, NOVEMBER, DECEMBER, AND, YOU KNOW, NINE MONTHS FROM NOW?

MR. OLDALL: IF WE CAN ESTIMATE WHAT IT TAKES TO GO THROUGH THE OAL PROCESS, I THINK WE TALKED ABOUT THAT THIS MORNING, CATHERINE, DIDN'T WE?

MS. CLOSE: THE ESTIMATE OF THE OAL PROCESS.

FROM THE TIME OF NOTICE UNTIL THE REGULATIONS ARE

EFFECTIVE AS LAW, IF EVERYTHING GOES FAIRLY SMOOTHLY, WE

NEED TO FIGURE ABOUT SIX MONTHS. THAT'S FORMAL NOTICE.

THAT'S AFTER YOU'VE GONE THROUGH YOUR PRELIMINARY

DISCUSSIONS WITH THE FIELD AND HAVE COME UP WITH A DRAFT

OF REGULATIONS THAT YOU THINK IS PRETTY MUCH WHAT YOU

WANT TO GO WITH. THAT'S YOUR FORMAL PUBLICATION IN THE

ADMINISTRATIVE REGISTER.

CHAIRMAN GALLAGHER: WITH THE REGULATIONS AS WE NOW HAVE THEM ARE STILL IN FULL FORCE AND EFFECT UP UNTIL THE TIME THEY'RE CHANGED BY THE OAL'S PROCEDURE.

MS. CLOSE: RIGHT. IF THE BOARD WERE TO ADOPT



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THESE REGULATIONS AND THEN FOR SOME ADMINISTRATIVE
PROBLEMS OR DEALINGS WITH OAL, THERE WERE A DELAY IN
THEIR BEING EFFECTIVE, THE CURRENT REGULATIONS WOULD
CONTINUE EFFECTIVE UP UNTIL THIS ACTION WENT THROUGH. SO
THERE WON'T BE A GAP.

CHAIRMAN GALLAGHER: THANK YOU.

MR. LARSON: MR. CHAIRMAN, PROGRAMMATICALLY,
TOO, FROM THE PLANNER'S PERSPECTIVE OVER HERE ON THIS
SIDE OF THE TABLE, THAT'S THE LEGAL INTERPRETATION. WE
WOULD HOPE TO HAVE THE OPPORTUNITY TO GO OUT AND TARGET
VERY SPECIAL AUDIENCES, PARTICULARLY OUR PLANNING
LIAISONS WITH WHOM WE WORK WITH ON THESE COUNTY PLANS AND
HOLD A SERIES OF WORKSHOPS.

YOU ARE REALLY SEEING THE VERY FIRST CUT AT THE EFFORT TO TAKE A PRODUCT TO THOSE OUT THERE WHO WILL BE ULTIMATELY IMPLEMENTING IT. I DO UNDERSTAND MR. BEAUTROW'S VALID POINT, THAT NOW IS REALLY AN IMPORTANT TIME TO ACT ON THE ISSUES SO THAT WE CAN ESTABLISH THAT INTEREST.

BOARD MEMBER BEAUTROW: AT THE VERY LEAST, COULD WE DO THIS: COULD WE PUT OUT A PRESS RELEASE: BOARD CONSIDERING REVISION TO REGULATIONS AND BLAH, BLAH, BLAH, AND, YOU KNOW, HIGHLIGHT IT. THE BOARD IS -- I MEAN, WE'VE GOT TO GET THE MESSAGE OUT SOMEHOW THAT THIS IS IN THE STREAM. WE'RE DOING SOMETHING.



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barrısters' reportıng service 1 CHAIRMAN GALLAGHER: MR. MOSCONE.

BOARD MEMBER MOSCONE: WE ARE REGARDING THIS AS A PUBLIC HEARING AND WORKSHOP?

ATTORNEY CONHEIM: THIS IS JUST A WORKSHOP IN THE CONTEXT OF A REGULAR BOARD MEETING.

CHAIRMAN GALLAGHER: ANY MORE QUESTIONS FROM
MEMBERS OF THE BOARD? NOW, WE'VE ASKED THE PUBLIC, THOSE
PEOPLE WHO HAVE BEEN SITTING HERE LISTENING TO US, TO
WAIT PATIENTLY AND THEY HAVE DONE SO. NOW IS THE
OPPORTUNITY FOR THE PUBLIC TO COME FORWARD AND MAKE THEIR
COMMENTS ABOUT WHAT'S TRANSPIRED THIS MORNING.

I DO HAVE ONE ITEM. ONE OF THE PEOPLE WHO WAS IN THE AUDIENCE COULD NOT STAY HERE, AND HE HAS GIVEN US SOME WRITTEN COMMENTS, WHICH WE WOULD LIKE TO HAVE READ INTO THE RECORD SO THAT EVERYTHING IS COMPLETE AND ON THE TAPE. MR. CONHEIM RECEIVED THESE COMMENTS; AND I'M GOING TO ASK YOU, MR. CONHEIM, IF YOU WILL, PLEASE READ INTO THE RECORD THE COMMENTS THAT WERE MADE BY MR. MARINO.

ATTORNEY CONHEIM: MR. AL MARINO GAVE ME SOME COMMENTS. HE WANTED TO RAISE TWO ISSUES. FIRST, HE'S ASKING WHETHER THERE SHOULD BE SOME RECOGNITION IN THE PLANNING PROCESS OF THE CHANDLER BILL, WHICH WAS SIGNED BY THE GOVERNOR, WHICH SPEAKS TO THE PROBLEM OF TWO-CITY COUNTIES. THE BOARD SUPPORTED THAT BILL, AND HE ASKED



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barrısters' reporting service THAT THAT BE GIVEN SOME RECOGNITION IN THE REGULATIONS.

APPROPRIATE; AND ON PAGE 89 OF THE REGULATIONS, THERE IS A REFERENCE TO RESOLUTIONS REPRESENTING THE APPROVAL OF A MAJORITY OF THE CITIES WITHIN THE COUNTY. AND TO THE EXTENT THAT THAT IS INACCURATE WITH THE STATUTE, WE CAN TINKER WITH THAT AND MAKE SURE THAT WE DON'T PUT ANYTHING IN THE REGS WHICH ARE INCONSISTENT WITH THE NEW RULES FOR TWO-CITY COUNTIES. SO WE WILL TAKE A LOOK AT THAT AND APPLY THAT WHERE NECESSARY.

THE OTHER ISSUE THAT AL WANTED TO RAISE WAS TAKING A LOOK AT ENVIRONMENTAL DOCUMENTS FOR PLANS, AND IT WAS IN THIS CONTEXT, CEQA, THAT HE FELT THAT THE ENVIRONMENTAL DOCUMENT FOR THE PLAN SHOULD STIPULATE WHETHER OR NOT IN THE SHORT-TERM ALL ANTICIPATED PRIVATE AND PUBLIC DEVELOPMENT WITHIN THE CITIES AND THE COUNTIES CAN ADEQUATELY BE SERVED BY THE DISPOSAL CAPACITY, EXPORT, OR OTHER MEANS THAT IS PLANNED FOR FOR THE FIVE-YEAR PERIOD BEFORE THE NEXT REVISION.

THE BOARD COULD THEN REACT TO ENVIRONMENTAL DOCUMENTS SUBMITTED TO THE CLEARING HOUSE FOR DEVELOPMENTS IN THE COUNTIES. AND WHERE THE QUESTION OF HANDLING OF ADDITIONAL WASTE TO BE GENERATED IS NOT SPOKEN TO OR IS CONTRARY TO THE ENVIRONMENTAL DOCUMENT OF THE WASTE MANAGEMENT PLAN, THEN THE BOARD HAS AUTHORITY



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OVER -- COULD COMMENT ON THOSE ENVIRONMENTAL DOCUMENTS WITH RELATIONSHIP TO THE WASTE MANAGEMENT PLAN.

WHAT HE'S DONE IS HE'S RAISED THAT ISSUE AGAIN ABOUT DEVELOPMENT AND INFRASTRUCTURE, AND THERE ARE A NUMBER OF WAYS TO HANDLE THAT. THERE MAY BE SOME POINTS OF ACCESS EVEN IN THE PLANNING REGULATIONS WHERE, AS A PLANNING ELEMENT, THE COSWMPS SHOULD DEAL WITH, NOT ONLY THE PLANNED-FOR CAPACITY, BUT ITS RELATIONSHIP TO ANALYZED DEVELOPMENT, PUBLIC AND PRIVATE DEVELOPMENT. AND THAT'S NOT SOMETHING WE'VE DONE WITH GREAT DETAIL.

AND WE CAN -- OUR REGULATIONS DON'T SPECIFY WHAT HAS TO BE IN THE ENVIRONMENTAL DOCUMENT. BUT I'M NOT EXACTLY SURE HOW TO HANDLE THESE ISSUES, BUT I THINK THEY CAN BE HANDLED. I'VE TYPED THEM UP AND OUR PEOPLE WILL LOOK AT THEM AND TRY AND PUT THEM IN THE RIGHT PLACE OR FOCUS THEM WHERE IT'S POSSIBLE TO DO SO.

THOSE ARE THE ISSUES THAT AL MARINO WANTED RAISED WITH REGARD TO THE REGULATION ITEM THIS MORNING.

CHAIRMAN GALLAGHER: THANK YOU. MR. LARSON.

MR. LARSON: MR. CHAIRMAN, ONE OTHER SET OR RECOMMENDATIONS, WRITTEN COMMENTS WERE RECEIVED THIS MORNING FROM SACRAMENTO COUNTY. MR. GEORGE LYNCH, WHO WAS PRESENT EARLIER THIS MORNING, BUT, UNFORTUNATELY, COULD NOT ATTEND THIS AFTERNOON'S SESSION, LEFT COPIES, WHICH I BELIEVE HAVE RECENTLY BEEN PASSED OUT TO THE



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BOARD MEMBERS FOR REVIEW. AND I SPOKE WITH HIM AT SOME LENGTH, AND I'D LIKE TO SUMMARIZE BRIEFLY WHAT HIS CONCERNS WERE AND HOW HIS COMMENTS ARE FRAMED.

AND I'LL START OFF BY SAYING THAT HE WAS

VERY PLEASED THAT WE ARE REVIEWING THESE REGULATIONS AND

IS ALSO PLEASED WITH MOST OF THE RECOMMENDATIONS THAT ARE

EMBODIED THEREIN.

HOWEVER, HIS MAJOR POINT WAS THAT MOST OF
THE TIME CRUNCHES, IF YOU WILL, OR DEADLINES THAT ARE
IMPOSED ARE IMPOSED UPON LOCAL GOVERNMENT IN TERMS OF
CIRCULATING DRAFT AND FINAL DOCUMENTS TO CITIES AND
HAVING ADEQUATE TIME TO GET COMMENTS BACK AND ADEQUATE
TIME TO INTEGRATE THOSE COMMENTS WHICH THEY ACCEPT INTO A
PLAN. AND SO HE HAS DEVELOPED HERE ON PAGE 1 OF THIS
HANDOUT WHAT OUR RECOMMENDATIONS ARE IN THESE DRAFT
PLANS, AND ON PAGE 2 WHAT HE WOULD LIKE TO HAVE
CONSIDERED. CERTAINLY, I TOLD HIM THAT HIS COMMENTS
WOULD BE VERY SERIOUSLY CONSIDERED.

COUPLE OF ITEMS THAT ARE ON THE SECOND PAGE, HIS PROPOSED COMMENTS, ARE BEYOND THE SCOPE OF REGULATORY CHANGE SINCE THEY CALL FOR SOME CHANGES IN STATUTORY LIMITS THAT ARE IN THE CODE RIGHT NOW. AND I SAID THAT WE WOULD CERTAINLY TAKE THESE UNDER CONSIDERATION, AND STAFF -- OR AT THE BOARD'S DIRECTION WILL GET BACK TO HIM AS TO OUR



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1	COMMENTS ON THEM.
2	CHAIRMAN GALLAGHER: FINE. IS THERE ANYONE IN
3	THE AUDIENCE THAT WANTS TO MAKE FURTHER COMMENT ON THE
4	WORK DONE THIS MORNING? I BELIEVE WE COVERED ARTICLES 1
5	THROUGH 5; IS THAT CORRECT, OR DID WE GET CLEAR TO 7?
6	MR. SMITH: WE'RE ALMOST THROUGH 6. WE HAVE A
7	FEW MORE ITEMS ON 6.
8	CHAIRMAN GALLAGHER: IF THERE IS, WILL YOU
9	PLEASE COME FORWARD AND MAKE YOUR COMMENTS? I GUESS WE
10	CAN PICK UP WHERE YOU LEFT OFF AND START OVER AGAIN.
11	SAME PROCEDURE WILL APPLY. WE WILL HOLD
12	OUR COMMENTS UNTIL AFTER WE'VE GONE THROUGH THE ARTICLE
13	AND RECOMMENDATIONS BY STAFF.
14	MR. SMITH: AFTER WE GO THROUGH THE COMPLETE
15	ARTICLE, THEN I'LL ASK FOR QUESTIONS.
16	CHAIRMAN GALLAGHER: WHAT PAGE ARE YOU GOING TO
17	START ON?
18	MR. SMITH: I JUST HAD TO FIND IT MYSELF.
19	MR. OLDALL: 69.
20	MR. SMITH: 69 IS CORRECT.
21	THIS IS SECTION 17136 OF THE REGULATIONS.
22	THIS SECTION DESCRIBES WHAT SHOULD BE IN THE PLAN
23	ADMINISTRATION ELEMENT. WE'VE LOOKED THROUGH THIS
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CAREFULLY AND FOUND THAT THE PRINCIPAL WEAKNESS IS IT

DOESN'T MEET OAL'S CRITERIA FOR CLARITY. SO IT'S BEEN

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MAINLY REWRITTEN SO THAT IT IS CLEAR. I DON'T SEE ANY SUBSTANTIVE CHANGES IN THIS SECTION.

THE NEXT SECTION ON PAGE 70, SECTION 17137,
THIS DESCRIBES HOW THE ECONOMIC FEASIBILITY OF THE PLAN
PROGRAM SHALL BE DONE. WE HAVE REVIEWED THIS AND FOUND
THAT, FOR THE MOST PART, IT'S ALL RIGHT, BUT THE LANGUAGE
NEEDS TO BE CLARIFIED.

IN REWRITING IT, WE PUT IN A STATEMENT TO MAKE IT CLEAR THAT THE ECONOMIC FEASIBILITY DONE ON THE PLAN SHOULD BE CLOSELY TIED IN WITH THE PURPOSE, INTENT, PLAN CONTENTS, AND MEASURES TO ACHIEVE OBJECTIVES. WE'VE ALSO MADE THE ANALYSIS FOR THE MID -- MEDIUM TERM A LITTLE CLEARER.

NOW, WE'RE ON PAGE 71, SECTION 17138. THIS IS ON THE ENFORCEMENT PROGRAM. THE EXISTING -- AND YOU CAN SEE THE EXISTING GUIDANCE IS ON B, AND IT JUST SIMPLY STATES THAT -- IN THE EXISTING REGULATIONS THAT THE PLAN SHALL LIST ALL THE DESIGNATED LOCAL ENFORCEMENT AGENCIES WITHIN THE COUNTY. WHAT WE HAVE DONE IS GONE THROUGH AND REWRITTEN THAT SECTION SO IT INCLUDES SUCH THINGS AS WHO ARE THE LOCAL ENFORCEMENT AGENCIES IN THE COUNTY.

SOMETIMES THERE'S A NUMBER OF THOSE, THE COUNTIES AND THE INCORPORATED CITIES. WE ASKED THEM TO DELINEATE THEIR ENFORCEMENT PROGRAM AND HOW THEY INTEND TO MEET THE REQUIREMENTS OF THOSE PROGRAMS, AND IT ALSO TALKS ABOUT



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HOW THEIR DUTIES TIE IN WITH OTHER AGENCIES INVOLVED IN SOLID WASTE ENFORCEMENT.

THE BOTTOM OF PAGE 72, SECTION 17139, THIS SECTION DEALS WITH THE PLAN ELEMENT DEALING WITH IMPLEMENTATION. AS YOU RECALL, AWHILE BACK THE LEGISLATURE REQUIRED THAT COUNTY SOLID WASTE MANAGEMENT PLANS HAVE DETAILED IMPLEMENTATION SCHEDULES AND THAT THEY BE TIME SPECIFIC.

IN REWRITING THIS ARTICLE, THIS SECTION, WE DID THAT TO MAKE IT COMPLY WITH THAT GOVERNMENT CODE REQUIREMENT. SO NOW WE'VE ALSO MADE SURE THAT THE KEY ELEMENTS FOR EACH TASK ARE SPELLED OUT IN THIS SECTION.

AND THAT WOULD BE WHAT IS THE PROGRAM TASK TO BE IMPLEMENTED, THE AGENCIES AND PARTIES RESPONSIBLE FOR IMPLEMENTING, AND APPROXIMATE DATES FOR IMPLEMENTING THE TASKS.

MOVING ON TO -- LET'S SEE -- FORMALLY THE
CONTINGENCY PLAN -- THE INFORMATION ON THE CONTINGENCY
PLAN IN THE EXISTING REGULATIONS WAS TIED IN THE
IMPLEMENTATION SECTION OF THE PLAN. WHAT HAPPENED WAS
THAT NOT TOO MUCH ATTENTION WAS GIVEN TO THAT, SO WE ARE
SUGGESTING THAT WE DEVELOP A SEPARATE REGULATION FOR THE
CONTINGENCY PLAN. WE HAVE ALSO ADDED SUDDEN AND
UNEXPECTED CLOSURE OF SOLID WASTE FACILITIES AS A
CONTINGENCY TO PLAN FOR. THE EXAMPLE IN L.A. HAS MADE US



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CHANGE THAT SECTION.

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THE NEW ELEMENT OF THE GUIDELINES WILL BE THE ELEMENT FOR THE HOUSEHOLD HAZARDOUS WASTE PROGRAM. AS YOU ARE AWARE, AB 1809 REQUIRED THAT IF THE COUNTIES DETERMINED A NEED FOR IT, THAT THE HOUSEHOLD HAZARDOUS WASTE PROGRAM BE IDENTIFIED IN THE COUNTY SOLID WASTE MANAGEMENT PLAN. SO WE HAVE CAREFULLY PREPARED THIS IN CONSULTATION WITH THE PROGRAM STAFF THAT ARE WORKING ON THIS ELEMENT AND HAVE INCLUDED IT HERE.

WE ASK THAT THEY HAVE -- SOME OF THE THINGS INCLUDED IN THIS SECTION WOULD INCLUDE A DESCRIPTION OF THE EXISTING AND PROPOSED PROGRAMS. IDENTIFICATION OF THOSE TYPES OF WASTE THAT ARE HOUSEHOLD HAZARDOUS, INDICATION OF PARTIES RESPONSIBLE FOR COLLECTING THESE WASTES, PUBLIC INFORMATION PROGRAMS, SOURCES, AND USE OF WASTE REDUCTION OR RECYCLING USED TO REDUCE THE AMOUNT OF HAZARDOUS WASTE GETTING IN THE CONVENTIONAL WASTE STREAM.

THIS CONCLUDES MY COMMENTS ON ARTICLE 6. WE'RE OPEN FOR QUESTIONS FROM ANY BOARD MEMBERS.

CHAIRMAN GALLAGHER: OKAY. WE HAVE ENOUGH TIME TO GET THROUGH THAT. WE'LL START DOWN WITH MR. ARAKALIAN AND SEE IF HE HAS ANY COMMENTS THAT HE WANTS TO ADD.

MR. BEAUTROW.

BOARD MEMBER BEAUTROW: ONLY THE -- AGAIN, THE PERMISSIVE AND THE SHOULD OR SHALL. YOU'LL SEE THAT



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THROUGHOUT THESE. THANK YOU.

CHAIRMAN GALLAGHER: MRS. BREMBERG.

BOARD MEMBER BREMBERG: THAT WAS -- MR. BEAUTROW
TOOK CARE OF MINE.

CHAIRMAN GALLAGHER: GOLLY. WE'RE MOVING RIGHT ALONG.

MR. BROWN? MR. CALLOWAY?

BOARD MEMBER CALLOWAY: ONE THING. IS THERE ANY WAY TO SET NUMBER OF TIMES THAT WE REQUIRE, LIKE -- IN OTHER WORDS, WE REQUIRE INSPECTIONS OF LANDFILLS, OKAY? CERTAIN EVERY, WHAT, TWO OR THREE YEARS, WHATEVER IT IS. IS THERE ANY WAY TO SET A NUMBER OF TIMES OR MINIMUM REQUIREMENTS THAT COUNTIES WILL DEAL WITH HOUSEHOLD HAZARDOUS? IN OTHER WORDS, SHOULD THEY DEAL WITH IT EACH YEAR? ONCE A YEAR? ONCE EVERY FIVE YEARS?

MR. SMITH: I CAN GIVE YOU SOME BACKGROUND. THE REQUIREMENT TO INCLUDE THIS PARTICULAR ELEMENT IN THE PLAN IS UNIQUE IN THAT WHEN THE LEGISLATURE WROTE IT, IT SAID, "IF THE COUNTY DETERMINES A NEED." WITH ALL THE OTHER ELEMENTS, THIS BOARD HAS THE DISCRETION ON WHAT ELEMENTS SHOULD BE REVISED. THE WAY THAT LEGISLATION WAS WORDED, IT SAYS IF THE COUNTY DETERMINES THE NEED. SO THEY HAVE TO DETERMINE THE NEED BEFORE WE CAN START -- BEFORE WE CAN REVIEW THE PLAN THAT HAS IT IN IT.

BOARD MEMBER CALLOWAY: I'M CONCERNED BECAUSE.

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barristers' reporting service YOU SEE, IF WE DON'T DO IT, SOMEBODY'S GOING TO DO IT FOR US. AND WE'RE EITHER GOING TO GET THE LEGISLATORS TO DO IT, WE'RE GOING TO GET IT THROUGH THE INITIATIVE PROCESS, OR SOMETHING. AND I'D JUST LIKE TO SEE LOCAL GOVERNMENT AND US DEAL WITH IT BEFORE SOMEBODY ELSE STARTS TO STICK THEIR BIG NOSE INTO IT, AND WE MIGHT LIKE THE WAY THEY'RE GOING TO PROPOSE THAT WE HAVE TO DO IT. AND THOSE ARE MY CONCERNS. THANK YOU.

CHAIRMAN GALLAGHER: ANYTHING ELSE? THANK YOU.

THE BOARD HAS NOW CONCLUDED THEIR COMMENTS. ARE THERE

ANY COMMENTS FROM THE PUBLIC ON THE LAST PART OF THE

ARTICLES? HEARING NONE, WE'RE READY TO MOVE RIGHT AHEAD.

WE HAVE AT LEAST ANOTHER HALF AN HOUR WE CAN WORK ON IT.

MR. SMITH: RIGHT. IN THIS WE'RE GOING TO BE DEALING WITH ARTICLE 7, WHICH DESCRIBES THE PROCEDURES FOR PREPARING, REVIEWING, AND APPROVING COUNTY PLANS, PLAN REVIEW REPORTS. AND COSWMP REVISIONS.

WE, ALSO, IN ARTICLE 8 WILL BE DEALING WITH
THE SECOND ARTICLE, ARTICLE 8, WHICH PRESCRIBES THE
PROCEDURES FOR PREPARING, REVIEWING, AND APPROVING COUNTY
PLAN AMENDMENTS. AFTER DEALING WITH THESE TWO ELEMENTS
FOR ABOUT NINE YEARS AND HAVING TO ADVISE COUNTY ON HOW
TO PREPARE THE VARIOUS PLAN DOCUMENTS, I FOUND THAT
THERE'S A LOT OF CONFUSION OUT THERE HAVING TWO SEPARATE
ARTICLES THAT DEAL WITH TWO DIFFERENT TYPES OF PLAN



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DOCUMENTS. AND, ALSO, IN BOTH ARTICLES THE SEQUENCING ISN'T REALLY SPELLED OUT THAT CLEARLY. SO THAT WAS A PROBLEM I HAD FOUND WITH BOTH OF THE SECTIONS.

SO TO TAKE CARE OF THE FIRST PROBLEM, WE'RE SUGGESTING THAT THE TWO SECTIONS BE COMBINED, THAT THE SAME PROCEDURES FOR THE PLAN AMENDMENT APPLY TO THE PLAN REVISION SO THAT IT'S ALL IN ONE PLACE AND PEOPLE AREN'T GETTING CONFUSED WHICH ARTICLE THEY'RE SUPPOSED TO BE READING.

SO THE FIRST SECTION FOR THIS ARTICLE. THEN, BASICALLY LAYS THAT GROUNDWORK. IT ALLOWS ARTICLE 7 TO APPLY TO ALL PLAN REVISION, ALL PLAN COSWMP DOCUMENTS. THE AMENDMENTS AND REVISIONS.

I JUST WANT TO POINT OUT BEFORE GETTING INTO THIS THAT THERE ARE SOME DISTINCTIONS BETWEEN THE PROCEDURES FOR PREPARING ORIGINAL PLANS AND REVISIONS AND AMENDMENTS, AND ONE OF THEM IS THAT THE EXISTING PROCEDURES FOR PREPARING PLAN AMENDMENTS DO NOT ALLOW FOR ANY CITY REVIEW OF THE DRAFT PLAN.

ALSO, THE ARTICLE GOVERNING PLAN AMENDMENTS DOESN'T HAVE A TIME FOR THE COUNTIES TO RESUBMIT. THERE'S NOT A SPECIFIED TIME FRAME FOR THE COUNTIES TO RESUBMIT THEIR DEFICIENT PLAN AMENDMENTS. AND THE OTHER DIFFERENCE IS THE REVIEW PERIOD FOR THE DRAFT COSWMP AMENDMENT IS 30 DAYS. THE REVIEW PERIOD FOR PLAN



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REVISION IS BETWEEN 30 AND 60. SO THOSE ARE THE MAIN DIFFERENCES.

SO, AGAIN, THE FIRST SECTION WOULD SPELL
OUT CLEARLY THAT IT'S THE INTENTION OF THIS ARTICLE THAT
THIS ARTICLE WILL APPLY TO ALL PLAN DOCUMENTS. ALL THESE
PROCEDURES APPLY TO ALL PLAN DOCUMENTS. AND THAT'S ON
PAGE 77.

NOW, GOING THROUGH THE REST OF THE
SECTIONS, STARTING WITH PAGE 77, SECTION 17140, THIS
DEALS WITH THE BOARD OF SUPERVISORS' ROLE IN PREPARING
THE PLAN. THIS SECTION DEALS WITH THE BOARD OF
SUPERVISORS' ROLE IN PREPARING THE PLAN. THIS, AGAIN, IS
DUPLICATING WHAT IS ALREADY IN THE GOVERNMENT CODE AND
VIOLATES OAL'S CRITERIA FOR NONDUPLICATION.

SO THIS IS SIMILAR TO THE ONE WE'VE SEEN

ALREADY. WE'RE SAYING AT THIS POINT THAT IT BE DELETED,

BUT WE'LL TAKE INTO CONSIDERATION YOUR COMMENTS YOU MADE

ON THAT OTHER SECTION BEFORE BEING FIRM ON THAT.

THESE TWO SECTIONS DEAL WITH THE COUNTIES' PREPARATION
AND SUBSEQUENT BOARD ACTION ON THE PLAN REVIEW REPORT.
THESE EXISTING SECTIONS ARE UNCLEAR ABOUT WHAT THE
BOARD'S ACTUAL ROLE IS DURING THE TIME THAT THE COUNTY IS
PREPARING THAT PLAN REVIEW REPORT. ALSO, THE EXISTING
SECTION IS UNCLEAR ON WHO REALLY DETERMINES THE NEED FOR



1	A REVISION. IT'S NOT CLEARLY SPELLED OUT THERE, THE
2	BOARD, THE COUNTY, OR BOTH. AND IT'S UNCLEAR WHEN THE
3	REPORT IS TO BE SUBMITTED. EXISTING CODE JUST SAYS
4	BEFORE THE THIRD ANNIVERSARY. THAT COULD BE ONE YEAR,
5	TWO YEARS, OR ON THE THIRD YEAR.
6	ALSO, THE EXISTING REGULATION WHICH SPELLS
7	OUT THE REQUIREMENTS FOR THE PLAN REVIEW REPORT HAS LEFT
8	OUT ONE WHICH WE CONSIDER SIGNIFICANT PLAN REVIEW AREA,
9	AND THAT'S CHANGES IN SOLID WASTE LAW AND REGULATIONS.
10	TO ME THOSE DO TRIGGER CHANGES IN THE PLAN THAT SHOULD B

ALSO, RIGHT NOW, EXISTING REGULATIONS REQUIRE THAT TIME SCHEDULES FOR PLAN REVISIONS BE SUBMITTED AT THE TIME THE COUNTY SUBMITS THEIR PLAN REVIEW REPORT. SINCE THERE IS A LAG TIME FROM THE TIME THE REPORT IS RECEIVED UNTIL WE ACT ON IT, IT MIGHT BE MORE APPROPRIATE TO HAVE THAT TIME SCHEDULE SUBMITTED AFTER THE BOARD HAD TAKEN ACTION ON THE PLAN REVIEW REPORT.

BOARD MEMBER BREMBERG: OUR BOARD OR THEIR **BOARD?**

MR. SMITH: AFTER OUR BOARD TOOK ACTION, THIS BOARD TOOK ACTION ON IT. YES. ACCEPTED THE PLAN REVIEW REPORT.

BOARD MEMBER BREMBERG: IF THE COUNTY GOES OUT



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OF SYNC, WHAT THEN? IF THEIR TIMETABLE GETS OUT OF SYNC,
LIKE IT DOES NOW, HAVE WE ACCOMPLISHED ANYTHING BY
CHANGING IT?

MR. SMITH: WELL, THE -- LIKE I SAY, BECAUSE
WHAT WE DO NORMALLY IS IF -- WHAT WE COULD DO IS ASK THEM
TO SUBMIT ANOTHER TIMETABLE. AND I WAS JUST THINKING
MORE IN TERMS OF ELIMINATING ANY UNNECESSARY TASKS, BUT
IT STILL CAN BE DONE THAT WAY. I THINK IT WOULD PROBABLY
MAKE MORE SENSE TO WAIT UNTIL AFTER WE HAD MADE A
DECISION WHETHER THERE'S A NEED TO REVISE AFTER WE'VE
TAKEN ACTION ON THAT.

SO THE REVISED REGULATION WOULD THEN

ESTABLISH A TIME WHEN THE PLAN REVIEW REPORT SHOULD BE

PREPARED. WE SAY 90 DAYS PRIOR TO THE THIRD ANNIVERSARY.

WE ALSO HAVE ADDED CHANGES IN SOLID WASTE

LAWS AND REGULATIONS AS AN AREA THAT MUST BE LOOKED AT

WHEN THEY'RE CONSIDERING REVISING -- WHEN THEY REVIEW

THEIR PLAN. AND, AGAIN, WE'RE ASKING -- IN THE REVISED

LANGUAGE, WE MAKE IT CLEAR THAT THIS BOARD WILL DETERMINE

WHICH AREAS ARE NECESSARY FOR REVISION AND ASK THAT A

TIME SCHEDULE BE SUBMITTED 30 DAYS AFTER THE BOARD ACTS

ON THE PLAN REVIEW REPORT.

MOVING ON TO -- MOVING TO PAGE 81, EXISTING SECTION 17142, THIS SECTION DEALS WITH THE PARTICIPATION OF THE VARIOUS GROUPS DURING THE PREPARATION OF THE PLAN



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AND PLAN REVISION. AFTER LOOKING AT THIS SECTION, WE FELT THAT IT MAY BE PROVIDING MORE DETAIL THAN IS NECESSARY. WE MAY BE, PERHAPS, TYING THE COUNTIES' HANDS IN TERMS OF GIVING THEM TOO MUCH GUIDANCE. SO WHAT WE HAVE SUGGESTED IS THAT SOME OF THE UNNECESSARY DETAIL BE TAKEN OUT, AND THE COUNTY BE GIVEN A LITTLE MORE FLEXIBILITY IN DECIDING WHETHER IT'S A COMMITTEE OR HOW THE VARIOUS PEOPLE WILL PARTICIPATE IN THE METHODS USED.

MOVING TO SECTION 17143, THIS ONE DEALS
WITH HOW THE PUBLIC IS TO BE INFORMED DURING THE
PREPARATION OF THE PLAN DOCUMENT. THE EXISTING
REGULATION IS VERY CLEAR ABOUT ONE METHOD, AND THAT'S
THROUGH THE MASS MEDIA. AND THEN IT STATES THAT "OR
OTHER SUITABLE MEANS," AND THAT WILL PROBABLY NOT MEET
THE OFFICE OF ADMINISTRATIVE LAW'S CRITERIA FOR CLARITY.

WE -- WHEN WE REVIEWED THIS SECTION, WE
TRIED TO LOOK AT THE DIFFERENT FEASIBLE METHODS THAT THE
COUNTY COULD USE, AND THE OTHER ONE THAT WE CAME UP
WITH -- WE'RE OPEN TO SUGGESTIONS ON THIS -- IS THROUGH
PUBLIC MEETINGS. THAT WOULD BE THE OTHER FORUM THAT
COULD BE USED. SO THE REVISED REGULATION WOULD STRIKE
OUT THE OTHER MEANS AND PUT IN ITS PLACE PUBLIC MEETINGS.
SO THERE WOULD BE TWO FORUMS, NEWS MEDIA AND PUBLIC
MEETINGS.

TURNING TO PAGE 83, WE'RE TALKING NOW ABOUT



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barrısters' reporting service THE SECTIONS THAT ARE RELATING TO THE REVIEW OF THE DRAFT DOCUMENTS, THE DRAFT OF COUNTY SOLID WASTE MANAGEMENT PLAN DOCUMENTS. EXISTING SECTION 17145 TALKS ABOUT THE SUBMITTAL OF THE DRAFT DOCUMENTS TO THE CITIES AND THE REQUIRED REVIEW TIME.

WE FOUND IN REVIEWING THIS SECTION THAT THE EXISTING 30 TO 60 DAYS -- WELL, WE'RE NOT COMFORTABLE WITH THE 30 TO 60 DAYS. THIRTY DAYS IS USUALLY TOO SHORT A TIME IN WHICH TO REVIEW AND 60 DAYS IS TOO LONG. SO WHAT WE'RE SUGGESTING IN THE REVISED REGULATION IS ALLOW THE CITIES UP TO 45 DAYS IN WHICH TO REVIEW THE DOCUMENT.

TURNING TO THE NEXT SECTION ON PAGE 84,

17148, THIS DEALS WITH THE COUNTIES' SUBMITTAL OF THE

DRAFT PLAN TO THE REGIONAL PLANNING AGENCIES. IT SPELLS

OUT WHEN THAT AGENCY WILL PREPARE ITS COMMENTS AND WHO

THEY WILL SEND THEM TO.

AGAIN, THE -- THERE'S THE SAME 30- TO
60-DAY REVIEW PERIOD. WE, AGAIN, FEEL THAT THAT SHOULD
PROBABLY BE CHANGED TO 45 DAYS. THE OTHER WEAKNESS WE
SEE WITH THIS SECTION IS WE THINK IT SHOULD BE EXPANDED
TO INCLUDE ALL STATE AND LOCAL AGENCIES WITH THE RELATED
WATER QUALITY AND AIR QUALITY PLANS SO THAT WE'RE SURE
THAT THEY HAVE AN OPPORTUNITY TO COMMENT. AND THE TIMING
OF THEIR COMMENTS WOULD CORRESPOND WITH WHEN IT WAS
CIRCULATED TO THE CITIES. SO IT WOULD BE THE SAME TIME



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FRAME.

TURNING TO PAGE 85, SECTION 17151, THIS

DEALS WITH THE SUBMISSION OF THE DRAFT TO THIS BOARD.

THERE'S A SIMILAR -- THE REVIEW TIME, AGAIN, IS THE SAME

PROBLEM IT WAS FOR THE CITIES AND THE REGIONAL AGENCIES.

WE'RE ASKING THAT THAT 30 TO 60 DAYS, AGAIN, BE CHANGED

TO 45 DAYS.

MOVING ON TO THE SECTIONS OF THIS ARTICLE
THAT DEAL WITH REVIEW AND APPROVAL OF PLAN DOCUMENTS,
PAGE 86, EXISTING SECTION 17144.

BOARD MEMBER BREMBERG: IN THE FIRST SENTENCE, ADD AN S ON DESCRIBE.

MR. SMITH: RIGHT. THANK YOU.

THIS SECTION DESCRIBES THE PUBLIC NOTICE
PROCEDURES THAT THE COUNTY MUST COMPLY WITH WHEN THEY
CONSIDER APPROVAL OF THE PLAN DOCUMENT. AS YOU ARE
AWARE, THE NOTICE ISSUE CAME UP WHEN THE L.A. REVISION
WAS BEING CONSIDERED. AT THAT POINT, MANY PEOPLE WERE -EXPRESSED THE CONCERN THAT THE NOTICE WAS GIVEN TOO FAR
IN ADVANCE. SO TO TAKE CARE OF THAT PROBLEM, WE'RE
RECOMMENDING THAT AN UPPER LIMIT BE PUT ON WHEN THAT
NOTICE MUST BE GIVEN.

BOARD MEMBER BREMBERG: MR. CHAIRMAN, THE

DOWNSIDE OF THAT IS THAT THE NEXT TIME THEY'LL SAY YOU

DIDN'T HAVE ENOUGH NOTICE AND DIDN'T HAVE TIME TO



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PREPARE.

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MR. SMITH: SO THAT WOULD BE THE CHANGE FOR THIS REGULATION.

TURNING TO PAGE 87, THIS SECTION DEALS WITH
THE SUBMITTAL OF THE FINAL DRAFT DOCUMENT TO THE CITIES
FOR APPROVAL. ONE OF THE PROBLEMS OF THIS SECTION IS
THAT IT DOESN'T SPECIFICALLY STATE WHEN THE COUNTY DOES
SUBMIT THIS PLAN TO THE CITIES. AND SO WE ARE
RECOMMENDING THAT THIS SECTION BE REVISED TO STATE "PRIOR
TO THE ADOPTION," THAT PRIOR TO THE ADOPTION THAT THIS
DOCUMENT BE SENT TO THE CITIES.

SECTION 17147, THIS DEALS WITH THE -- OKAY.

THIS DEALS WITH THE TIME LIMIT IN WHICH CITIES HAVE TO

APPROVE PLAN DOCUMENTS. IT ALSO DESCRIBES THE METHODS IN

WHICH THEY CAN APPROVE A PLAN.

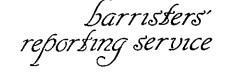
BOARD MEMBER BREMBERG: ADD AN N ON THE ONE,
TWO, THREE, FOURTH LINE "CONCERNING."

MR. SMITH: YES.

THREE EXISTING METHODS INCLUDES CITY CAN
WAIT 90 DAYS AND TAKE NO ACTION. THEN THERE ARE TWO
METHODS THAT DISCUSS HOW THEY CAN PASS A RESOLUTION. ONE
FORM THE RESOLUTION CAN BE IN IS THAT IT HAS FOUR
SPECIFIC FINDINGS ABOUT THE PLAN. THE OTHER IS THAT THEY
CAN JUST PASS A RESOLUTION. SO THEY HAVE ANY OF THOSE
OPTIONS.



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IN REVIEWING THIS SECTION, WE WEREN'T QUITE CLEAR WHY THERE ARE TWO WAYS TO ENACT OR PREPARE THE RESOLUTION. AND WHAT WE FOUND IS THAT MOST COUNTIES SIMPLY PASS A RESOLUTION WITHOUT THE FINDINGS.

WE DON'T SEEM TO SEE ANY DIFFERENCE BETWEEN WHETHER THEY HAVE THE DETAILED FINDINGS OR NOT, WHETHER IT MAKES THE PLAN ANY DIFFERENT OR THE APPROVAL PROCESS ANY DIFFERENT. WHAT WE'RE RECOMMENDING IS THAT THE DETAILED FINDINGS BE DELETED FROM THE RESOLUTION, THAT THAT FORM OF APPROVAL BE DELETED FROM THE REGULATIONS.

TOP OF PAGE 88 -- WAIT, LET'S SEE -- BOTTOM

OF PAGE 87, TOP OF PAGE 88, THIS -- NO, I WENT THROUGH

CITIES. I'M SORRY. TOP OF PAGE 89 -- I'M SORRY.

TOP OF PAGE 90, SECTION 17149, THIS SECTION
DESCRIBES HOW THE FINAL DRAFT IS CIRCULATED TO THE
REGIONAL PLANNING AGENCY. IT ALSO SPECIFIES THE TIME
LIMIT IN WHICH THEY HAVE TO COMMENT AND WHO THEY ARE TO
SEND THE COMMENTS TO.

ALSO, THIS -- OKAY. THE PROBLEM WE FOUND WITH THIS REGULATION, WE FELT THAT PROBABLY THE PLAN DOCUMENT SHOULD BE SENT TO THE REGIONAL AGENCIES AT THE SAME TIME IT IS SENT TO THE CITIES INSTEAD OF WAITING FOR A LATER TIME RIGHT BEFORE THE FINAL DRAFT IS SUBMITTED TO OUR BOARD. ALSO, WE -- WE'D ALSO LIKE TO USE THIS SECTION TO INCLUDE OTHER AGENCIES THAT SHOULD ALSO HAVE A



LOOK AT THE FINAL DRAFT. AND THOSE WOULD INCLUDE THE AGENCIES RESPONSIBLE FOR PREPARING THE WATER QUALITY AND AIR QUALITY PLANS.

ALSO, WE WOULD -- ALSO, IN MAKING THE TIME FRAME FOR SUBMITTAL, COMPARED WITH THAT OF THE CITIES, WE'RE ASKING THAT THE REGIONAL AGENCIES BE GIVEN THE SAME TIME FRAME IN WHICH TO -- NO, THEY'RE THE ONES WITH THE TIME FRAME -- I'M SORRY. WE'RE NOT CHANGING THE TIME FRAME. I'M SORRY. WE'RE JUST CHANGING THE TIME IN WHICH THE BOARD OF SUPERVISORS SUBMIT THE PLAN TO THE REGIONAL AGENCY, AND THAT WOULD BE AT THE TIME THAT IT'S SENT TO THE CITIES.

PAGE 91, SECTION 17150 AND 17152, THESE
TWO -- THESE ARE TWO RELATED SECTIONS. SECTION 17150
DESCRIBES HOW A COUNTY MUST APPROVE A PLAN DOCUMENT.
SECTION 17151 DESCRIBES WHAT THE COUNTY DOES ONCE THEY
HAVE AN APPROVED DOCUMENT AND THE REQUIREMENTS THAT THEY
MUST MEET TO PROPERLY SUBMIT THAT DOCUMENT TO OUR BOARD.

GETTING BACK TO THE COUNTY APPROVAL
PROCESS, IT'S A SIMILAR APPROVAL PROCESS THAT IT IS FOR
THE CITIES, AND THERE'S THREE METHODS. AND IN REWRITING
THIS REGULATION, WE'RE RECOMMENDING THAT THE DETAILED
FINDINGS FOR THE RESOLUTION, AGAIN, BE TAKEN OUT FOR THE
COUNTIES. ALSO, THE COUNTIES ARE REQUIRED TO PROVIDE A
LOT OF DETAIL IN TERMS OF DOCUMENTING WHETHER OR NOT THE



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barrısters' reporting service CITIES RECEIVED THEIR PLANS AND HAD THEM FOR 90 DAYS.

WE FEEL, IN SOME INSTANCES, THAT THAT ALMOST COULD BE CONSIDERED OVER-REGULATION, SO WE'RE RECOMMENDING THAT THE EXTRA DETAIL BE DELETED IN THIS EXISTING SECTION.

THE MOST IMPORTANT ISSUE, THOUGH, THAT NEEDS TO BE CONSIDERED HERE BY YOU IS THE TIME FOR COMPLETING PLAN REVISIONS. STAFF HAS SPENT A LOT OF TIME THE BOARD APPOINTED AN AD HOC COMMITTEE LOOKING AT THAT. IN AUGUST OF 1986 THAT ALSO LOOKED AT THOSE RECOMMENDATIONS.

WHAT STAFF AND THAT COMMITTEE HAVE FOUND IS THAT THERE HAVE ONLY BEEN -- THERE'S ONLY BEEN ONE COUNTY THAT HAS BEEN ABLE TO MEET THE 270-DAY TIME FRAME. AND IN THAT CASE THEY ABBREVIATED THE REVIEW OF THE DRAFT SO THEY COULD MEET THE 270 DAYS.

WHAT WE ARE RECOMMENDING IS THAT THE TIME FRAME BE EXTENDED TO A YEAR. WE FEEL THAT THAT'S PROBABLY THE MORE REASONABLE TIME TO GET IT COMPLETED BECAUSE THE REVIEW TIME IS OVER A HUNDRED -- REVIEW TIME OF THAT DOCUMENT IS OVER 150 DAYS; SO WHEN YOU TAKE THAT AWAY FROM THE 270, THERE ISN'T MUCH TIME TO PREPARE A DOCUMENT AND TO GET ALL THE REQUIRED INPUT FROM THE INVOLVED PARTIES.

NOW, THERE WAS ONE ADDITIONAL



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RECOMMENDATION MADE BY THE AD HOC COMMITTEE. THEY WERE SUGGESTING THAT THE BOARD, AGAIN -- THAT WE PUT IN REGULATION, GIVING THE COUNTIES AN OPPORTUNITY, IN LIMITED CIRCUMSTANCES, BE GIVEN TIME EXTENSIONS. THEY WOULD BE GIVEN TIME EXTENSIONS IF THE COUNTY BOARD OF SUPERVISORS COULD SHOW GOOD REASON FOR ADDITIONAL TIME, AND THAT THE BOARD OF SUPERVISORS SHOWED A VERY DEFINITE COMMITMENT IN TERMS OF RESOURCES FOR COMPLETING THAT PLAN IN THE TIME REQUIRED.

STAFF HAS CAREFULLY EVALUATED THAT
PROPOSAL, BUT FEEL THAT IT MAY JUST BE ANOTHER
OPPORTUNITY TO ENTERTAIN TIME EXTENSIONS BECAUSE MANY OF
THE TIME EXTENSIONS WE DID RECEIVE APPEARED TO HAVE GOOD
JUSTIFICATION, AT LEAST, ON PAPER. SO I THINK THE
PREFERRED METHOD WOULD BE --

BOARD MEMBER BREMBERG: SO DID CONTRA COSTA ON PAPER?

MR. SMITH: I THINK THE PREFERRED METHOD WOULD

BE IS WHY DON'T WE TRY OUT THE YEAR TO SEE IF THAT WORKS

BEFORE WE ENTERTAIN TIME EXTENSIONS.

SO THE NEW REGULATION RELATING TO THE
ONE-YEAR PREPARATION TIME IS D ON PAGE 93. AND THEN THAT
THERE'LL BE A NEW SECTION THAT SPELLS OUT HOW THE BOARD
OF SUPERVISORS APPROVES THE PLAN AND THE DOCUMENTATION
THAT MUST ACCOMPANY THE PLAN WHEN IT'S SUBMITTED TO US.



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1	THE LAST TWO SECTIONS OF THIS ARTICLE AND
2	ITEM DEAL WITH EXISTING SECTIONS 17164 AND 17165. 17164
3	DESCRIBES THE PROCEDURE WHEREBY THIS BOARD APPROVES THE
4	PLAN DOCUMENTS; IT SPECIFIES THE TIME PERIOD IN WHICH
5	THIS BOARD MUST APPROVE THOSE DOCUMENTS. 17165 DESCRIBES
6	THE ROLE OF THE COUNTY AND THE BOARD WHEN A PLAN DOCUMENT
7	IS DISAPPROVED, AND IT SPELLS OUT THE PROCEDURES FOR
8	RESUBMITTING PREVIOUSLY DISAPPROVED PLAN DOCUMENTS.
9	IN GOING THROUGH OUR REVIEW OF THESE TWO
10	SECTIONS, WE DIDN'T SEE ANY SUBSTANTIVE CHANGES NEEDED.
11-	WE DID, HOWEVER, SEE SOME NEED TO CLARIFY WHAT'S ALREADY
12	IN THESE TWO SECTIONS.

THOSE CONCLUDE MY COMMENTS ON ARTICLE 7 AND 8, AND 1 ENTERTAIN YOUR COMMENTS.

CHAIRMAN GALLAGHER: THANK YOU VERY MUCH.

BEFORE WE ADJOURN, WE'RE GOING TO HAVE AN OPPORTUNITY TO MAKE SOME COMMENTS, AND I'M GOING TO ASK -- SINCE MR.

VARNER ONE WHO HAS TO BE IN THIS NEXT MEETING, TO START OFF WITH YOU.

DO YOU HAVE ANY COMMENTS ON THE LAST SECTION?

BOARD MEMBER VARNER: NO, I DON'T.

CHAIRMAN GALLAGHER: MR. BEAUTROW, YOU ARE ON.

BOARD MEMBER BEAUTROW: GOING BACK TO 17160 ON PAGE 89, ALL OF THE THINGS THAT YOU CROSSED OUT FROM WHAT



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BETH C. DRAIN, CSR 7152

barrısters' reporting service THE CITIES HAD TO DO, THE FOUR POINTS AND THE RESOLUTION AND EVERYTHING, I REMEMBER WHY THIS WAS PUT IN HERE, AND YOU DO THE SAME THINGS WITH THE COUNTIES. IT'S TO SOMEHOW OR OTHER IMPRESS ON THE CITIES, IF YOU CAN, THAT THEY'RE BUYING INTO SOMETHING RATHER THAN JUST TACITLY APPROVING A RESOLUTION THAT DOESN'T SAY ANYTHING. SO THAT WAS THE REASON FOR IT, AND IT'S THE SAME LANGUAGE.

AND, ALSO, I WOULD THINK IF THE COUNTY

FURNISHED THE CITIES A SAMPLE RESOLUTION, THE CITIES

WOULD SAY, "FINE." I MEAN, THEY'RE ALL LOOKING FOR SOME

HELP. SO I DON'T SEE THAT THAT'S AN INSURMOUNTABLE

OBSTACLE. QUITE FRANKLY, I DON'T KNOW WHETHER IT'S GOING

TO HELP. THAT'S KIND OF SEMANTICS. IN THIS YOU SAY THAT

A MAJORITY OF THE CITIES, AND SOMEHOW OR OTHER SHOULDN'T

WE PROVIDE A TABULAR FORM OR SAY IN THERE "THEY SHALL

SUBMIT A TABULATION OF ALL THE --

MR. SMITH: IT SHOULD STILL BE IN THERE, YES.

BASED ON THE DEPARTMENT OF FINANCE FIGURES, THEY SHOW

THAT THEY HAVE A MAJORITY OF THE CITIES AND THEY

REPRESENT A MAJORITY OF THE POPULATION.

BOARD MEMBER BEAUTROW: IT HAS BEEN YOUR

EXPERIENCE, WHEN YOU REVIEW ALL OF THE MATERIAL THAT

COMES IN, THAT THE CITIES DON'T -- IN THE MAJORITY OF THE

RESOLUTIONS THAT ARE ATTACHED DON'T -- OR RESOLUTIONS

APPROVING OR SUPPORTING OR --



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MR. SMITH: THEY DON'T HAVE THE ONE THAT HAS THE DETAILED FOUR FINDINGS. WHAT WE MAY WANT TO DO, THOUGH, IS, YOU KNOW, HAVE -- JUST KEEP IN THE ONE WHERE WE SPECIFY THE FINDINGS BECAUSE THE WAY IT IS RIGHT NOW. THEY CAN EITHER DO ONE OR THE OTHER; AND IF THEY CAN ALWAYS DO THE OTHER, THEN THEY'LL DO THE OTHER. BOARD MEMBER BEAUTROW: I'M SAYING, AGAIN, THEY WOULD LOOK FOR HELP. IF YOU WILL GIVE THEM -- OR ASK THE COUNTY TO GIVE THEM A SAMPLE RESOLUTION, I'M SURE THEY'LL BE HAPPY TO DO IT. THAT'S THE ONLY COMMENT. BOARD MEMBER BREMBERG: AND, MR. CHAIRMAN. THE CITIES OFTEN WILL DISCUSS THESE FOUR ITEMS; BUT BECAUSE THEY HAVE THE SHORT FORM, THEY'LL ADOPT THE SHORT FORM. BUT THESE FINDINGS ARE VERY OFTEN DISCUSSED WHILE THE 15. PLAN IS ON THE AGENDA. OF COURSE, THERE'S SOME CITIES DON'T PUT IT ON THE AGENDA. CHAIRMAN GALLAGHER: ANYTHING FURTHER. MR. **BEAUTROW?** BOARD MEMBER BEAUTROW: THANK YOU. CHAIRMAN GALLAGHER: MS. BREMBERG? BOARD MEMBER BREMBERG: NO, THANK YOU. CHAIRMAN GALLAGHER: MR. MOSCONE? **BOARD MEMBER MOSCONE:** NO, SIR. CHAIRMAN GALLAGHER: MR. BROWN?



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BOARD MEMBER BROWN: JUST TO REINFORCE YOUR

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1	FEELINGS THAT WE SHOULD GO 270 TO 360, I CERTAINLY AGREE
2	WITH THAT. I THINK IT'S A RECOGNITION OF THE FACT THAT
3	ADDITIONAL THINGS ARE BEING ASKED FOR IN THE PLAN VERY
1	SLOWLY AND VERY GRADUALLY, THAT ARE TAKING TIME AT THE
5	LOCAL LEVEL.
5	WITH RESPECT TO ALLOWING PLEASE FOR MERCY
7	AND SO FORTH, I AGREE WITH YOUR ANALYSIS ALSO. LET'S GO
3	WITH THE 360 DAYS TO START WITH WITH NO POSSIBILITY OF A
9	PLEA; AND IF WE SEE SOME DIFFICULTIES, WE MIGHT
n	RE-ENTERTAIN THAT ISSUE I'M NOT BASICALLY IN FAVOR O

CHAIRMAN GALLAGHER: MR. CALLOWAY?

I THINK WE SHOULD BE OPEN-MINDED ABOUT IT.

BOARD MEMBER CALLOWAY: NOTHING.

CHAIRMAN GALLAGHER: OKAY. YOU HAVE HEARD THE SUBSTANCE OF THE BOARD'S REMARKS. IS THERE ANYONE FROM THE PUBLIC THAT WOULD LIKE TO COMMENT ON THIS LAST SECTION OF ITEM 2 ON THE AGENDA?

HEARING NONE, WE WILL CONTINUE THIS MEETING UNTIL 3 O'CLOCK, BUT I WOULD LIKE TO TELL YOU THAT ITEM 3 ON THIS AGENDA WILL BE RESCHEDULED FOR THE OCTOBER MEETING AND WILL NOT BE DISCUSSED TOMORROW. THE BALANCE OF THE AGENDA AFTER 3 O'CLOCK WILL BE TACKLED IN THE MORNING BEFORE CLOSED MEETING. ALL RIGHT.

> ARE YOU PREPARED TO TAKE UP ITEM NO. 6? MR. IWAHIRO: OUR STAFF FROM SOUTHERN CALIFORNIA



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THAT.

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WILL BE TAKING THIS ON. IT'S BASICALLY A VERY
STRAIGHTFORWARD DESIGNATION ITEM. I THINK IT'S A LITTLE
BIT NEW FOR US HERE, FOR MOST OF YOU. AS YOU WILL SEE,
MAYBE NEXT MONTH, ALSO, WE'LL HAVE SOME OTHERS THAT WILL
BE DESIGNATING LEA'S, FOR INSTANCE, ON MOUNTAIN VIEW. AS
YOU RECALL, WE HAD AN LEA PROBLEM THERE, AND WE'LL BE
GETTING SOME DESIGNATION THERE. SO WE'LL HAVE GARY KING
AND HIS SOUTHERN CALIFORNIA STAFF GIVE THIS PRESENTATION.

MR. KING: MR. CHAIRMAN, BOARD MEMBERS, THE REASON WE'RE HERE THIS AFTERNOON WITH THIS ITEM IS TO GET YOUR CONCURRENCE IN A RESOLUTION TO DESIGNATE THE LOS ANGELES COUNTY HEALTH DEPARTMENT AS A LOCAL ENFORCEMENT AGENCY FOR SANTA CLARITA.

SANTA CLARITA IS A NEWLY INCORPORATED CITY IN THE NORTHERN CORNER OF LOS ANGELES COUNTY, AND IT'S IN THAT V OF AN AREA THAT USED TO INCLUDE SAUGUS AND NEWHALL AND VALENCIA IF ANY OF YOU FAMILIAR WITH THAT AREA.

THIS JUST CAME ABOUT JUST THE OTHER DAY; AND, FRANKLY, WE DIDN'T THINK IT WAS WORTH THE EXPENSE NOR DID WE HAVE THE TIME TO PREPARE A SLIDE JUST TO SHOW YOU THE GEOGRAPHIC AREA THERE.

WITH THAT, I'LL LER A NEW STAFF MEMBER DOWN IN OUR OFFICE, BOB KINGERY, PRESENT THIS ITEM TO YOU.

MR. KINGERY: GOOD AFTERNOON, MR. CHAIRMAN AND BOARD MEMBERS.



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ON AUGUST 11, 1988, BY CITY COUNCIL
RESOLUTION, THE CITY OF SANTA CLARITA DESIGNATED THE
COUNTY OF LOS ANGELES DEPARTMENT OF HEALTH SERVICES AS
THEIR SOLE LOCAL ENFORCEMENT AGENT. THE LOS ANGELES -COUNTY OF LOS ANGELES HAS ACCEPTED THIS DESIGNATION AND
PASSED ON ALL THE NECESSARY DOCUMENTS TO OUR BOARD FOR
CONSIDERATION.

BOARD STAFF HAS REVIEWED THE LEA

DESIGNATION DOCUMENTS AND ENFORCEMENT PLAN, AND WE HAVE

DETERMINED THAT ALL OF THE TITLE 14 REQUIREMENTS HAVE

BEEN MET.

IN ADDITION, THE STATE DEPARTMENT OF HEALTH
SERVICES HAS CONCURRED WITH THIS DESIGNATION. IT SHOULD
BE NOTED THAT THE CITY OF SANTA CLARITA HAS NO SOLID
WASTE FACILITIES WITHIN ITS BOUNDARIES AND NONE ARE
ANTICIPATED WITHIN THE NEAR FUTURE. AS SUCH, NO
SIGNIFICANT CHANGES IN LEA RESPONSIBILITIES AND DUTIES
WILL OCCUR AS A RESULT OF THIS DESIGNATION.

I BELIEVE THEIR CURRENT RESPONSIBILITIES

AND DUTIES RELATE MAINLY TO THE PERMITTING AND INSPECTION

OF THE PRIVATE FRANCHISE HAULERS THAT SERVE THAT AREA AT

THIS TIME.

BOARD OPTIONS ARE, NO. 1, CONCUR WITH THE DESIGNATION OF LOS ANGELES COUNTY HEALTH SERVICES AS THE SOLE LEA FOR THE CITY OF SANTA CLARITA; OR, NO. 2, BOARD



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1	TAKE NO ACTION.
2	STAFF RECOMMENDS BOARD CONCURRENCE WITH
3	OPTION NO. 1, AND THIS CONCLUDES MY COMMENTS.
4	CHAIRMAN GALLAGHER: THANK YOU. I'D LIKE TO ASK
5	A QUESTION. THEY WANT THE COUNTY TO ASSUME THAT
6	RESPONSIBILITY. HAVE THEY GOT APPROVAL OF COUNTY TO DO
7	IT?
8	MR. KINGERY: THEY HAVE SUBMITTED THE DOCUMENTS
9	TO THE COUNTY OF LOS ANGELES AND THEY HAVE ACCEPTED THIS
10	DESIGNATION. AND THEY HAVE PASSED ON THE APPLICATION TO
11	OUR BOARD, WHICH HAS BEEN REVIEWED BY US AND BY THE STATE
12	DEPARTMENT OF HEALTH SERVICES, AND THEY CONCUR WITH THAT
13	DESIGNATION.
14	CHAIRMAN GALLAGHER: GOOD. IT'S ALWAYS NICE TO
15	SEE A NEW MEMBER AND CONGRATULATIONS. YOU JOINED A GREAT
16	OUTFIT.
17	MR. KINGERY: I AGREE.
18	BOARD MEMBER CALLOWAY: MOVE THE ADOPTION OF
19	RESOLUTION 88-55.
20	BOARD MEMBER BREMBERG: SECOND.
21	CHAIRMAN GALLAGHER: THERE'S A MOTION ON THE
22	FLOOR, BUT MR. MOSCONE HAD ASKED FOR THE FLOOR BEFORE THE
23	MOTION WAS MADE.
24	BOARD MEMBER CALLOWAY: SORRY ABOUT THAT.
25	BOARD MEMBER MOSCONE: NO PROBLEM THEY'RE NOT



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HAVING ANY SOLID WASTE FACILITIES. ALL THAT LEAVES THEM 1 2 WITH, THEN, IS THE COLLECTION AND STORAGE. MR. KING: THAT'S TRUE. 3 MR. KINGERY: THAT'S CORRECT. CHAIRMAN GALLAGHER: WE HAVE A MOTION THAT WE 5 ADOPT RESOLUTION 88-55 AND A SECOND. ALL THOSE IN FAVOR? 6 7 OPPOSED? CARRIED AND SO ORDERED. CAN WE MOVE TO ITEM 7? 8 MR. IWAHIRO: YES, SIR. ITEM 7 IS A REQUEST 9 10 FROM THE CITY OF SUNNYVALE REGARDING THEIR LOCAL 11 ENFORCEMENT AGENCY. AND SINCE OUR STAFF IS READY TO 12 EXPLAIN THAT, I WON'T GO INTO THE EXPLANATION OF IT. 13 ALSO, THERE IS A LETTER BEFORE YOU FROM THE CITY OF

17 WHO ARE PRESENTING THIS.

18 MR. BALLAR: MR. CHAIR

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MR. BALLAR: MR. CHAIRMAN AND MEMBERS OF THE BOARD, ITEM 7, AS HERB SAYS, INVOLVES A CONSIDERATION OF APPROVAL OF A WAIVER FOR THE CITY OF SUNNYVALE TO BE BOTH THE DISPOSAL SITE OWNER AND THE OPERATOR AS WELL AS AN LEA FOR NONHEALTH RELATED STANDARDS. THE BOARD APPROVED A JOINT -- THE JOINT DESIGNATION OF THE CITY OF SUNNYVALE AND THE SANTA CLARA HEALTH DEPARTMENT ON OCTOBER 7, 1977; AND SINCE THAT TIME, THE CITY PUBLIC WORKS DEPARTMENT HAS

SUNNYVALE IN CONJUNCTION WITH THIS THAT LOOKS LIKE THIS,

AND STAFF, AGAIN, WILL LET YOU KNOW WHAT THAT IS ALL

ABOUT, BERNIE VLACH AND JOHN BALLAR, OUR STAFF MEMBERS



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CONTINUED TO BOTH INSPECT AND TO OPERATE THE CITY OF SUNNYVALE LANDFILL.

THIS TYPE OF SITUATION CAN POSE POTENTIAL PROBLEMS BECAUSE THE CITY. AS LEA. WOULD BE REQUIRED TO ENFORCE UPON ITSELF AS OPERATOR. AND THIS IS A PRACTICE THAT'S BEEN SHOWN TO HAVE CONSIDERABLE PROBLEM IN AREAS LIKE LOS ANGELES AND SACRAMENTO AND IN MOUNTAIN VIEW ITSELF, WHICH WAS AN ISSUE BEFORE THE BOARD A COUPLE MONTHS AGO.

IT IS FOR THIS REASON, AND NOT FOR ANY REAL PROBLEMS WITH THE CITY'S PERFORMANCE, THAT OF ITS LEA DUTIES, THAT THE STAFF RECOMMENDED THAT THE BOARD A DENY A WAIVER TO THE CITY. THE CITY CONCURS WITH THIS STAFF RECOMMENDATION AND HAS CLEARLY STATED THIS IN A LETTER THAT WAS SENT TO US YESTERDAY TO MR. GEORGE EOWAN, OUR CHIEF EXECUTIVE OFFICER, FROM EDWARD JAMES, PUBLIC WORKS DIRECTOR. YOU SHOULD HAVE A COPY OF THAT LETTER AS WAS JUST REFERRED TO BY HERB.

I WOULD LIKE TO POINT OUT IF THE BOARD DOES DENY THIS THIS WAIVER AND DE-DESIGNATE THE CITY PUBLIC WORKS AS LEA, A NEW DESIGNATION MUST BE MADE WITHIN 90 DAYS OR THE BOARD WOULD BECOME THE LEA FOR NONHEALTH RELATED STANDARDS IN THE COUNTY. THE CITY HAS ASKED THAT THE STAFF READ THEIR LETTER AS PART OF STAFF'S PRESENTATION. SO I'LL DO THAT NOW.



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IT SAYS, "DEAR MR. EOWAN: WE HAVE
DISCUSSED THE STAFF RECOMMENDATION ON THE ABOVE
REFERENCED ITEM WITH BERNIE VLACH OF YOUR STAFF. BASED
UPON THOSE DISCUSSIONS, THE CITY OF SUNNYVALE HAS DECIDED
TO CONCUR WITH THE STAFF'S RECOMMENDATION TO DE-DESIGNATE
THE CITY AS A LOCAL ENFORCEMENT AGENCY FOR THE SUNNYVALE
LANDFILL.

"IT IS OUR UNDERSTANDING THAT THE STAFF
RECOMMENDATION IS NOT BEING MADE BECAUSE OF ANY
DEFICIENCIES IN THE CITY'S PERFORMANCE OF ITS DUTIES AS
LEA. RATHER, IT IS BASED UPON THE BOARD'S POLICY WHICH
PROVIDES THAT IT IS IN THE BEST INTEREST OF THE STATE AND
THE CITY FOR THE OPERATOR OF THE LANDFILL AND THE LEA TO
BE ENTIRELY SEPARATE ENTITIES. I WOULD APPRECIATE IT IF
THIS COULD BE REFLECTED IN THE STAFF PRESENTATION TO THE
BOARD ON THIS ITEM.

"WE APPRECIATE THE EFFORTS OF BERNIE VLACH
OF YOUR STAFF IN WORKING WITH US ON THIS ISSUE."

SO THAT PRETTY CLEARLY STATES THEIR

POSITION ON THE ISSUE. AND I WOULD, THEREFORE, RECOMMEND

THAT THE BOARD ACCEPT OPTION NO. 2, DENYING THE WAIVER

AND DE-DESIGNATING THE CITY OF SUNNYVALE DEPARTMENT OF

PUBLIC WORKS AS THE LEA FOR THE CITY OF SUNNYVALE AND

ADOPT RESOLUTION NO. 88-56.

CHAIRMAN GALLAGHER: THANK YOU, MR. VLACH.



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barristers' reporting service

YOU'VE HEARD STAFF PRESENTATION, AND I AWAIT A MOTION. 1 2 BOARD MEMBER CALLOWAY: SO MOVED. 3 BOARD MEMBER VARNER: SECOND. CHAIRMAN GALLAGHER: MOVED AND SECONDED THAT WE ADOPT STAFF RECOMMENDATION ON RESOLUTION 88-56, DENYING 5 THE REQUEST OF THE CITY OF SUNNYVALE. ALL THOSE IN 6 FAVOR? OPPOSED? MOTION IS CARRIED; SO ORDERED. 7 BOARD MEMBER MOSCONE: I HAVE A QUESTION, MR. IN ACTING AS THE LEA, DO WE -- ARE WE 10 RECOMPENSED IF WE DON'T HAVE TO DO ANYTHING. IF 11 EVERYTHING GOES ALONG, OR IS IT ONLY IF WE ARE CALLED ON AS THE LEA TO DO SOME WORK FOR THEM? HOW ARE WE 12 REIMBURSED? 13 MR. VLACH: MR. MOSCONE, SHOULD THE BOARD BECOME 14 15 THE LEA, FOR SOME REASON, THE COUNTY AND CITY DO NOT TAKE 16 THE ACTION TO PROVIDE FOR A LOCAL ENFORCEMENT AGENT FOR 17 THE CITY OF SUNNYVALE, AND THE BOARD SHOULD DEVOTE TIME 18 AND EFFORT AND RESOURCES TO THE WORK AS LEA IN THE CITY, THEN THE BOARD MAY REQUEST THAT THEY BE REIMBURSED FOR 19 20 THOSE ACTUAL EXPENSES. AND THAT HAS BEEN THE PRACTICE OF 21 THE BOARD IN THE PAST WITH THE CITY OF SAN DIEGO. AND THE 22 PROCEDURES HAVE BEEN WELL ESTABLISHED. AND WE'RE HOPING THAT THAT'S NOT GOING TO 23 24 HAPPEN, AND THERE'S INDICATION THAT THE COUNTY OF SANTA



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CLARA IS ALREADY WORKING TOWARDS BRINGING THAT ISSUE



BEFORE THEIR BOARD TO DESIGNATE THE COUNTY HEALTH DEPARTMENT AS THE LEA IN THE CITY OF SUNNYVALE.

BOARD MEMBER MOSCONE: I JUST WANT TO BE CLEAR
AS TO WHETHER WE AUTOMATICALLY START THE FIRST DAY OR
WHETHER IT'S ONLY IF WE PROVIDE SOME SERVICE.

MR. VLACH: I BELIEVE THE WAY THE RESOLUTION IS WRITTEN THAT THERE'S A 90-DAY PERIOD IN WHICH THE CITY OF SUNNYVALE WOULD REMAIN AS THE LEA; AND DURING THAT PERIOD, IF THEY SHOULD DESIGNATE ANOTHER LEA, SUCH AS THE COUNTY, THEN THAT OTHER ENTITY WOULD BECOME THE LEA. IF, AFTER THAT 90 DAYS, THEY FAIL TO DO THAT, THEN THE BOARD WOULD START ACTING AS LEA AND KEEP TRACK OF ANY EXPENSES THAT WE INCUR IN THAT CAPACITY.

CHAIRMAN GALLAGHER: THERE'S ONE THING I'D LIKE
TO ASK YOU IN REGARD TO THIS. AND THAT IS, IN THE FUTURE
WHEN WE GET THESE DESIGNATIONS BY CITIES MAKING
THEMSELVES THE ENFORCEMENT AGENCY, WILL WE SORT OF PUT A
RED FLAG UP BECAUSE OF THE HISTORY OF SOME PRETTY BAD
PROBLEMS HERE, AND IN THE FUTURE MAYBE WE COULD AVOID
DECERTIFICATION BY NOT CERTIFYING ON THE FIRSTHAND.

MR. VLACH: MR. CHAIRMAN, THAT WOULD BE OUR
INTENTION TO ALWAYS SCRUTINIZE EACH DESIGNATION. IN THE
COURSE OF OUR LOCAL ENFORCEMENT AGENCY EVALUATION
PROGRAM, WE'LL BE LOOKING AT THOSE ENTITIES THAT ARE
OPERATING IN POTENTIALLY A POSITION WHERE THERE MAY BE



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THAT SAME KIND OF A CONFLICT AND BRINGING ANY OF THOSE TO 1 2 THE ATTENTION OF THE BOARD. 3 CHAIRMAN GALLAGHER: THANK YOU. APPROACHING THAT HOUR OF ADJOURNMENT. AND I WOULD ASK IS 4 5 THERE ANY FURTHER BUSINESS ANYONE IN THE AUDIENCE HAS TO BRING BEFORE THE BOARD UNTIL WE RECONVENE TOMORROW 6 7 MORNING? IF NOT, CHAIR DECLARES THIS MEETING IN RECESS 8 UNTIL 9 A.M. TOMORROW MORNING. 9 10. (END OF PROCEEDINGS.) 11 12 13

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BETH C. DRAIN, CSR 7152

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REPORTER'S CERTIFICATE

I, BETH C. DRAIN, HEREBY CERTIFY THAT ON THE 29TH DAY OF SEPTEMBER 1988, I DID REPORT IN SHORTHAND THE TESTIMONY AND PROCEEDINGS OF THE FOREGOING HEARING: THAT AT THE CONCLUSION OF THE ABOVE-ENTITLED MATTER, ! DID TRANSCRIBE MY SHORTHAND NOTES INTO TYPEWRITING: AND THAT THE FOREGOING TRANSCRIPT IS A TRUE AND CORRECT COPY OF MY SHORTHAND NOTES THEREOF.

Beth C. Draw

CERTIFIED SHORTHAND REPORTER

CERTIFICATE NO. 7152

